



World Justice
Project



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THEMATIC REPORT

Democracy & Fundamental Rights

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Introduction

The rule of law is one of the fundamental values upon which the European Union (EU) is founded and represents a constitutional priority shared by all Member States (Article 2 of the Treaty on EU). The rule of law is essential for the proper functioning of democratic societies and the protection of human rights. Furthermore, the rule of law plays a pivotal role in shaping the potential for sustainable regional growth and development.

Adherence to this principle requires effective democratic institutions that ensure public accountability and the separation of powers. It also mandates access to independent and impartial courts that protect people's fundamental rights and guarantee equality before the law. Upholding the rule of law further requires implementing targeted, evidence-informed strategies at both national and subnational levels, which are tailored to meet the diverse needs of people across different regions.

In this context, *World Justice Project EUROVOICES* provides new data that captures the perceptions and experiences of people living in 110 subnational regions across the 27 EU Member States in the areas of justice, democratic governance, and the rule of law. The report series draws upon surveys responses from more than 8,000 local and independent legal experts, as well as regionally representative household surveys administered to more than 64,000 respondents across the EU. With this data, the World Justice Project (WJP) seeks to contribute to evidence-based decision-making at all government levels by helping decision-makers identify strengths, weaknesses, and policy priorities in their regions.

This data is organized into three **thematic reports**:

1. Democracy and Fundamental Rights
2. Justice and Safety
3. Transparency and Corruption

Each report focuses on a selection of pillars of the rule of law, comprised of indicators that cover specific dimensions of each concept. Findings for each indicator are categorized into **Expert Scorecards**, calculated using expert survey responses, and **People's Voices**, highlighting complementary question-level data from WJP's household surveys. These two categories are presented side-by-side, offering a comprehensive view of how EU residents perceive and experience justice, governance, and the rule of law in their respective regions.

The Expert Scorecard captures legal experts' assessments of composite indicators with scores ranging from 0 to 1, where 1 is the highest possible score and 0 is the lowest possible score. Each score is calculated by aggregating a set of questions that are relevant to various dimensions of the concept being measured. This expert data allows a deeper examination of the technical aspects that determine how people interact with a complex network of institutions and the justice system. In contrast, findings from the People's Voices database, presented at the question level using percentages (0 to 100%), reflect the beliefs and experiences of the general population.

The project's conceptual framework builds upon the tested and proven methodology of the *WJP Rule of Law Index®*—a rigorous quantitative tool that evaluates and ranks 142 countries across key dimensions of the rule of law—with adaptations to reflect the institutional architecture in the EU. It should be noted that the results of both tools are not comparable, because this project presents data from its household surveys separately from its Expert Scorecards, whereas the Index integrates the General Population Poll into each country's aggregate scores. Additionally, adjustments have been made to the conceptual framework and to the data analysis protocol, including changes in the methods used to calculate scores. For more information on the methodology of *World Justice Project EUROVOICES*, refer to the methodology section at the end of this report.

Given the diversity of institutional design across EU Member States, the questions in this project's surveys mainly focus on the outcomes experienced by individuals concerning different issues related to justice, governance, and rule of law. These outcomes result from their interactions with a complex network of institutions at local, national, and supranational levels. In this sense, the questionnaires minimized references to government institutions, focusing instead on the perceptions and experiences of people in the city, town, or village where they live. Regional information was produced following the framework of territorial divisions of the Nomenclature of Territorial Units for Statistics (NUTS) system.

This project is funded by the EU and complements other research activities conducted by the WJP with the mission of advancing the rule of law worldwide. This data may also complement other monitoring tools that aim to promote a rule of law culture and enhance economic, social, and territorial cohesion in the EU, such as the European Commission's yearly Rule of Law Report, the EU Justice Scoreboard, and the Cohesion Report, among others.

Key Findings

Democracy and Fundamental Rights:

- People can vote freely: Most people in EU regions agree that they can vote freely, without feeling harassed or pressured.
- Fundamental freedoms are protected: The freedoms of assembly, association, and expression are well-protected across most EU regions; however, some regions are falling short in upholding these essential rights.
- People worry about misinformation: Most people in EU regions believe senior government officials use misinformation to shape public opinion in their favor.
- Discrimination is a challenge across the EU regions: Over 25% of people faced discrimination during the past year in approximately 80% of EU regions.

Justice and Safety:

- Most people who experienced legal problems got the advice they needed: Legal problems are ubiquitous across EU regions. People facing legal problems have access to quality information and advice, and, to a lesser extent, appropriate assistance and representation, with important variations between regions.
- In general, people believe that justice is expensive: Across EU regions, respondents think that most people cannot easily afford the costs of legal assistance and representation, or the costs of dispute resolution mechanisms if they face a legal problem, with significant variations between regions.

- Criminal justice is generally considered effective, but not everyone feels they benefit equally. Most people in EU regions agree that the criminal justice system is effective and respects the rights of both victims and the accused, though there are important variations between regions. However, many believe that not everyone is treated equally.

Transparency and Corruption:

- For the most part, people do not think that state institutions are corrupt: Across EU regions, most people do not believe courts, parliaments, or other state institutions are corrupt. However, concerns exist regarding national governments and parliaments in regions of about a third of EU countries. Additionally, in regions of more than half of EU countries, people believe that political parties are the most corrupt compared to other state institutions.
- Anticorruption measures are seen as ineffective: Across EU regions, most people believe government efforts to control corruption have been ineffective so far.
- Authorities are perceived as transparent and providing information: Expert assessments of transparency and access to information at local level across EU regions are to a large extent positive, and most people believe that local authorities provide accessible information.

General Trends Across Regions:

- Governance is important for development: Across EU regions, where democratic governance is stronger, so is economic development.
- People have more trust in local authorities: Public trust is higher in local authorities than in national governments across EU regions, with 52% of respondents trusting local governments compared to 41% for national ones.
- Governance varies less within countries than across them: Public perceptions of the rule of law vary more between countries than across regions of the same country.
- People in urban and rural areas largely agree on justice and the rule of law, with some exceptions: Across EU regions, urban and rural residents generally share similar views on issues related to justice and the rule of law, though differences emerge in specific regions, countries, population groups, and topics.
- Gender inequality persists: Across EU regions, women generally share similar views to men on justice and the rule of law but hold more negative opinions regarding gender equality in both public and private life.

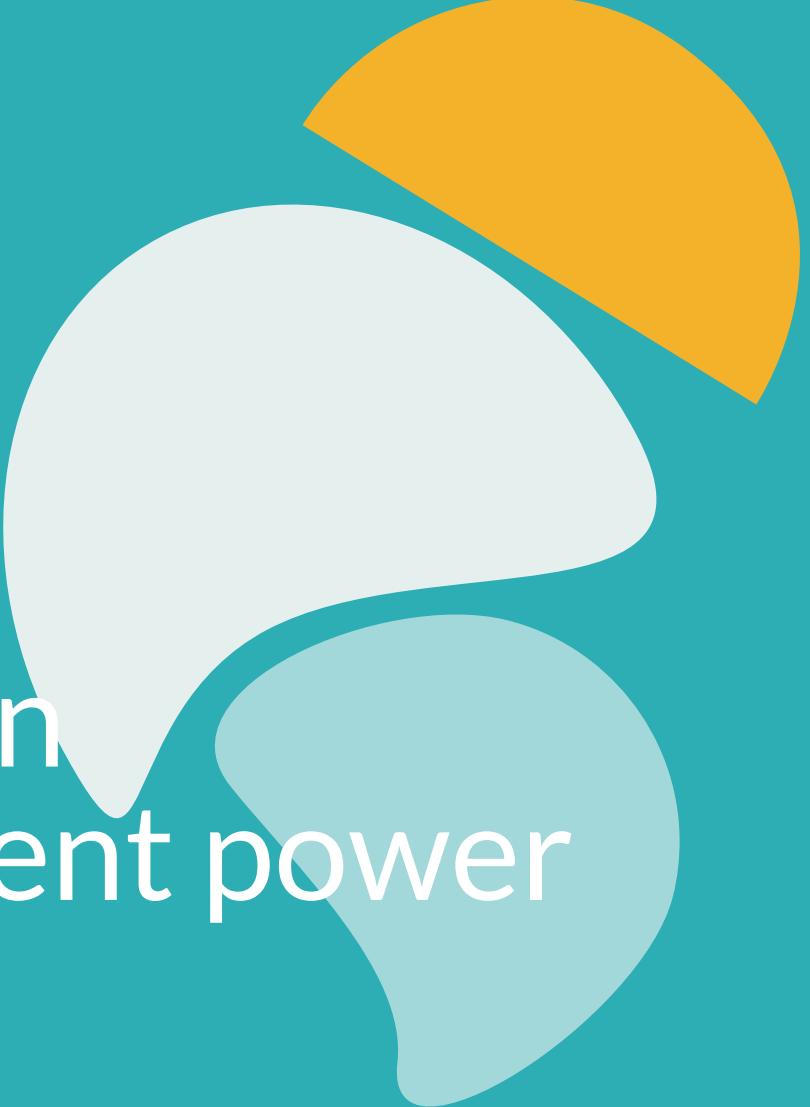
About this Report

EUROVOICES presents two different types of indicators: Expert Scorecard and People's Voices. The Expert Scorecard provides an aggregated score at either the subnational or national level, depending on the topic, based on data from WJP's survey of local and independent legal experts and practitioners from different disciplines. Explore the variable map, found in the "downloads" section, with information on the individual expert survey questions that make up each aggregated score. People's Voices presents selected question-level data from household surveys to representative samples across the EU on each topic. Additional data and sociodemographic breakdowns of the People's Voices indicators can be explored on the EUROVOICES dashboard. For all indicators, country-level data, when presented, is calculated using weighted averages of region-level scores based on population size.

This report, Democracy and Fundamental Rights, includes four chapters: (1) **Checks on government power**, (2) **Government respect for checks on power**, (3) **Civic participation**, and

(4) **Fundamental rights.** Each chapter contains thematic findings, definitions for each indicator included, and graphs depicting both expert and household responses (Expert Scorecard and People's Voices, respectively).

1. **Checks on government power:** In a society where the rule of law prevails, those in positions of authority within public institutions are held accountable for their actions. This requires a robust constitutional framework that not only reviews the legality of the exercise of power but also ensures that those in power face appropriate legal consequences for misconduct. This chapter outlines the functioning of the basic political accountability mechanisms that constrain government power in democratic settings, encompassing indicators on (1) legislative oversight, (2) judicial independence, (3) independent oversight, (4) independent prosecution, (5) free, fair, and secure elections, and (6) non-governmental checks. These indicators collectively assess the effectiveness of the structures in place to ensure that government actions are checked and balanced by legal standards.
2. **Government respect for checks on power:** The effectiveness of the democratic checks, as discussed in Chapter 1, is key to ensuring democratic governance. This chapter addresses evolving challenges to these mechanisms, namely focusing on whether they are compromised or undermined by the executive branch. The indicators measure the extent to which the head of government respects these established democratic controls, including respect for (1) the constitution and political opponents, (2) judicial independence, (3) independent oversight, (4) independent prosecution, (5) the electoral system, and (6) civil liberties.
3. **Civic participation:** A pluralistic decision-making process is not limited to the operation of electoral procedures; it must also consider the continuous participation of the public. At its foundational level, civic participation entails keeping the public informed about government actions. More substantive engagement includes public consultations and open parliament practices, which contribute to decision-making processes, whether these contributions are binding or advisory. The most integrated level of civic participation involves the public in the co-creation of public policies. This is reflected in one composite indicator, (1) civic participation, measuring the extent to which governments collaborate with civil society in policy design and the degree to which local governments consider public input in their decisions.
4. **Fundamental rights:** The integrity of democratic institutions is closely linked to respect and protection of fundamental rights. Specifically, the fundamental freedoms of assembly and association, and opinion and expression, constitute a central accountability mechanism in a democratic context. This chapter includes information on people's perceptions and experiences regarding the enjoyment of 21 fundamental rights defined in the Charter of Fundamental Rights of the European Union. For analytical coherence, some of these rights have been grouped into 14 broader categories: (1) prohibition of torture and inhuman treatment, (2) prohibition of slavery and forced labor, (3) freedom of thought, conscience, and religion, (4) freedom of peaceful assembly and association, (5) freedom of opinion and expression, (6) right to property, (7) right to asylum, (8) equality before the law, (9) workers' rights, (10) right to vote and to stand as a candidate at elections, (11) right of access to documents, (12) right to petition, (13) right of movement and of residence, and (14) due process of law.



CHAPTER 1

Checks on government power

Explore topics

1. LEGISLATIVE OVERSIGHT
2. JUDICIAL INDEPENDENCE
3. INDEPENDENT OVERSIGHT
4. INDEPENDENT PROSECUTION
5. FREE, FAIR, AND SECURE ELECTIONS
6. NON-GOVERNMENTAL CHECKS

Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- Non-governmental checks on power, including civil society and the media, are effective across the European Union and people feel free to protest with the exception of Hungary. Hungary is the only country where the majority of people do not feel free to participate in peaceful protests.
- Across the EU, there are positive perceptions of free and fair elections among experts and the public. However, Hungary and Cyprus lag behind the rest of the EU in terms of people's perceptions on their ability to vote freely without harassment or pressure.

Legislative oversight

- The average score for the expert indicator of **legislative oversight** among the 27 EU Member States is 0.59. Country-level scores range from 0.77 in Finland to 0.30 in Hungary.

Judicial independence

- The average score for the expert indicator of **judicial independence** among the 27 EU Member States is 0.67. Country-level scores are highest in Denmark (0.84), Finland (0.84), and Estonia (0.82), and lowest in Poland (0.46), Croatia (0.48), and Bulgaria (0.48).

Independent oversight

- The average score for the expert indicator of **independent oversight** among the 27 EU Member States is 0.57. Country-level scores range from 0.79 in Denmark to 0.38 in Bulgaria.

Independent prosecution

- The average score for the expert indicator of **independent prosecution** among the 27 EU Member States is 0.60. Country-level scores range from 0.82 in Sweden to 0.36 in Bulgaria.
- In 23 Member States, the majority of respondents agree that **if police officers violate the law, they will be punished for these violations**. Also, in 23 Member States, the majority of respondents agree that **police officers will be held accountable if they request bribes from the public**, and in 21 Member States, the majority of respondents believe that **police officers will be held accountable if they accept bribes from gangs or criminal organizations**. Perceptions of the accountability of police officers are consistently highest in Finland and lowest in Cyprus, Hungary, and Slovakia.
- In 23 Member States, the majority of respondents agree that **if someone makes a complaint against a police officer, the accusation will be investigated**.

Free, fair, and secure elections

- The average score for the expert indicator of **free, fair, and secure elections** among the 27 EU Member States is 0.75. Country-level scores range from 0.90 in Denmark and Finland to 0.50 in Hungary.
- In 15 Member States, at least half of respondents agree that **local government officials are elected through a clean process**, with figures ranging from 72.8% in Austria to 33.7% in Hungary.
- In 25 Member States, more than two-thirds of respondents agree that **people can vote freely without feeling harassed or pressured**, except for Hungary (47.4%) and Cyprus (55.4%).

Non-governmental checks

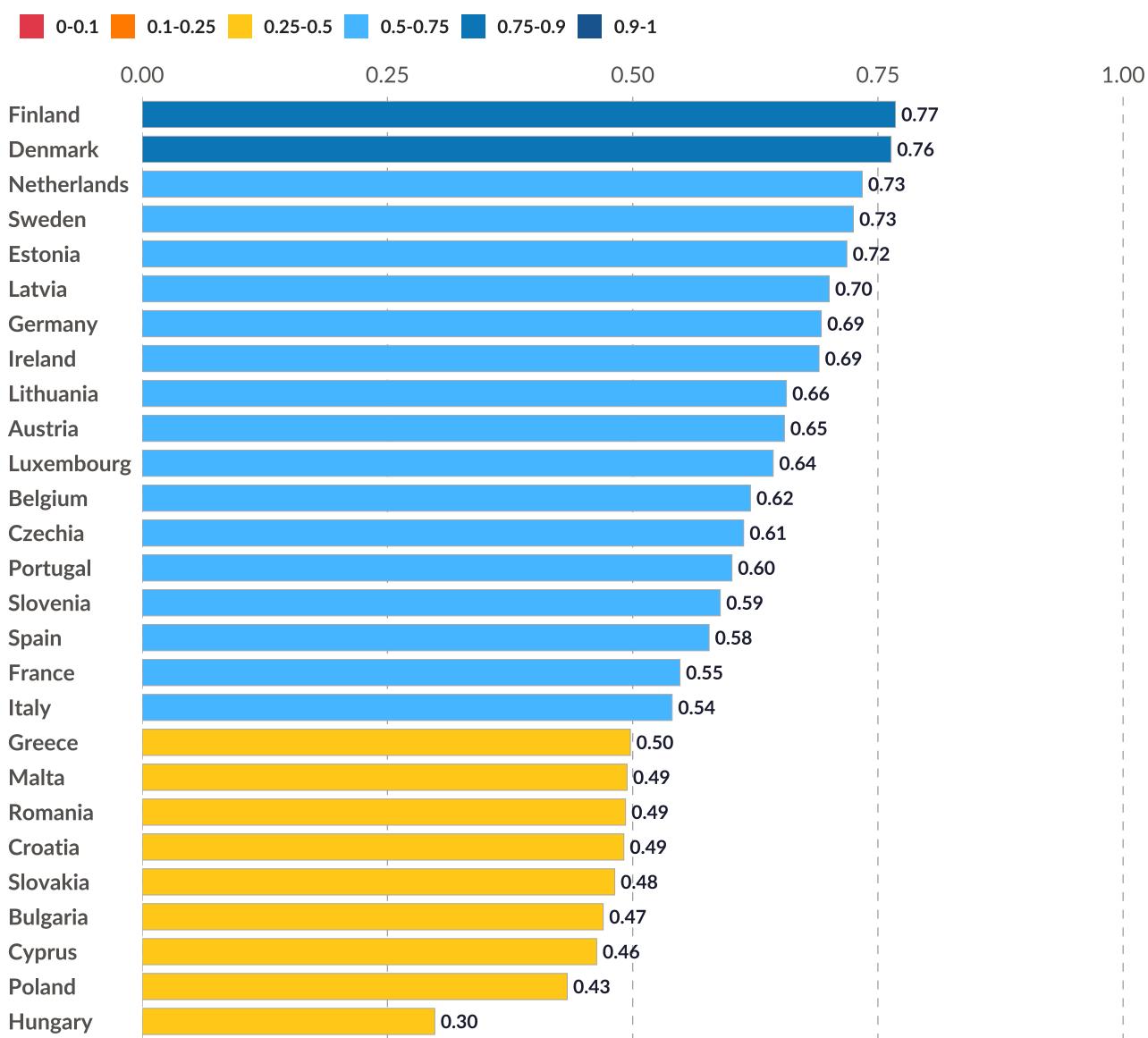
- The average score for the expert indicator of **non-governmental checks** among the 27 EU Member States is 0.70. Country-level scores range from 0.88 in Finland to 0.46 in Hungary.
- In 19 Member States, the majority of respondents agree the **media can freely express opinions against government officials, policies, and actions without fear of retaliation**, and in 13 Member States, the majority agree the **media can expose cases of corruption by high-ranking government officers without fear of retaliation**. Perceptions of media freedom in both questions are the highest in Denmark, Finland, and Portugal, and the lowest in Greece and Hungary.
- In 26 Member States (the exception being Hungary), the majority of respondents agree that **people can express opinions against the government** and that **political parties can express opinions against government policies and actions**. In 21 Member States, the majority agree that **civil society organizations can express opinions against government policies and actions**. In Hungary, perceptions of the ability of individuals, political parties, and CSOs to freely express opinions against the government were significantly below the EU average.
- In 26 Member States, the majority of respondents agree that **people can freely participate in peaceful protests and demonstrations without fear of reprisal**. The exception is Hungary (45.7%).

Legislative oversight

EXPERT'S SCORECARD

Figure 1 Legislative oversight

This indicator measures the legislature's ability to function as a check on the executive branch, preventing abuses of power, and ensuring that both laws and policies serve the public interest. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

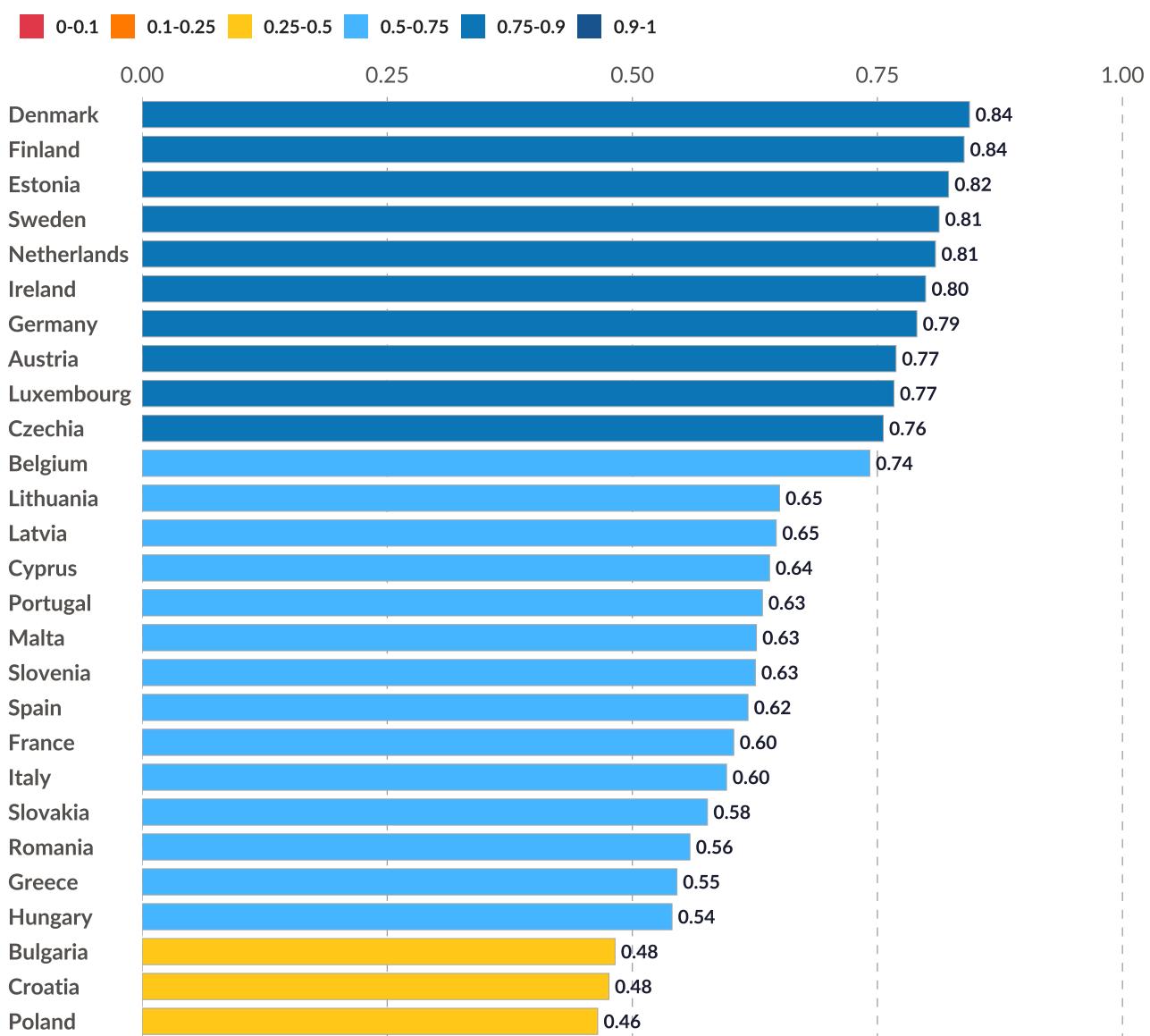


Judicial independence

EXPERT'S SCORECARD

Figure 2 Judicial independence

This indicator examines the ability of courts, judges, and magistrates to perform their duties impartially, on the basis of facts, without any improper influence, pressure, or political interference. It encompasses their ability to effectively review the legality of executive actions. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

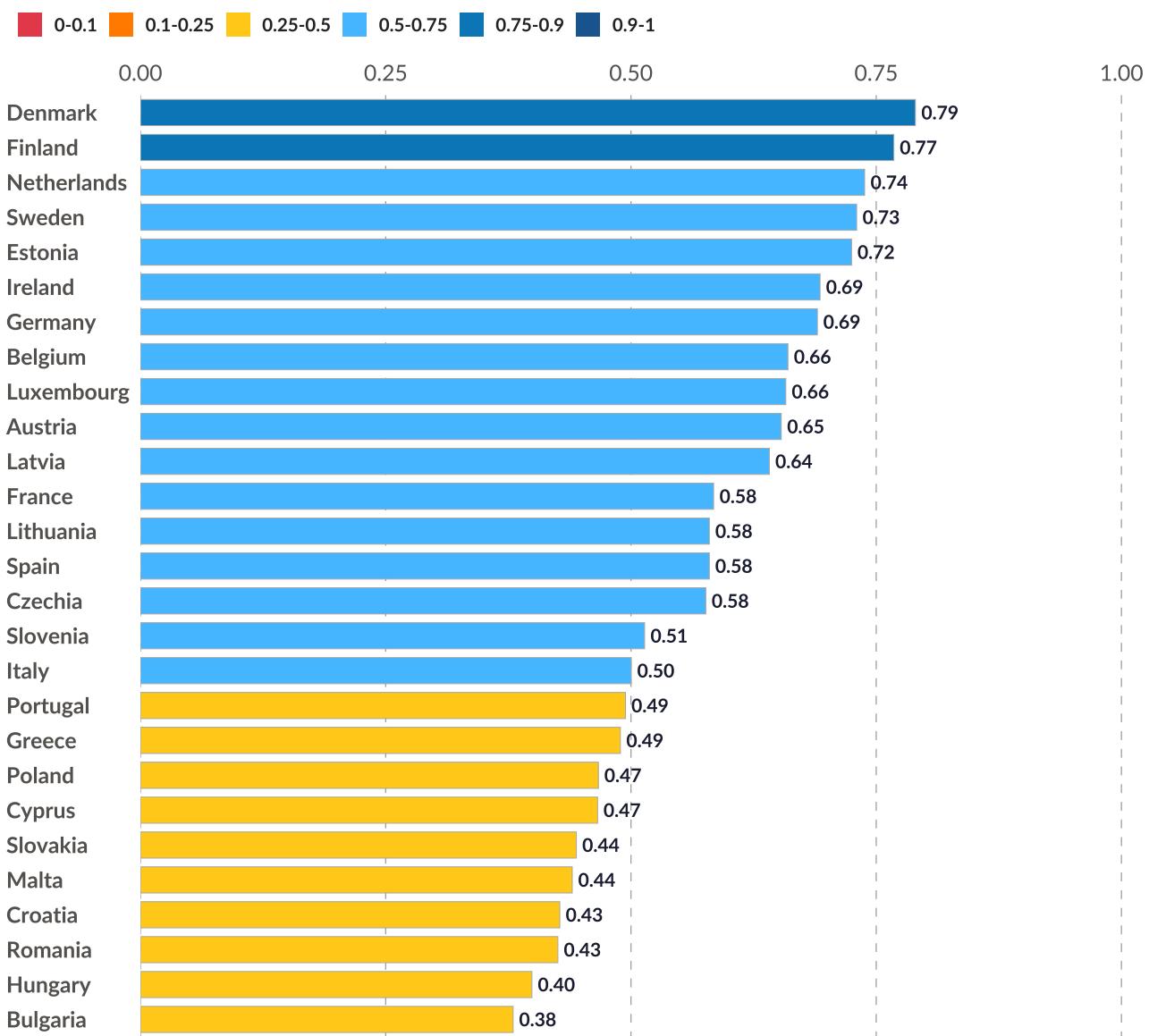


Independent oversight

EXPERT'S SCORECARD

Figure 3 Independent oversight

This indicator evaluates the effectiveness and autonomy of Supreme Audit Institutions, anticorruption agencies, and human rights institutions in overseeing government activities and safeguarding the public interest. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

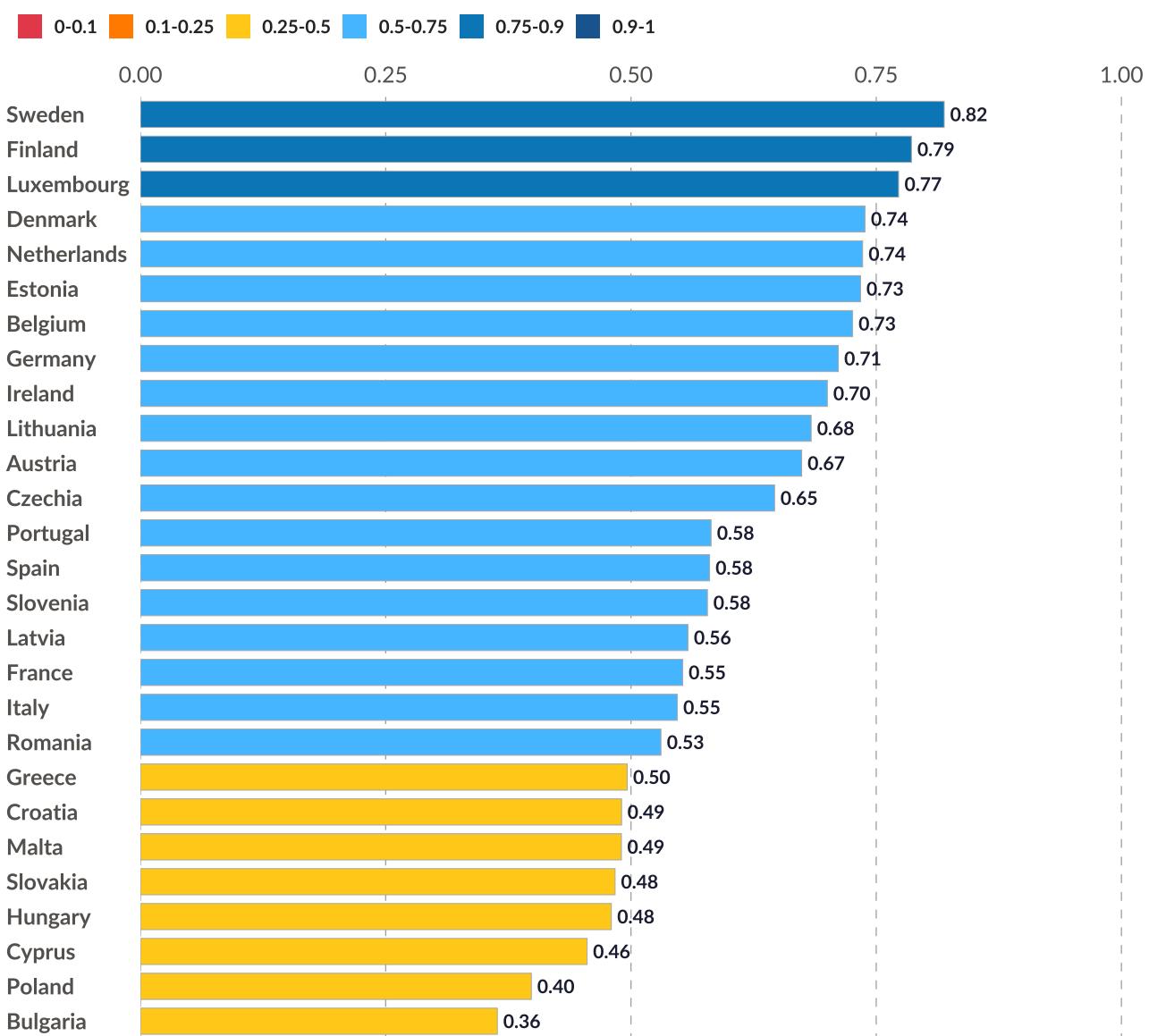


Independent prosecution

EXPERT'S SCORECARD

Figure 4 Independent prosecution

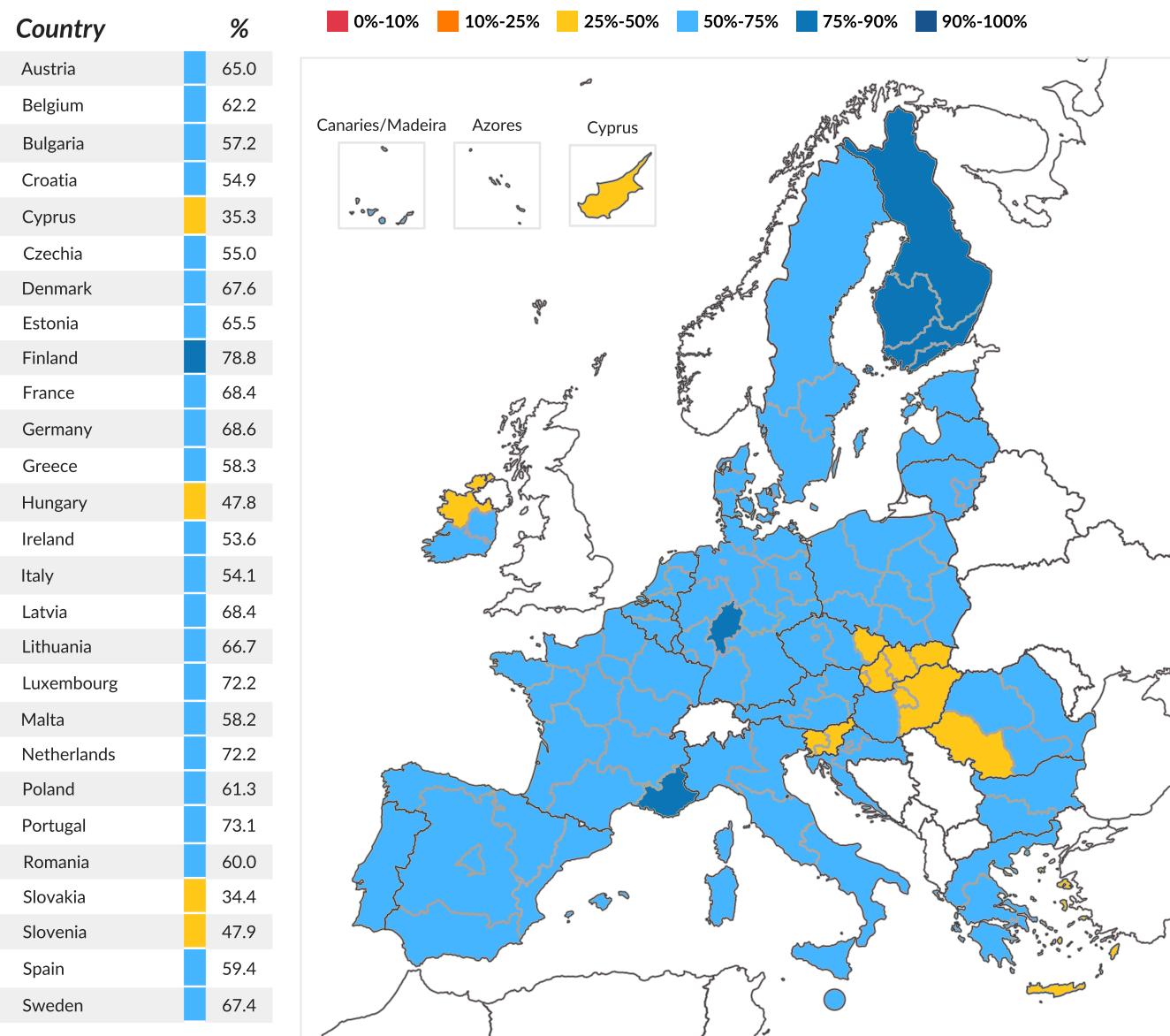
This indicator measures the autonomy and effectiveness of prosecutors' offices in their mandate to uphold legal standards and prosecute criminal cases without bias or political interference, including in criminal cases involving government officials. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



PEOPLE'S VOICES

Figure 5 Accountability of police officers who violate the law

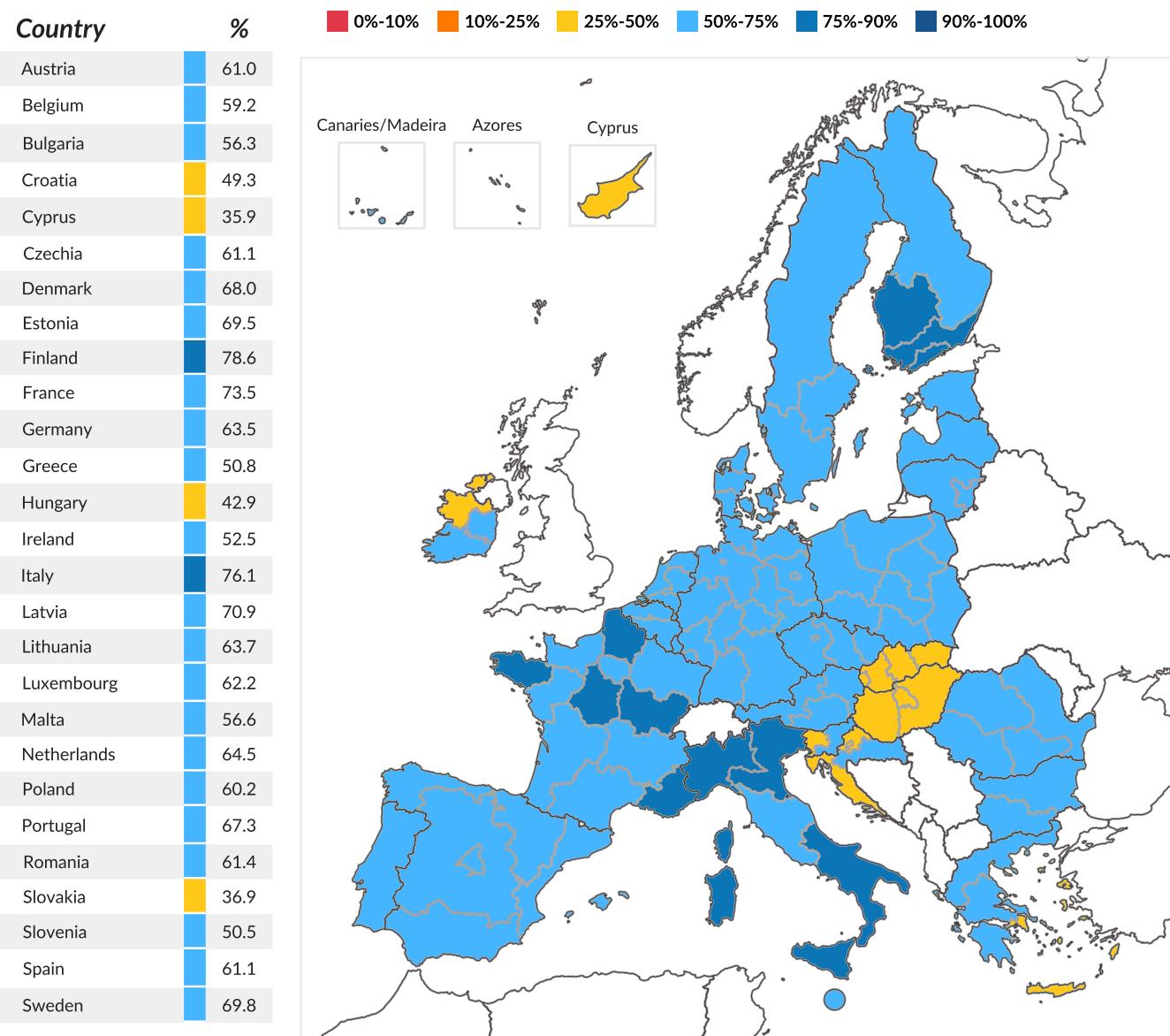
Percentage of respondents who agree that if members of the police violate the law, they will be punished for these violations.



PEOPLE'S VOICES

Figure 6 Accountability of police officers who request bribes

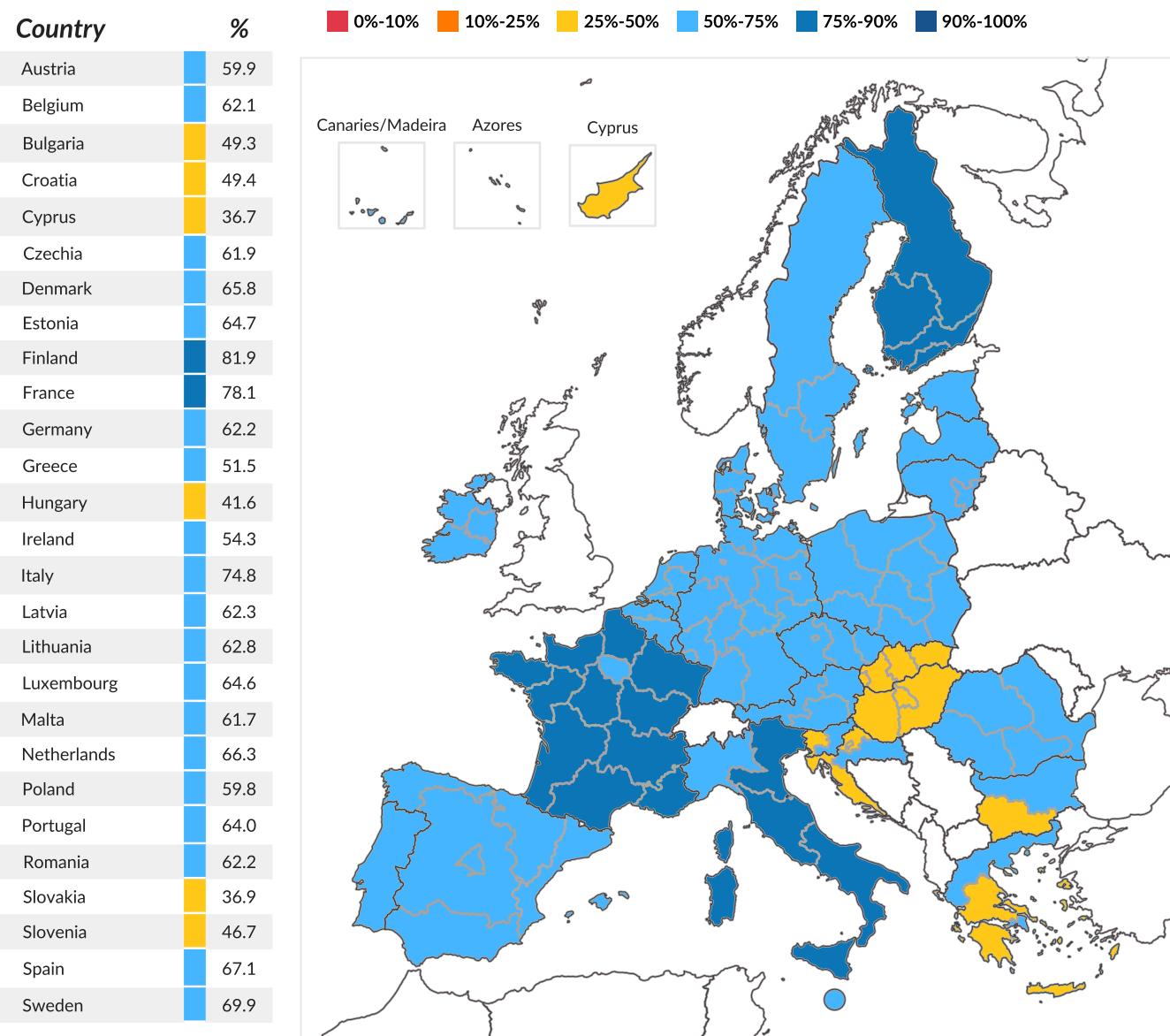
Percentage of respondents who agree that if members of the police request bribes from the public, they will be held accountable.



PEOPLE'S VOICES

Figure 7 Accountability of police officers who accept bribes from criminal organizations

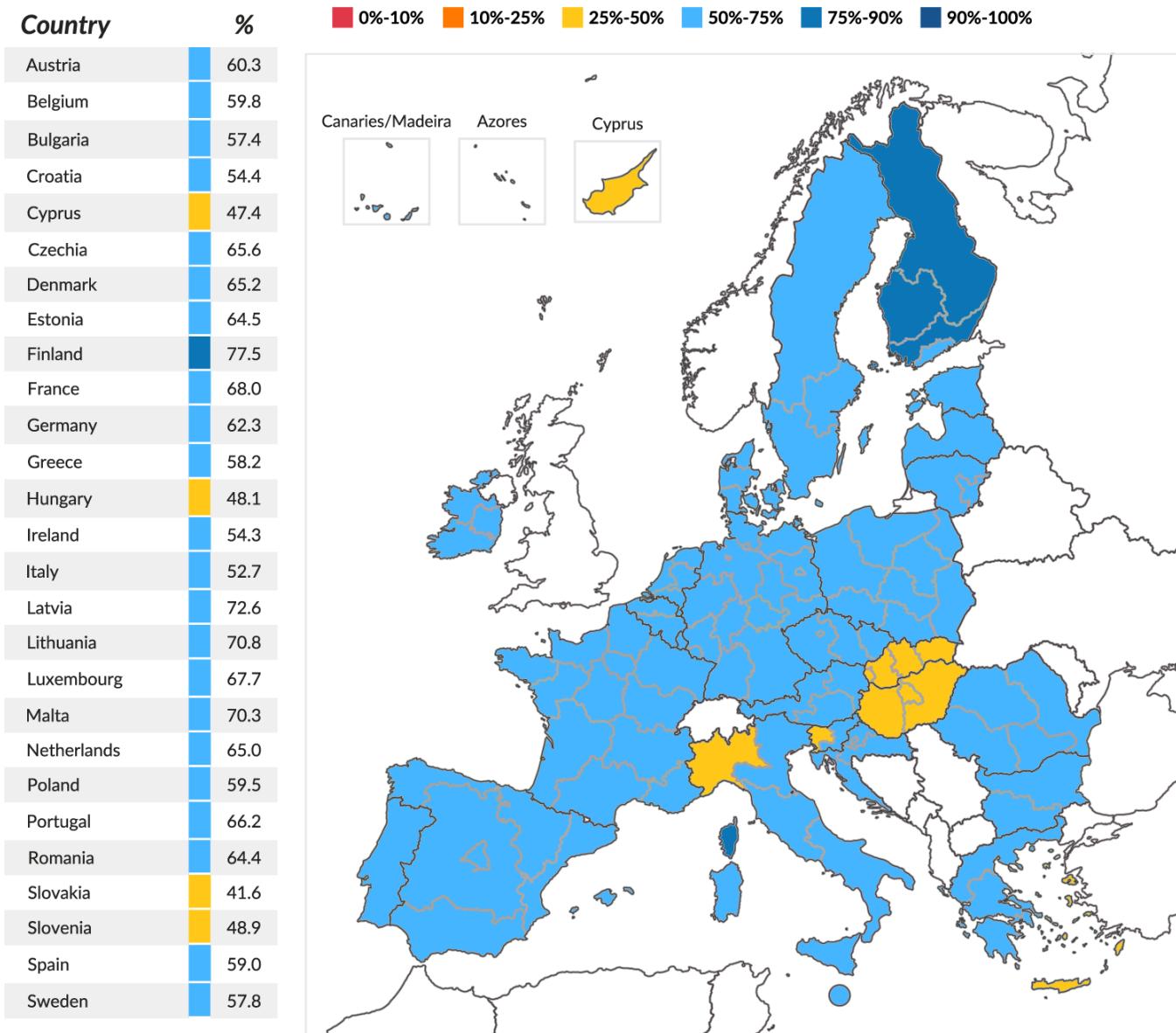
Percentage of respondents who agree that if members of the police accept bribes from gangs or criminal organizations, they will be held accountable.



PEOPLE'S VOICES

Figure 8 Investigation of complaints against police officers

Percentage of respondents who agree that if someone makes a complaint against a member of the police, the accusation will be investigated.



Free, fair, and secure elections

EXPERT'S SCORECARD

Figure 9 Free, fair, and secure elections

This indicator assesses the degree to which the electoral process is devoid of coercion, intimidation, or undue influence; that elections are conducted impartially, ensuring a level playing field for all candidates and parties to compete under equitable conditions; and that mechanisms are in place to safeguard electoral results against illegal attempts of disruption. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

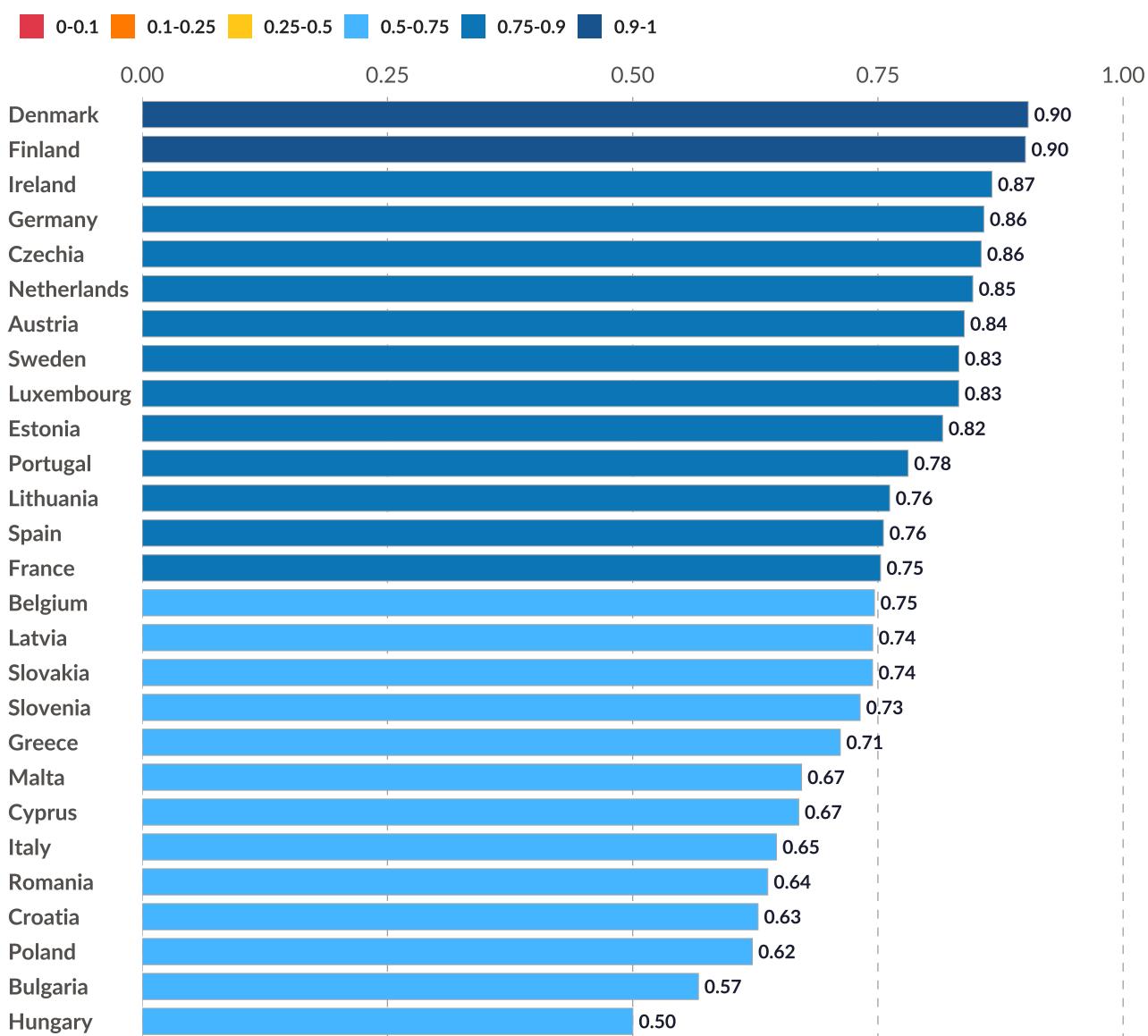
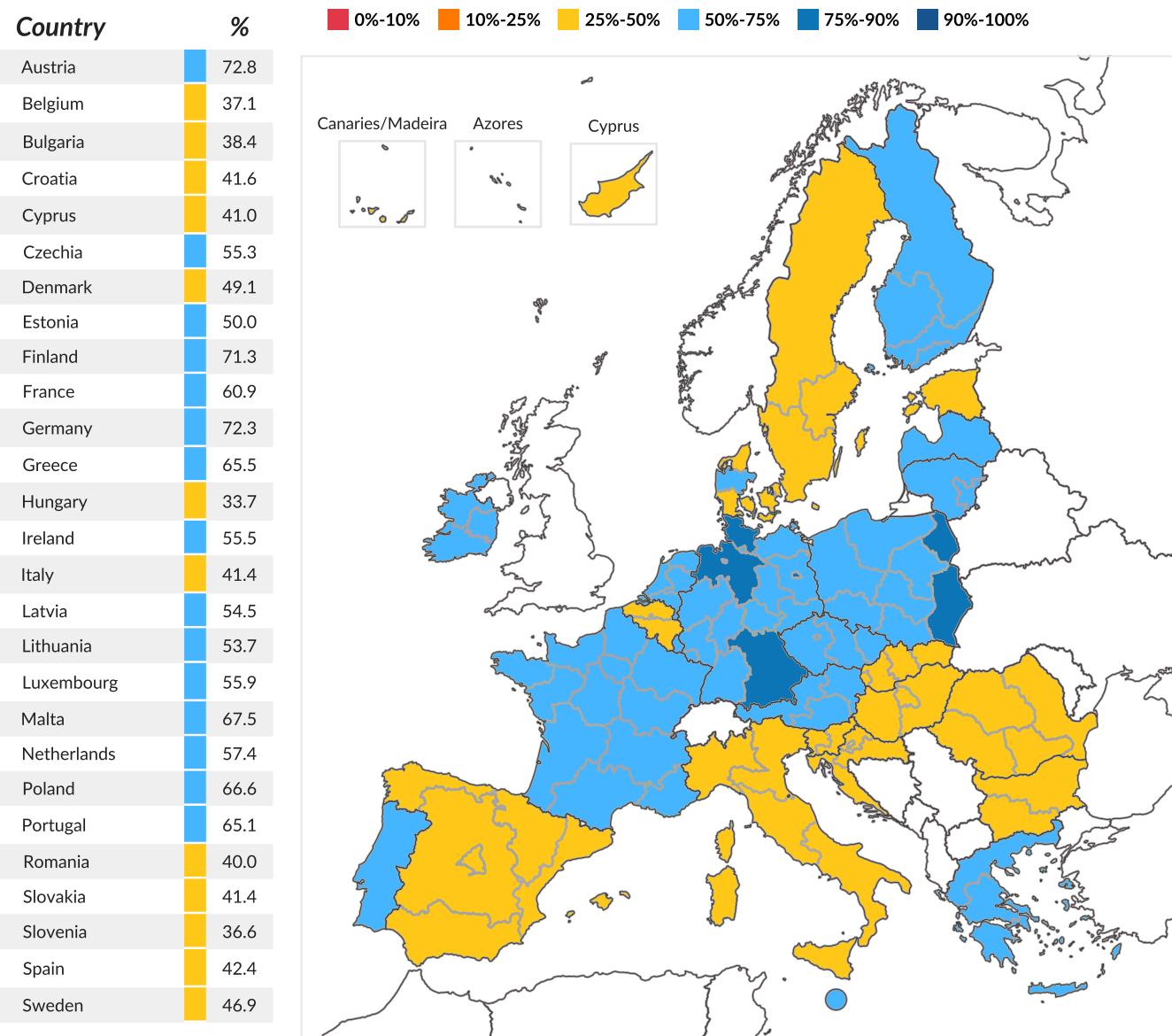


Figure 10 Transparency and fairness in local elections

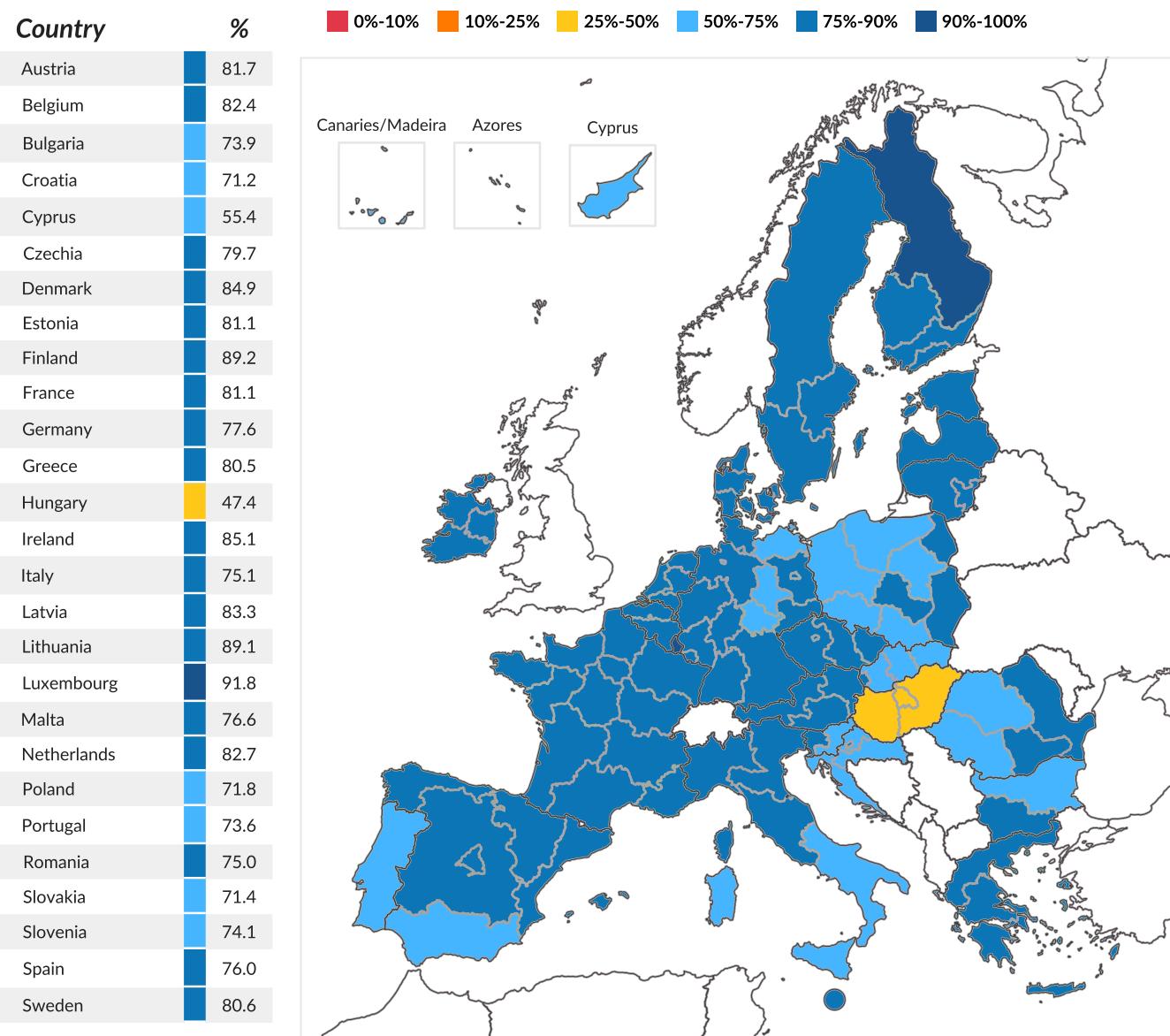
Percentage of respondents who agree that local government officials are elected through a clean process.



PEOPLE'S VOICES

Figure 11 Freedom to vote without harassment or pressure

Percentage of respondents who agree that people can vote freely without feeling harassed or pressured.

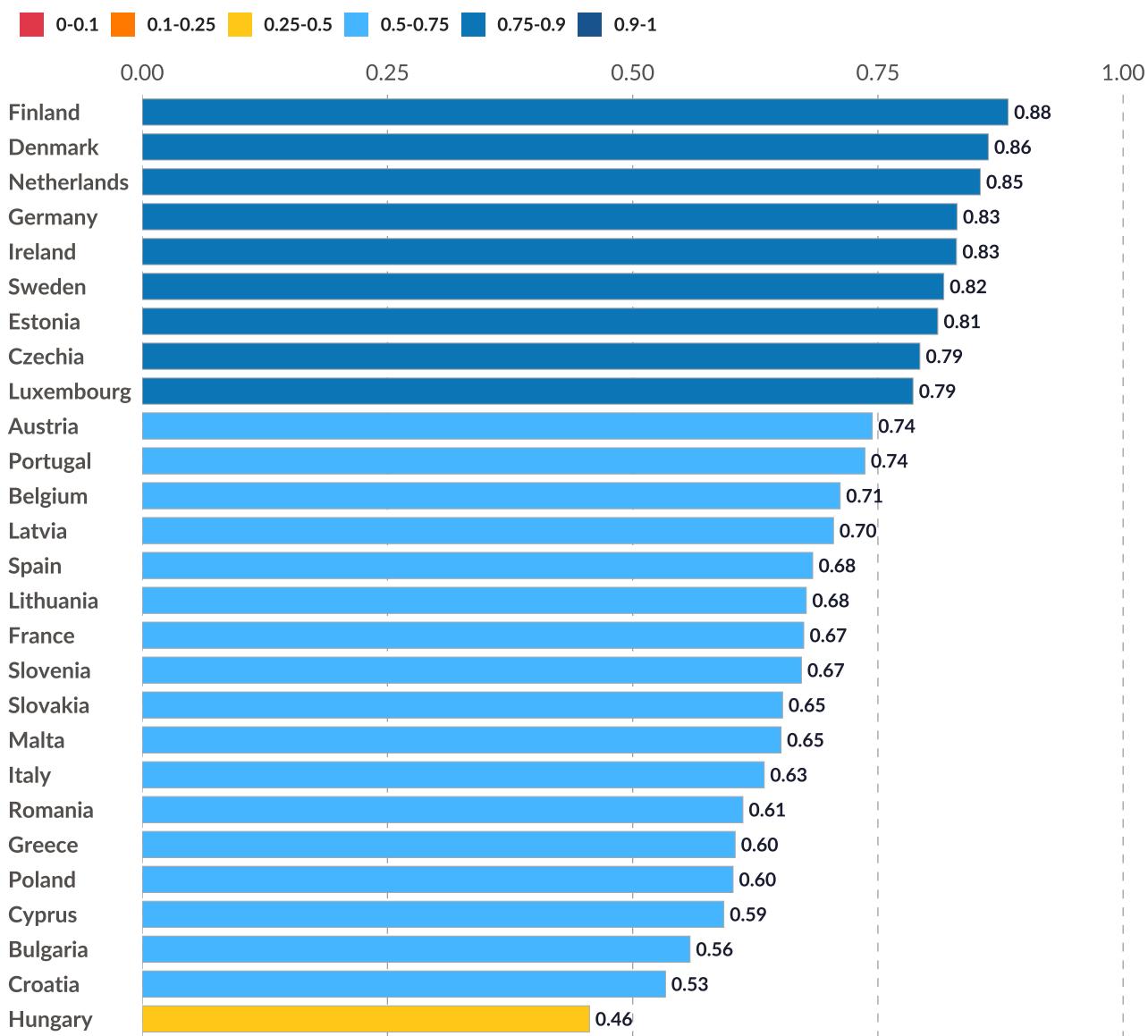


Non-governmental checks

EXPERT'S SCORECARD

Figure 12 Non-governmental checks

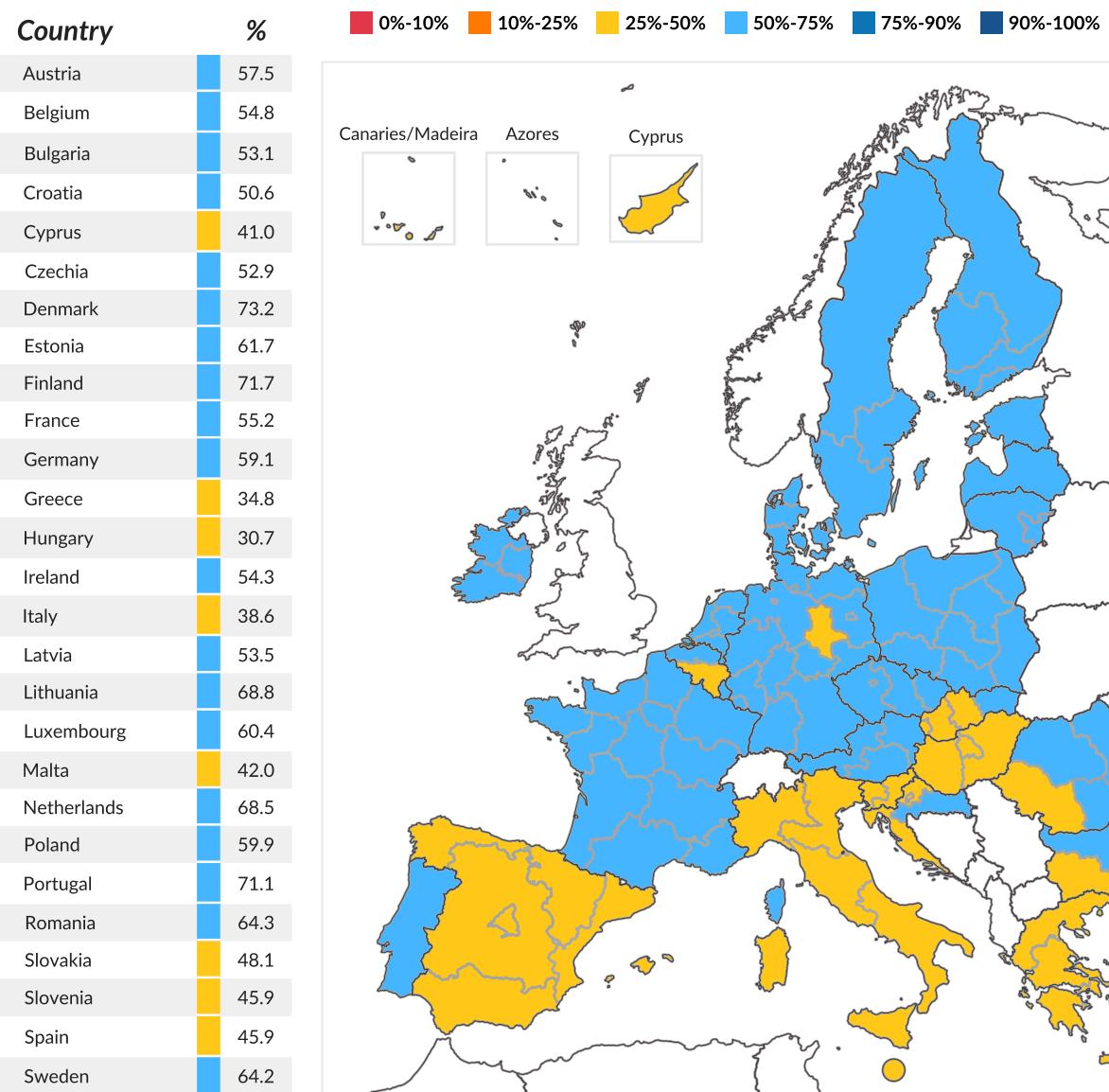
This indicator assesses the essential freedoms and rights that empower the public to watch over government power. These freedoms include the right to peaceful assembly and association, freedom of expression, and the right to petition authorities. Freedom of expression comprises freedom of the media, including safeguards for independent journalism, the capacity of civil society organizations (CSOs) to operate independently and contribute to diverse public discourse and advocacy, and the ability of opposition voices to openly challenge and debate policies. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



PEOPLE'S VOICES

Figure 13 Freedom of the media to criticize government policies

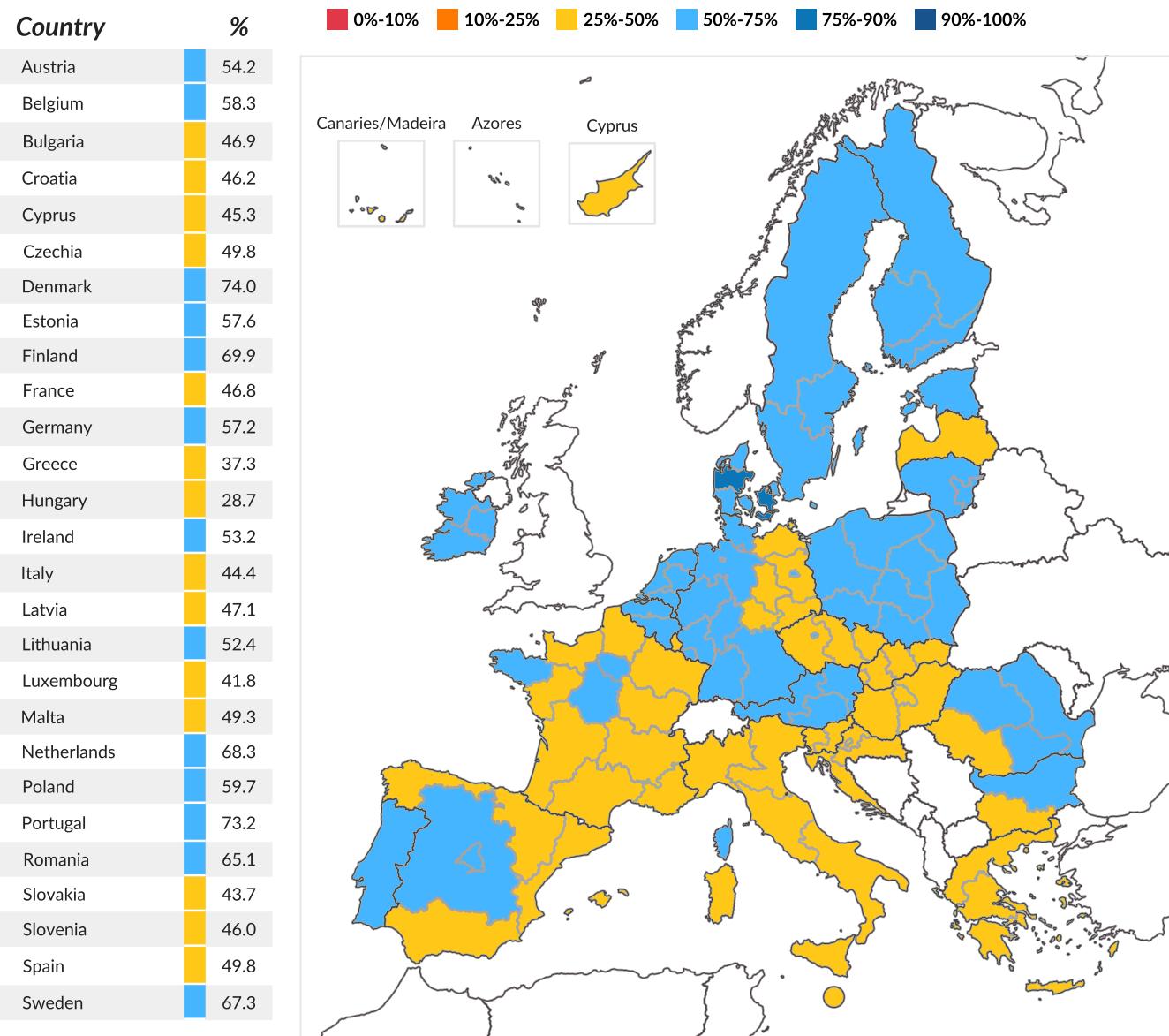
Percentage of respondents who agree that the media can freely express opinions against government officials, policies, and actions without fear of retaliation.



PEOPLE'S VOICES

Figure 14 Freedom of media to expose cases of corruption

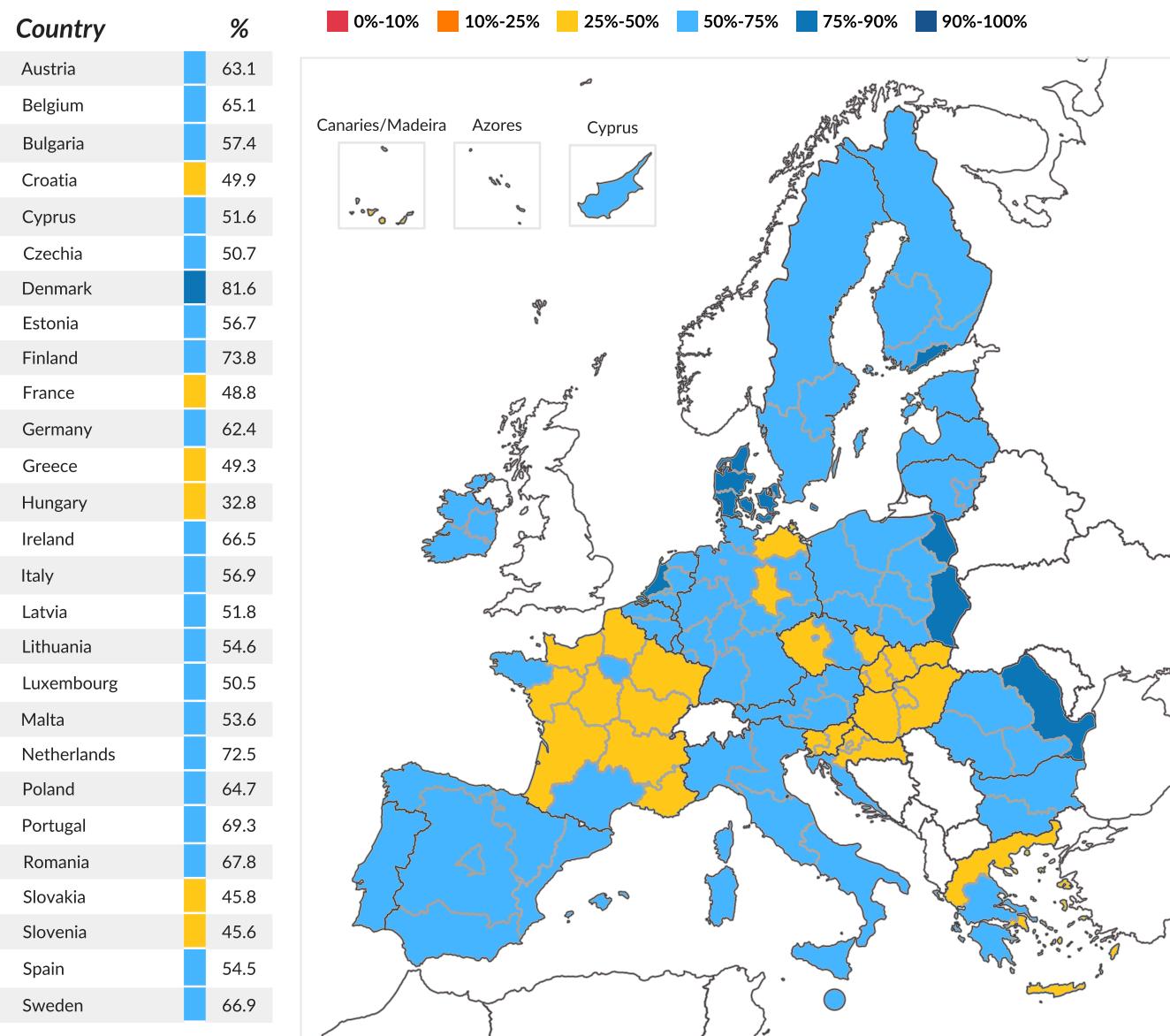
Percentage of respondents who agree that the media can freely expose cases of corruption by high-ranking government officers without fear of retaliation.



PEOPLE'S VOICES

Figure 15 Freedom of civil society organizations to criticize government policies

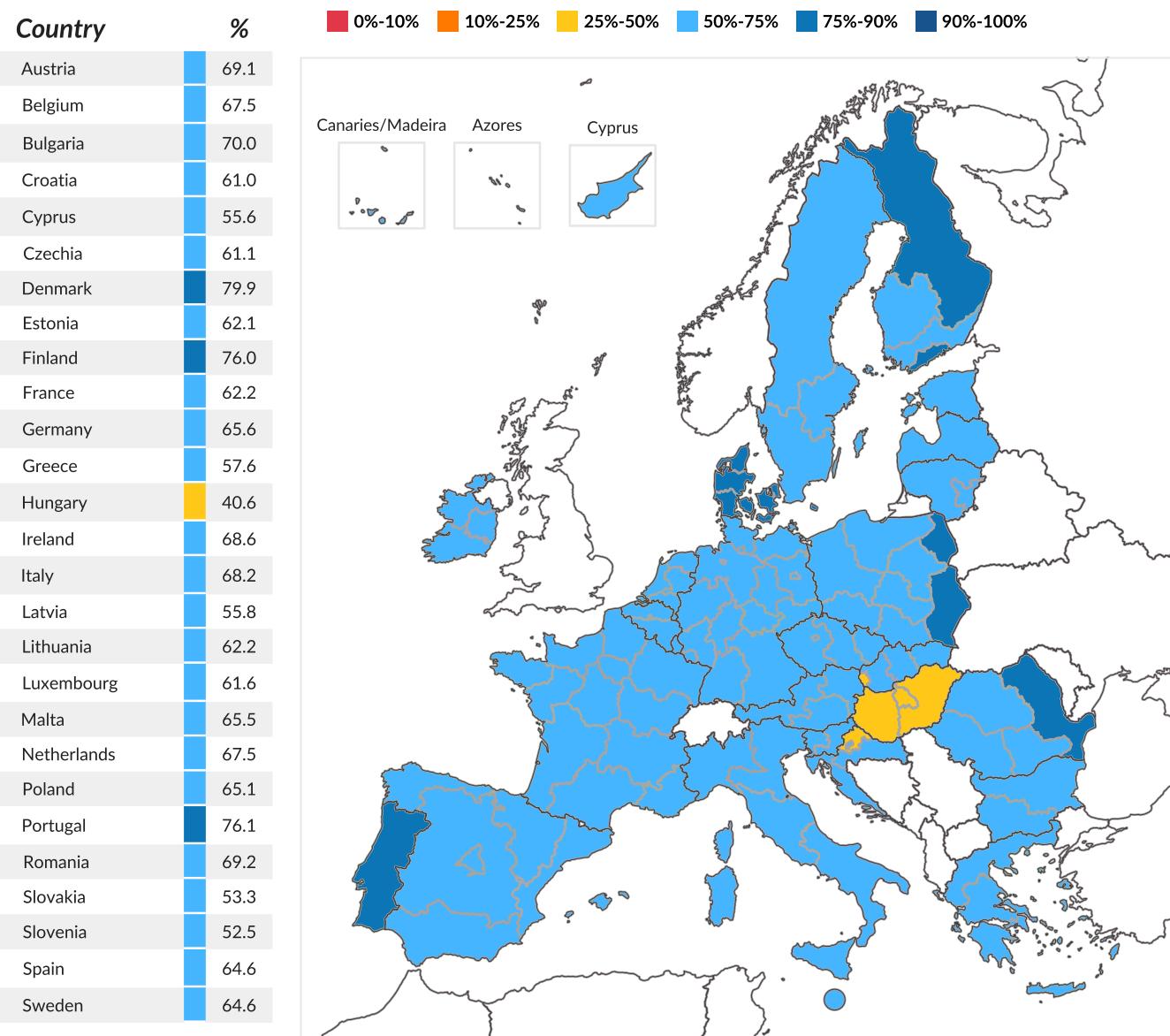
Percentage of respondents who agree that civil society organizations can freely express opinions against government policies and actions without fear of retaliation.



PEOPLE'S VOICES

Figure 16 Political parties' freedom to express opposition to government policies

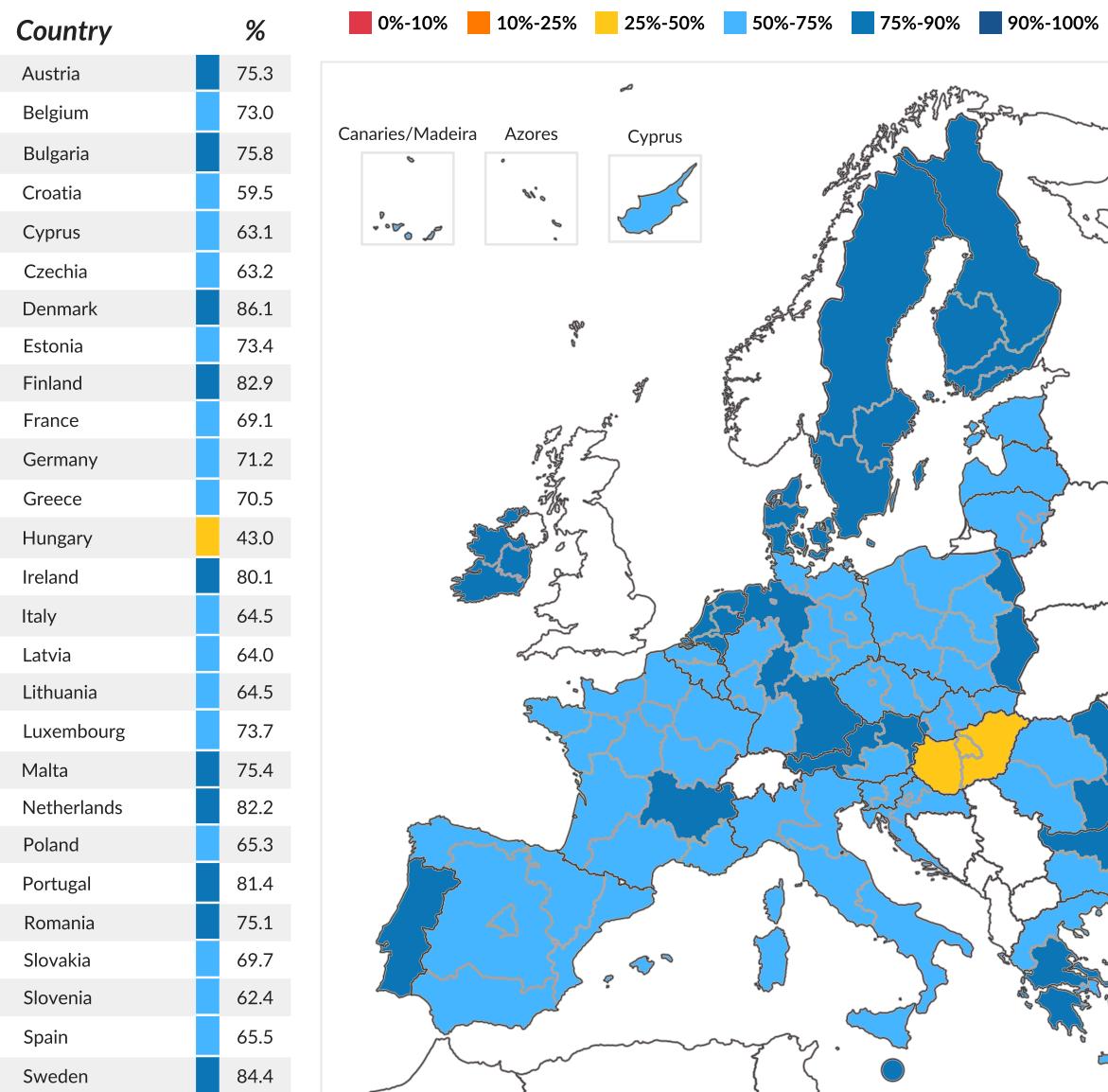
Percentage of respondents who agree that political parties can freely express opinions against government policies and actions without fear of retaliation.



PEOPLE'S VOICES

Figure 17 Freedom to express opinions against the government

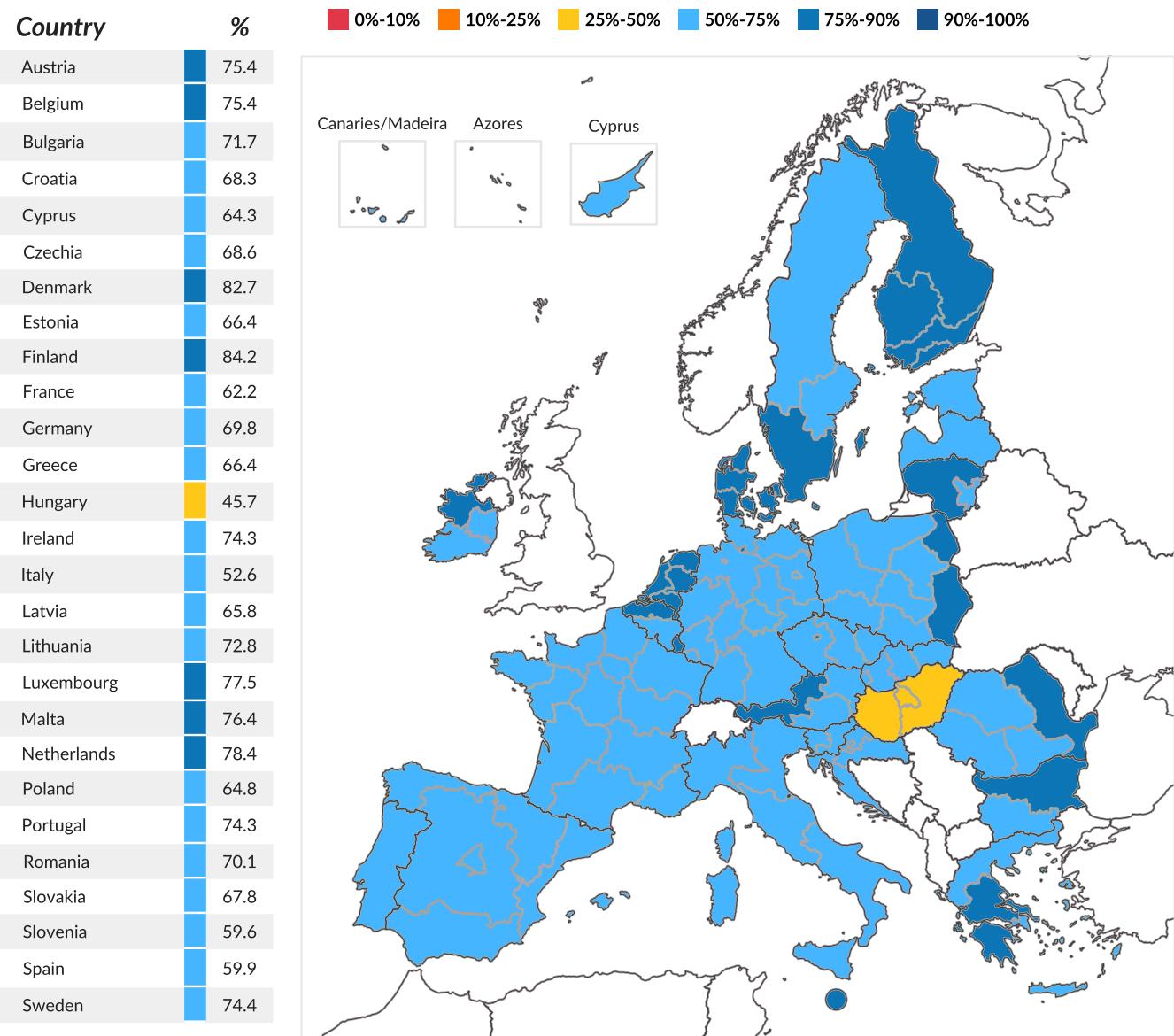
Percentage of respondents who agree that people can freely express opinions against the government.



PEOPLE'S VOICES

Figure 18 Freedom to participate in peaceful protests

Percentage of respondents who agree that people can freely participate in peaceful protests and demonstrations without fear of reprisal.





CHAPTER 2

Government respect for checks on power

Explore topics

1. GOVERNMENT RESPECT FOR THE CONSTITUTION AND POLITICAL OPPONENTS
2. GOVERNMENT RESPECT FOR JUDICIAL INDEPENDENCE
3. GOVERNMENT RESPECT FOR INDEPENDENT OVERSIGHT
4. GOVERNMENT RESPECT FOR INDEPENDENT PROSECUTION
5. GOVERNMENT RESPECT FOR THE ELECTORAL SYSTEM
6. GOVERNMENT RESPECT FOR CIVIL LIBERTIES

Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- Local legal experts say the government fails to adequately respect judicial independence in two countries: Poland and Hungary, where the expert score is below 0.50, on a scale from 0 to 1.
- In 23 EU Member States, at least half of respondents from the general population believe politicians use misinformation to shape public opinion. The only exceptions are Luxembourg, Denmark, the Netherlands, and Finland.
- In two-thirds of EU Member States, most people think government officials attack or discredit the media and civil society groups that criticize them.

Government respect for the constitution and political opponents

- The average score for the expert indicator of **government respect for term limits, the law-making process, and opposing voices** among the 27 EU Member States is 0.71. Finland scored the highest at 0.92, while three Member States have scores below 0.50: Hungary (0.41), Slovakia (0.44), and Poland (0.48).
- In 23 Member States, at least half of respondents agree that **top government officials of the national government blame different members of society for domestic problems**, and in nine Member States, the majority of respondents believe that **top government officials censor opposition voices domestically**.
- In 21 Member States, the majority of respondents agree that **top government officials of the national government attack or discredit opposition parties**, however, in just eight Member States the majority of respondents agree that **top government officials prosecute and convict members of opposition parties**.
- In 23 Member States, the majority of respondents agree that **top government officials generate distractions from important issues**. The four outliers, where fewer than half agree with this statement, are the Netherlands (43.1%), Luxembourg (39.7%), Finland (39.2%), and Denmark (30.0%).

Government respect for judicial independence

- The average score for the expert indicator of **government respect for judicial independence** among the 27 EU Member States is 0.68. In 25 Member States, the country-level score is at least 0.50; the exceptions being Poland (0.40) and Hungary (0.47).
- In 11 Member States, the majority of respondents agree that **top government officials seek to limit the courts' competences and freedom to interpret the law**.

Government respect for independent oversight

- The average score for the expert indicator of **government respect for independent oversight** among the 27 EU Member States is 0.63. Country-level scores range from 0.87 in Finland to 0.41 in Slovakia.

Government respect for independent prosecution

- The average score for the expert indicator of **government respect for independent prosecution** among the 27 EU Member States is 0.62. Country-level scores range from 0.88 in Sweden and Luxembourg to 0.33 in Poland.

Government respect for the electoral system

- The average score for the expert indicator of **government respect for the electoral system** among the 27 EU Member States is 0.76. In all 27 EU Member States, the country-level expert score is above 0.50, with country-level scores ranging from 0.95 in Finland to 0.51 in Hungary.

Government respect for civil liberties

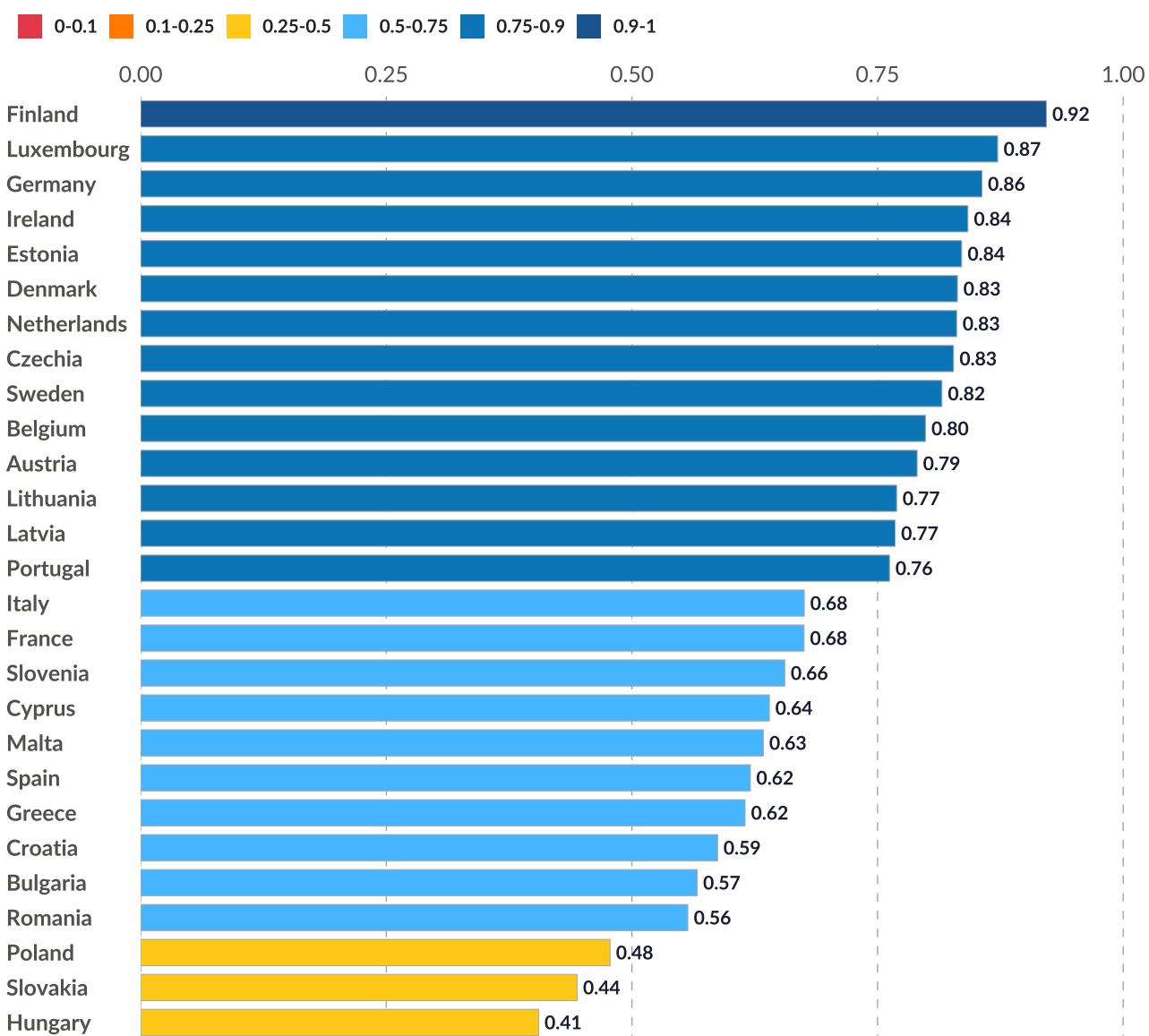
- The average score for the expert indicator of **government respect for civil liberties** among the 27 EU Member States is 0.69. Country-level scores range from 0.91 in Finland to 0.40 in Hungary.
- In 25 Member States, the majority of respondents agree that **top government officials attempt to undermine the credibility of government critics**. In 23 Member States, at least half of respondents agree that **government officials use misinformation to shape public opinion in their favor**, and in 18 Member States, the majority of respondents agree that **government officials attack or discredit the media and civil society organizations that criticize them**.
- Denmark, Luxembourg, and the Netherlands had the lowest proportions of respondents agreeing that government officials undermine the credibility of critics, use misinformation to shape public opinion, and attack media and civil society.

Government respect for the constitution and political opponents

EXPERT'S SCORECARD

Figure 19 Government respect for the constitution and political opponents

This indicator examines whether the actions of the head of government reflect adherence to the constitutional order, as well as respect for the legislative process and political opponents. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



PEOPLE'S VOICES

Figure 20 Censorship of domestic opposition voices

Percentage of respondents who agree that top government officials of the national government censor opposition voices domestically.

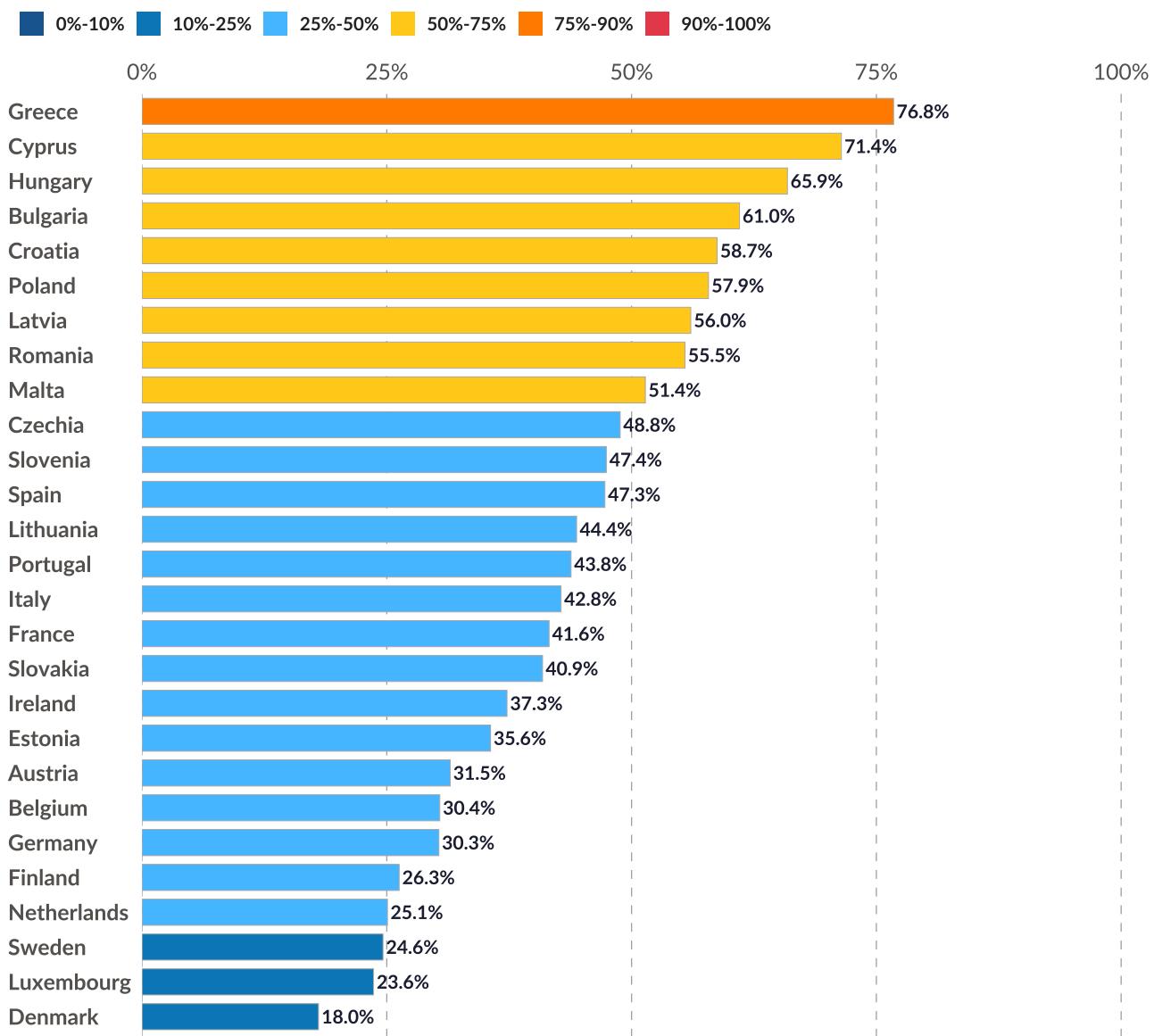


Figure 21 Blaming groups of society for domestic problems

Percentage of respondents who agree that top government officials of the national government blame different members or groups of society for domestic problems.

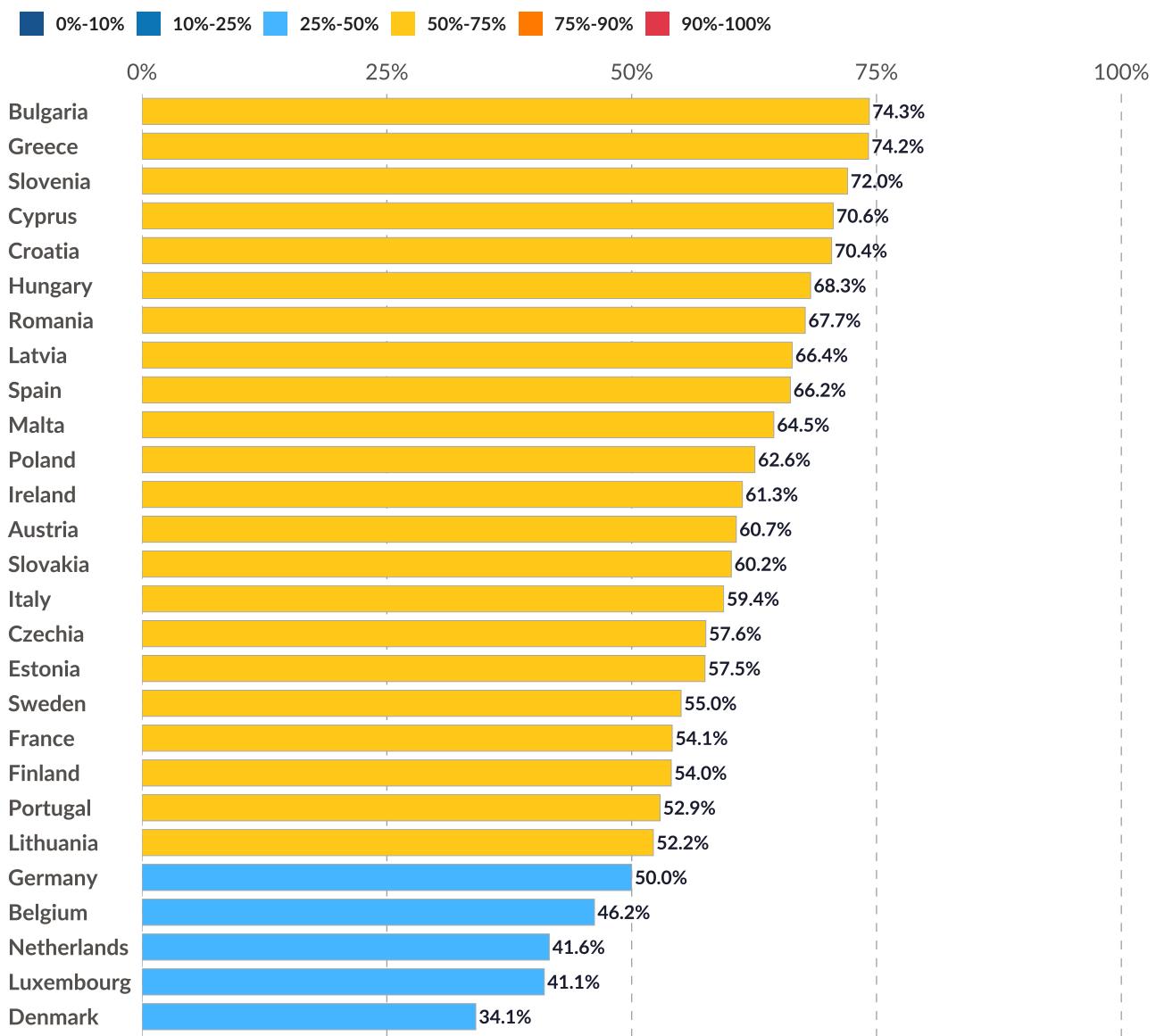


Figure 22 Attacks on opposition parties

Percentage of respondents who agree that top government officials of the national government attack or discredit opposition parties.

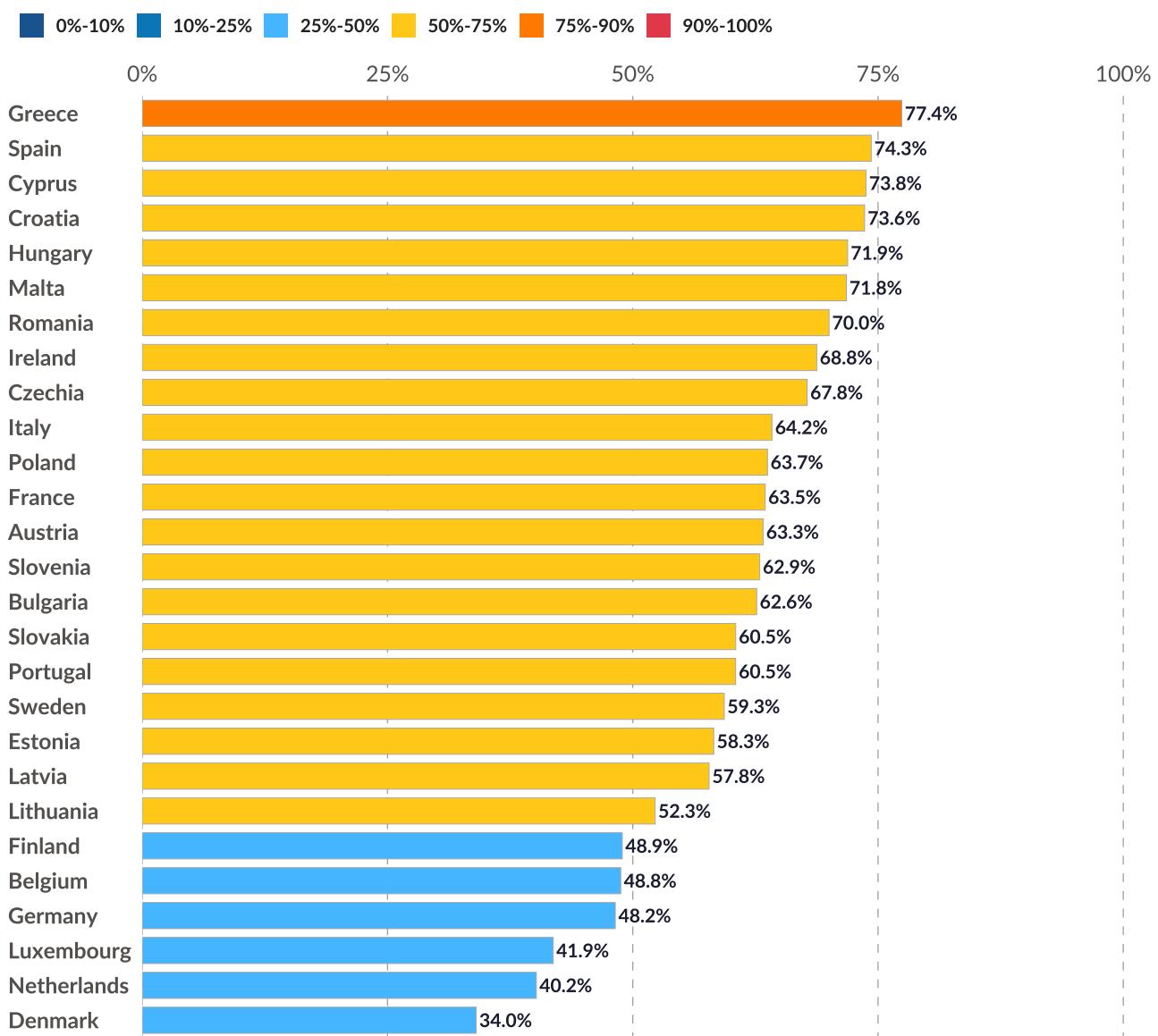
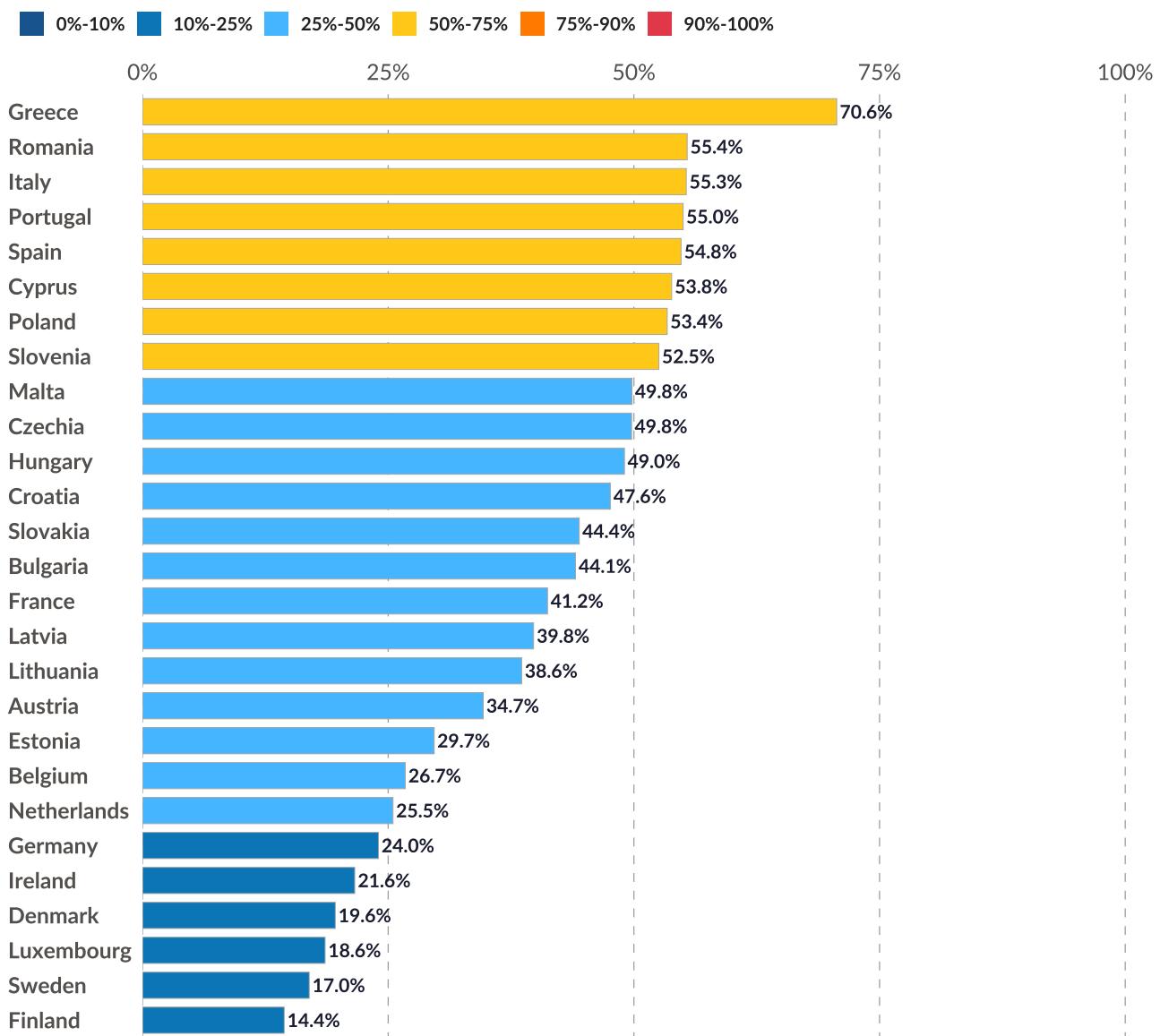


Figure 23 Prosecution of opposition party members

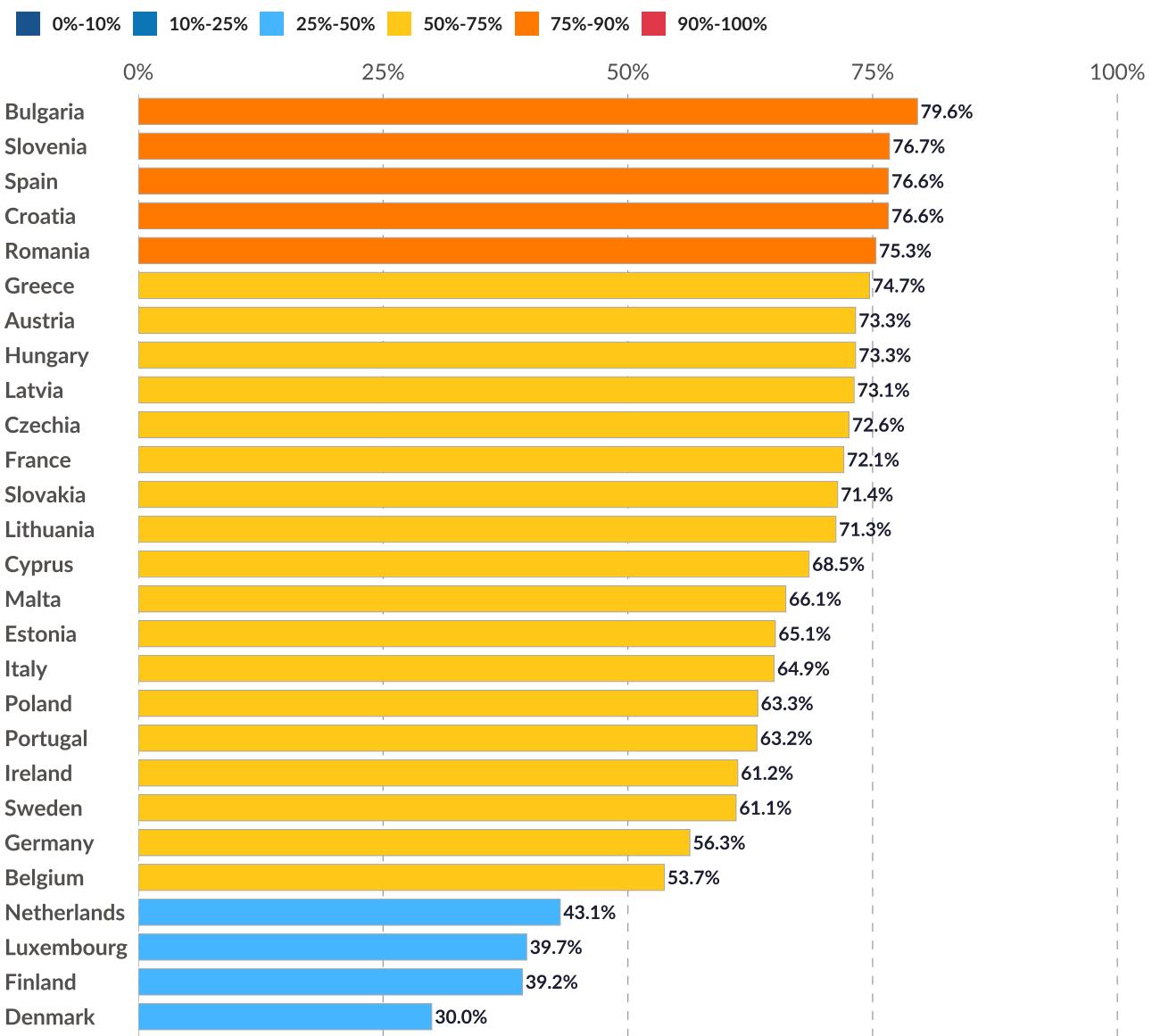
Percentage of respondents who agree that top government officials of the national government prosecute and convict members of opposition parties.



PEOPLE'S VOICES

Figure 24 Distractions from important issues

Percentage of respondents who agree that top government officials of the national government generate distractions from important issues and blame external enemies or internal traitors.

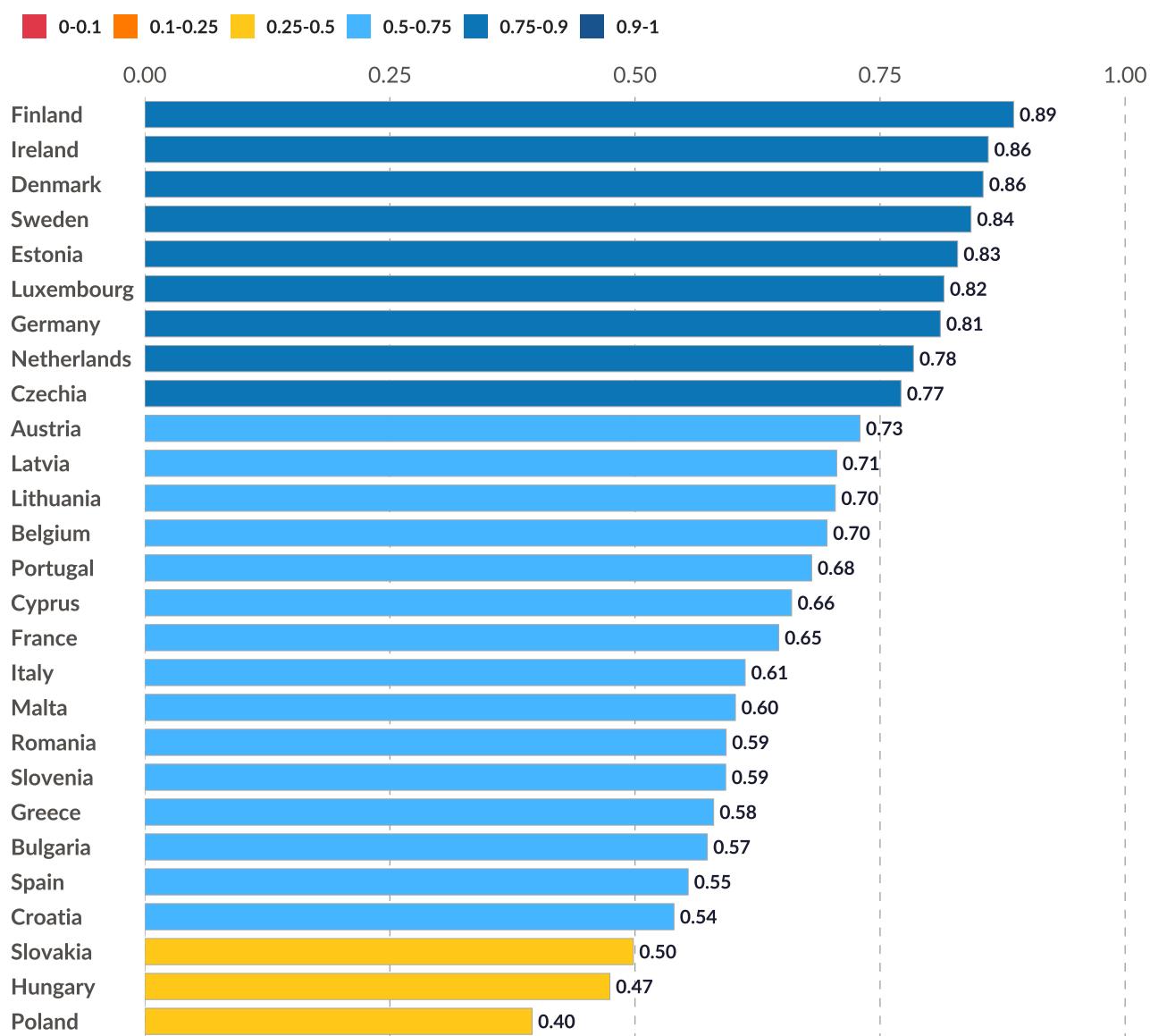


Government respect for judicial independence

EXPERT'S SCORECARD

Figure 25 Government respect for judicial independence

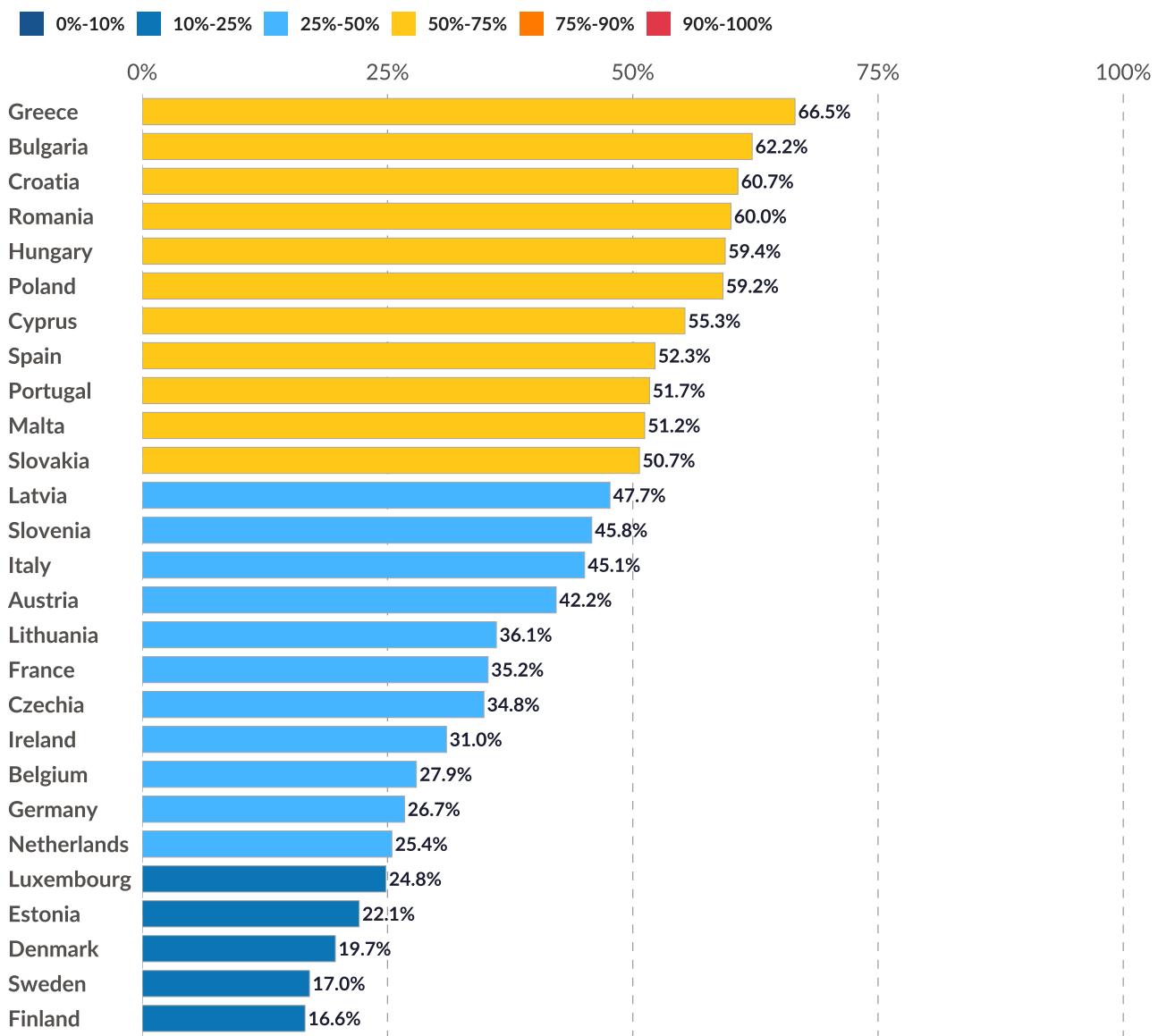
This indicator assesses the government's effective and expeditious enforcement of judicial decisions, as well as the government's restraint in attempts to limit the courts' freedom to interpret the legality of government actions. This includes court packing, influencing the appointment or removal of judges, and exerting political pressure to obtain a favorable ruling. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



PEOPLE'S VOICES

Figure 26 Government efforts to limit courts' competences

Percentage of respondents who agree that top government officials of the national government seek to limit the courts' competences and freedom to interpret the law.

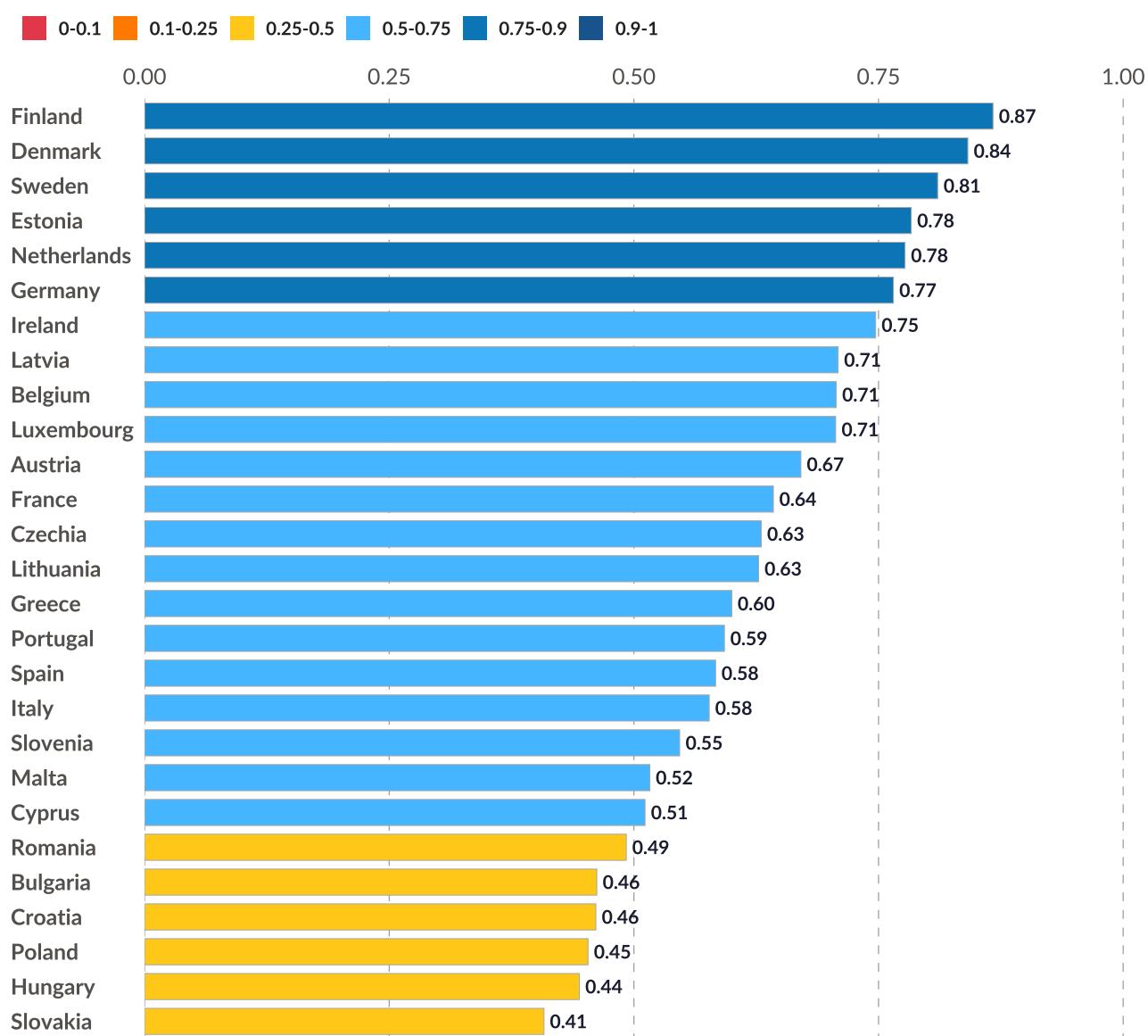


Government respect for independent oversight

EXPERT'S SCORECARD

Figure 27 Government respect for independent oversight

This indicator explores the attention paid by the chief executive to the reports issued by human rights, anticorruption, and Supreme Audit Institutions, respect for the mechanisms for the appointment and removal of agents of these institutions, and absence of public attacks directed against them. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

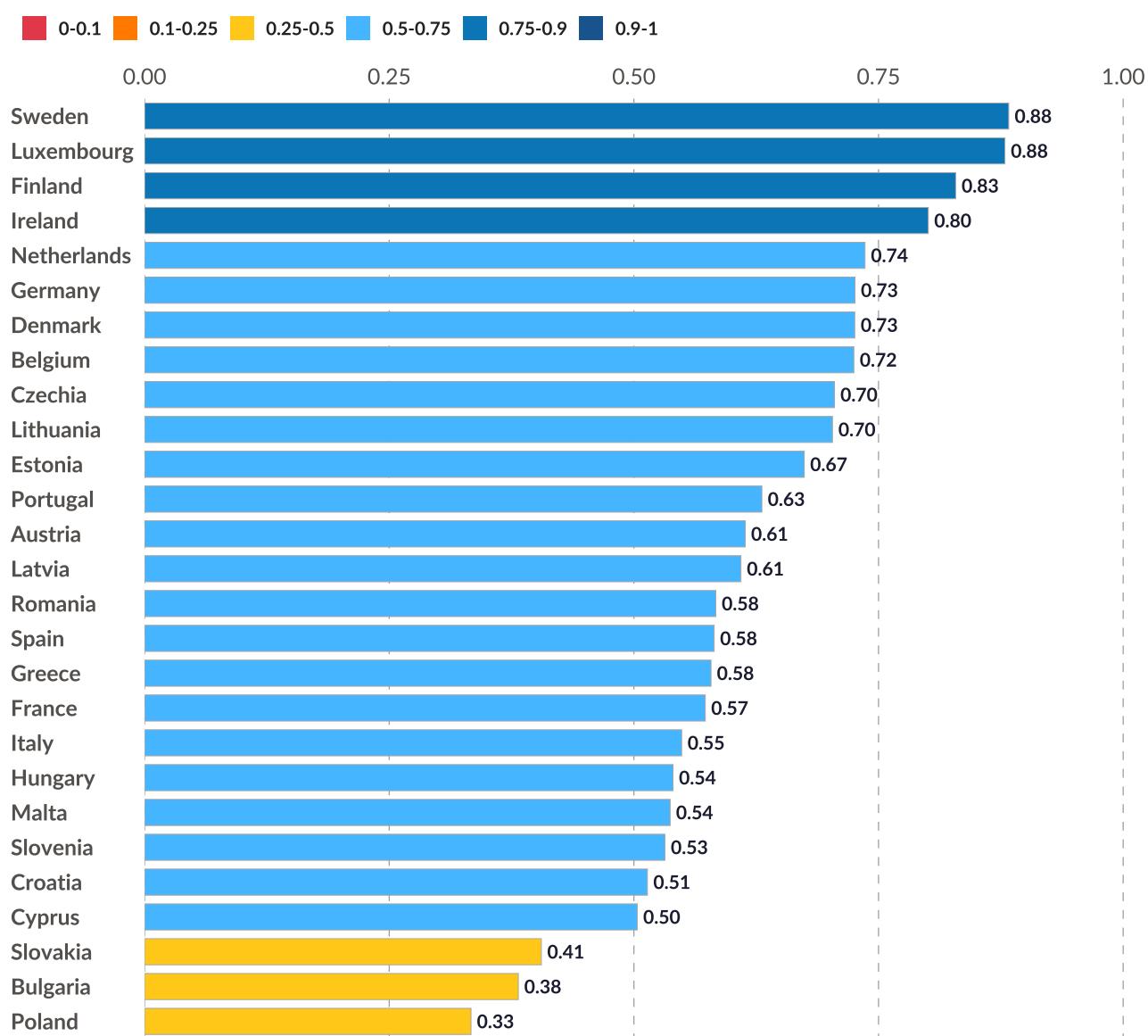


Government respect for independent prosecution

EXPERT'S SCORECARD

Figure 28 Government respect for independent prosecution

This indicator measures the chief executive's respect for the independence of the prosecutor's office, including the mechanisms of assignment, promotion and discipline of its agents, the absence of public attacks against the integrity of its members, and the absence of political pressure to obtain favorable results. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

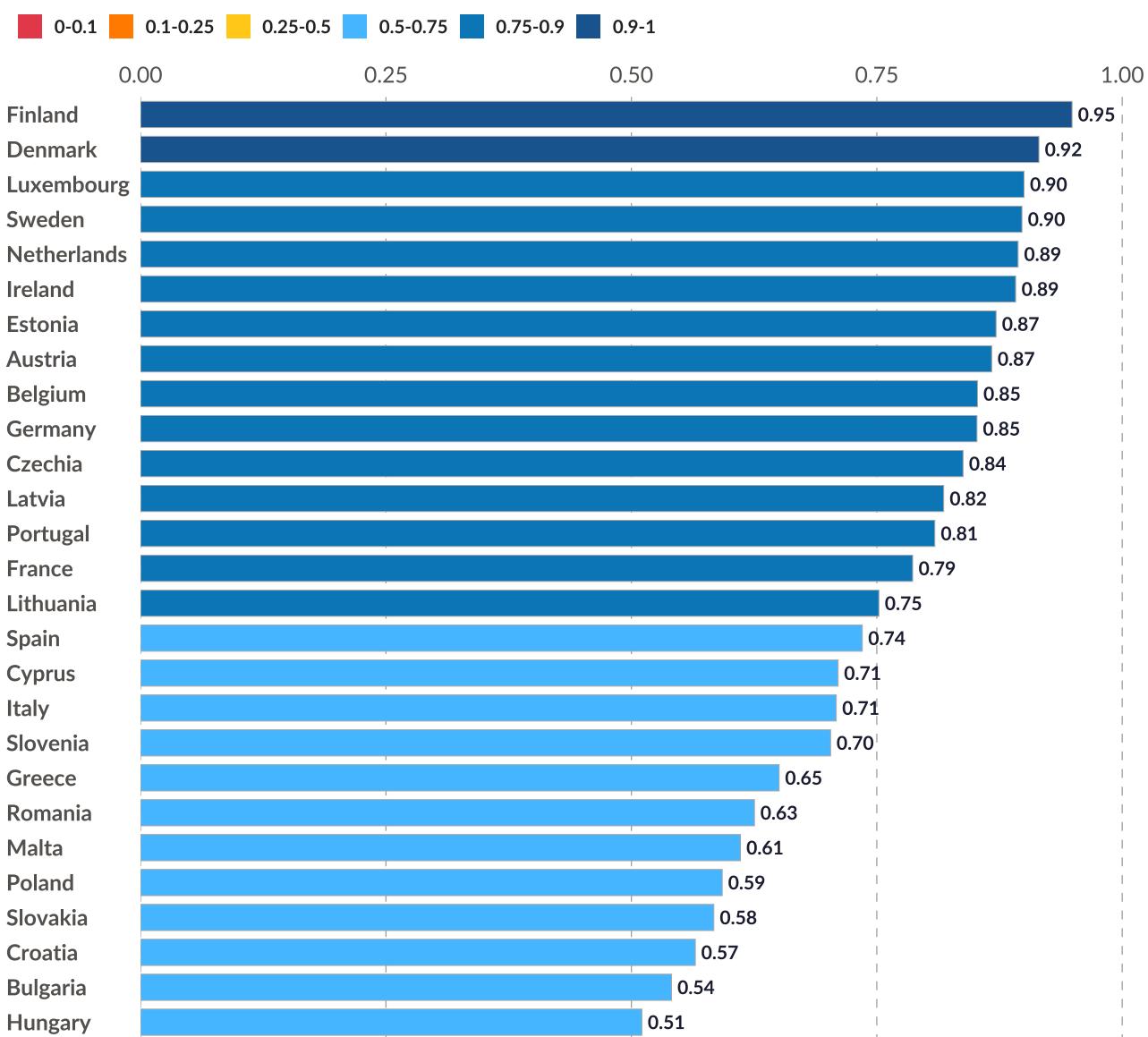


Government respect for the electoral system

EXPERT'S SCORECARD

Figure 29 Government respect for the electoral system

This indicator examines whether the chief executive accepts the results of elections and refrains from discrediting electoral management bodies or supporting extra-constitutional means of transferring power. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Government respect for civil liberties

EXPERT'S SCORECARD

Figure 30 Government respect for civil liberties

This indicator evaluates the extent to which the chief executive's policies and actions recognize and enhance civil liberties. It focuses on restrictions on freedom of peaceful assembly and association, attacks on independent media and civil society organizations, and the strategic use of misinformation for political purposes. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

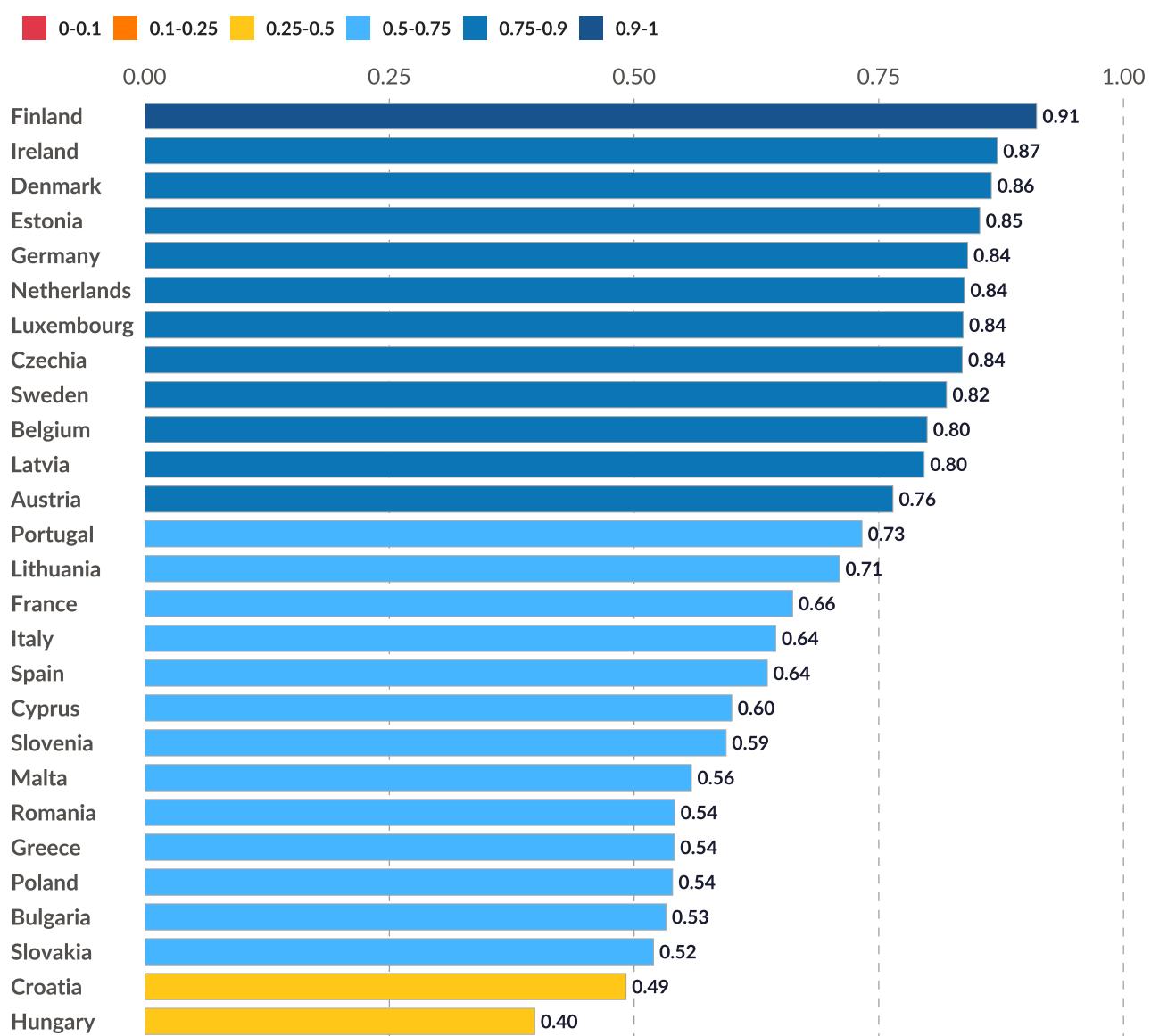


Figure 31 Use of misinformation to shape public opinion

Percentage of respondents who agree that top government officials of the national government use misinformation to shape public opinion in their favor.

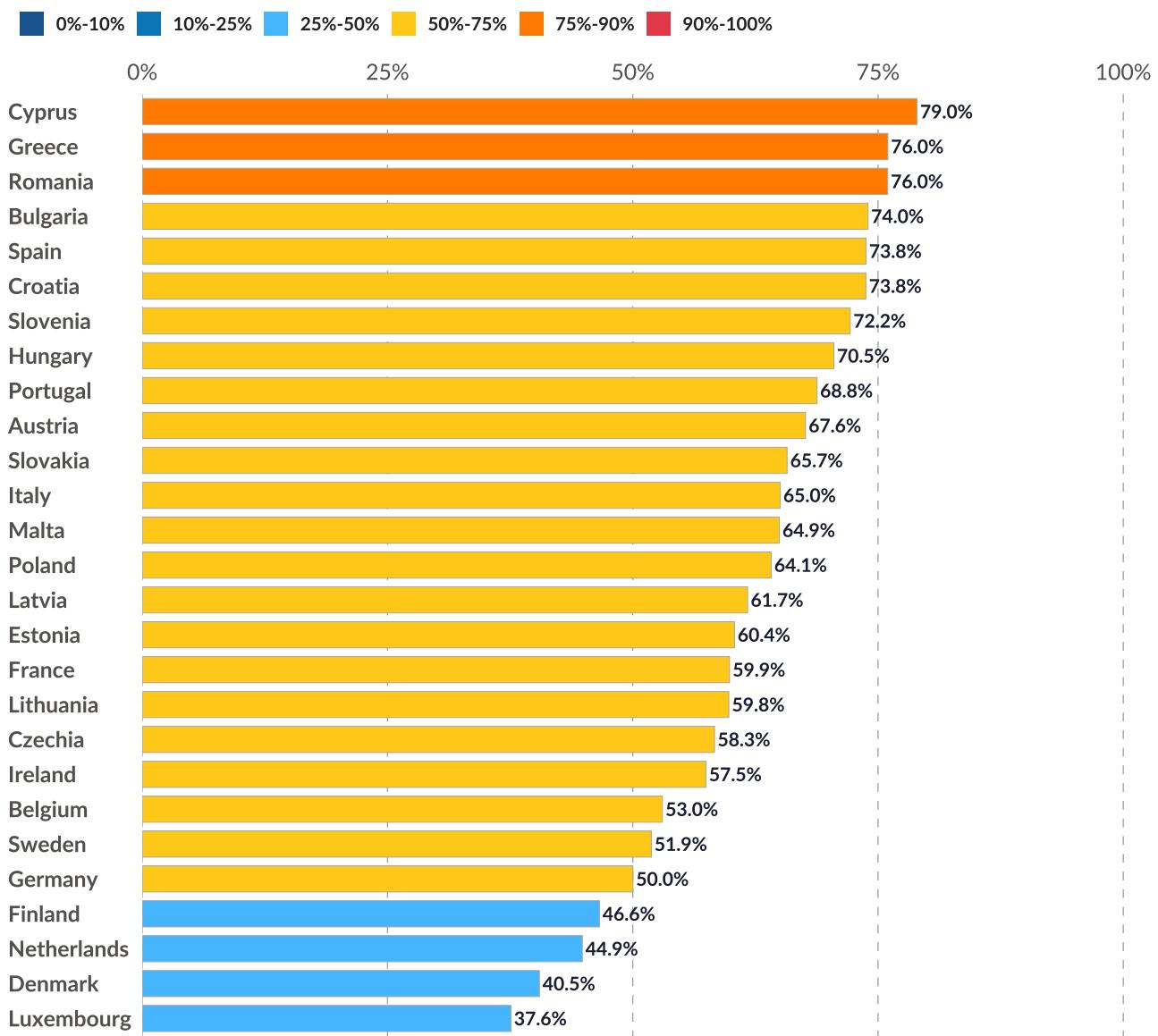
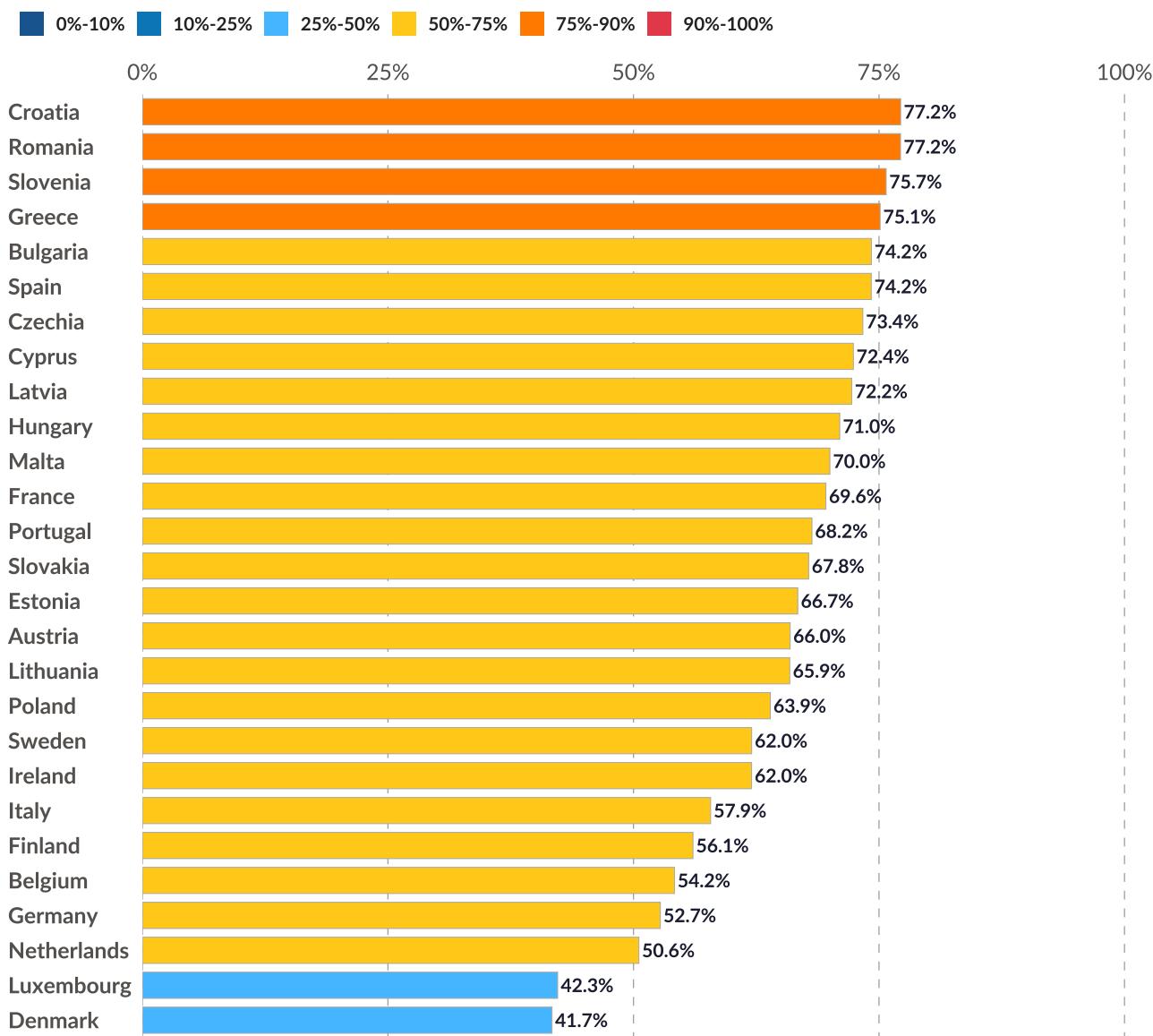


Figure 32 Government efforts to undermine the credibility of its critics

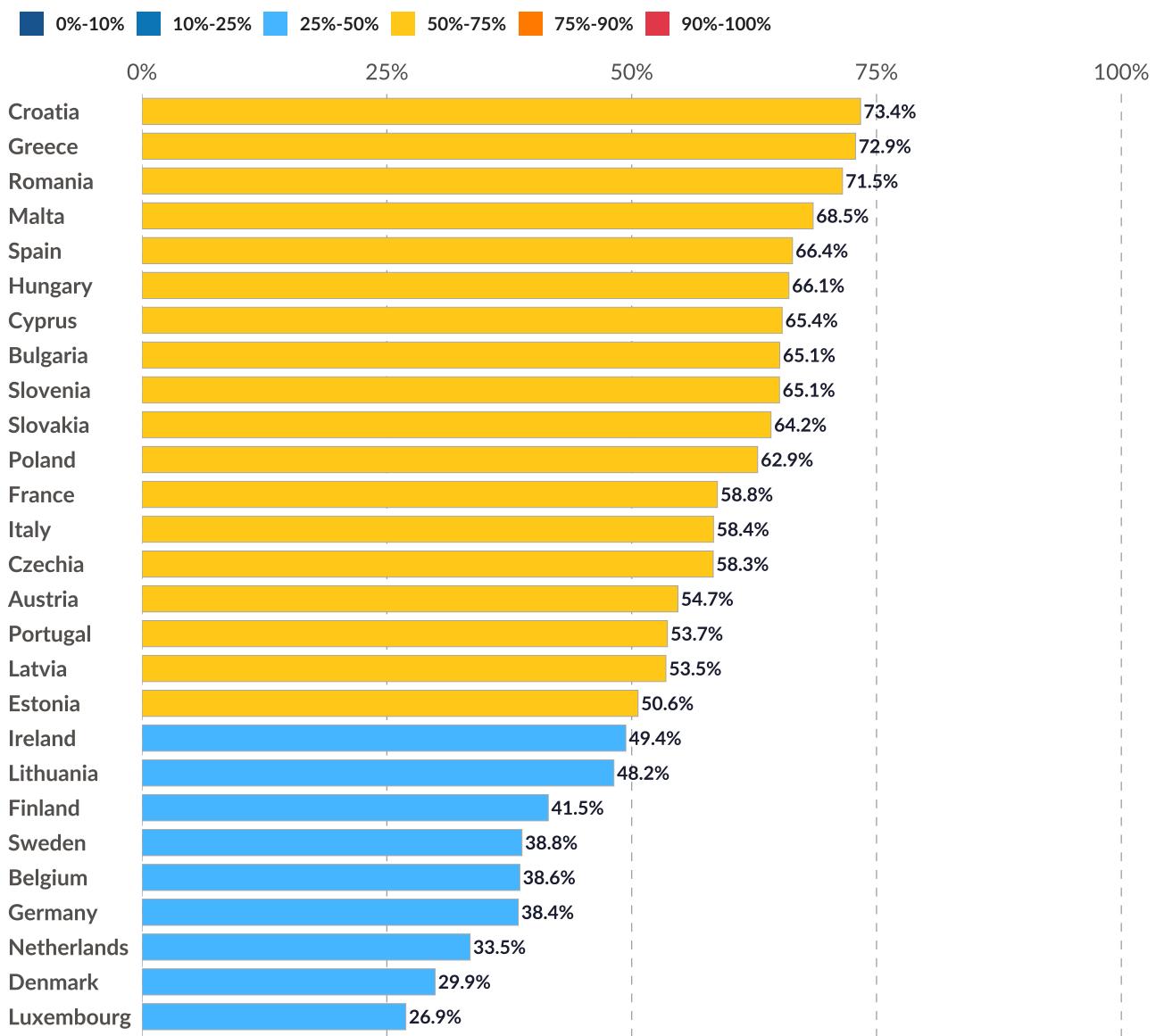
Percentage of respondents who agree that top government officials of the national government deny criticisms and facts, and undermine the credibility of those presenting them.



PEOPLE'S VOICES

Figure 33 Attacks on media and civil society

Percentage of respondents who agree that top government officials of the national government attack or discredit the media and civil society organizations that criticize them.





CHAPTER 3

Civic participation

Explore topics

1. CIVIC PARTICIPATION

Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- The majority of people feel free to organize and take their concerns to local government officials in all but two EU countries: Slovenia and Cyprus.
- Across the EU, people do not feel heard. Most people say their local government fails to consider their views when making decisions.
- In many cases, governments work in isolation. In 19 EU Member States, most people say the government fails to collaborate with civil society in policy design.

Civic participation

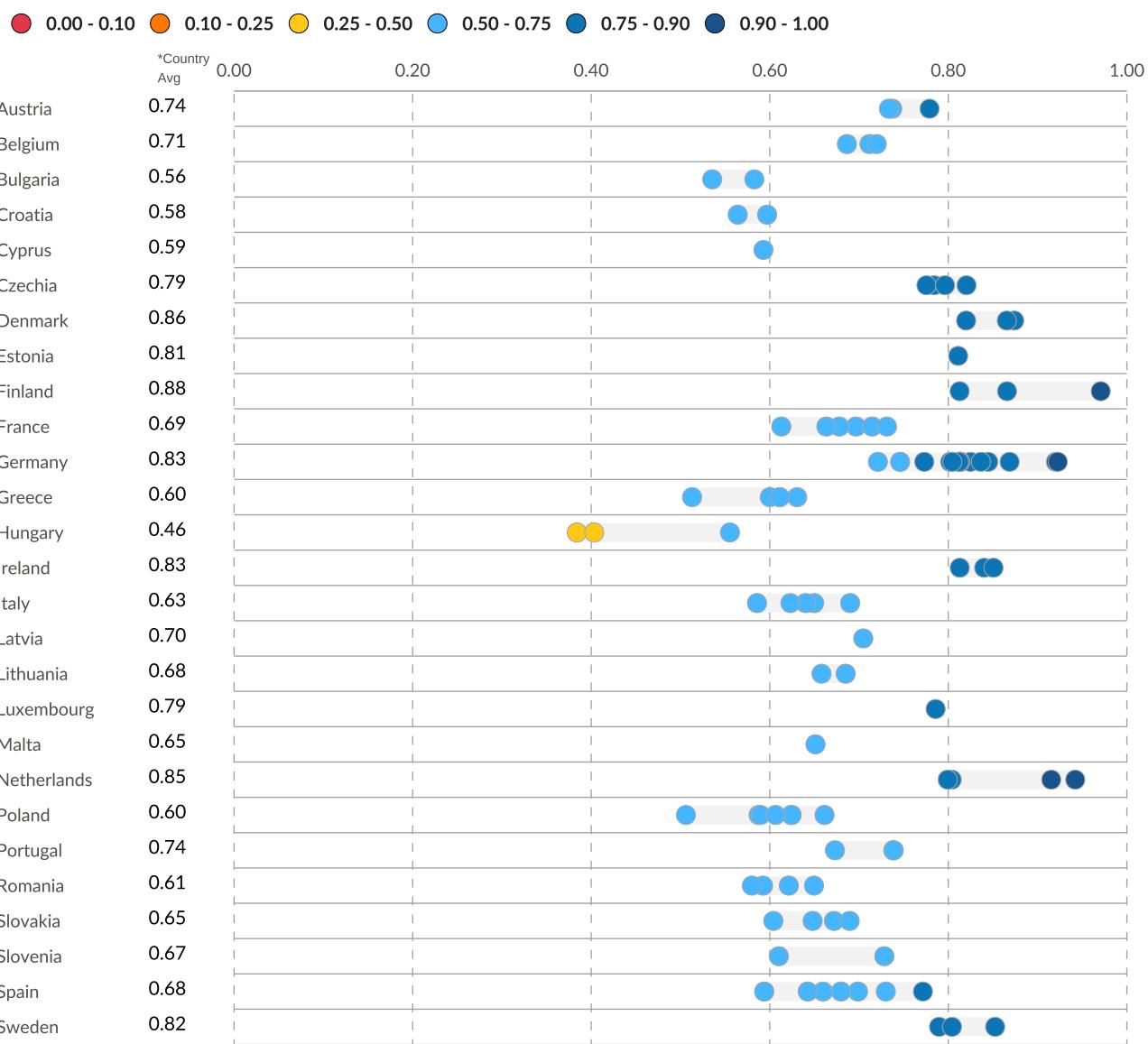
- The average score for the expert indicator of **civic participation** among the 27 EU Member States is 0.70. Country-level scores range from 0.88 in Finland to 0.46 in Hungary.
- In all 27 Member States, fewer than half of the respondents agree that **the local government considers the views of people like them when making decisions**. While in 19 Member States, fewer than half agree **the government collaborates with civil society organizations in designing public policy**.
- In 25 Member States, the majority of respondents agree that **people can get together with others and present their concerns to local government officials**, and in 21 Member States, at least half of respondents believe that **people can present their concerns to members of Parliament/Congress**.
- In 19 Member States, at least 20% of respondents mentioned **engaging with civil society organizations in the last year by volunteering, engaging online or on social networks, or donating money**.

Civic participation

EXPERT'S SCORECARD

Figure 34 Civic participation

This indicator evaluates the freedom to participate in public and political life. This includes the freedom of peaceful assembly and association, which allows citizens to organize and express their views collectively. It also covers freedom of the media, guarantees that the press can operate without censorship or retaliation, and the freedom of civil society organizations to operate and contribute to public discourse. In addition, this category assesses the freedom of expression of political opposition and whether all voices, including dissenting ones, can be heard. Lastly, it includes information on the right to petition, public consultations, and collaborations. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

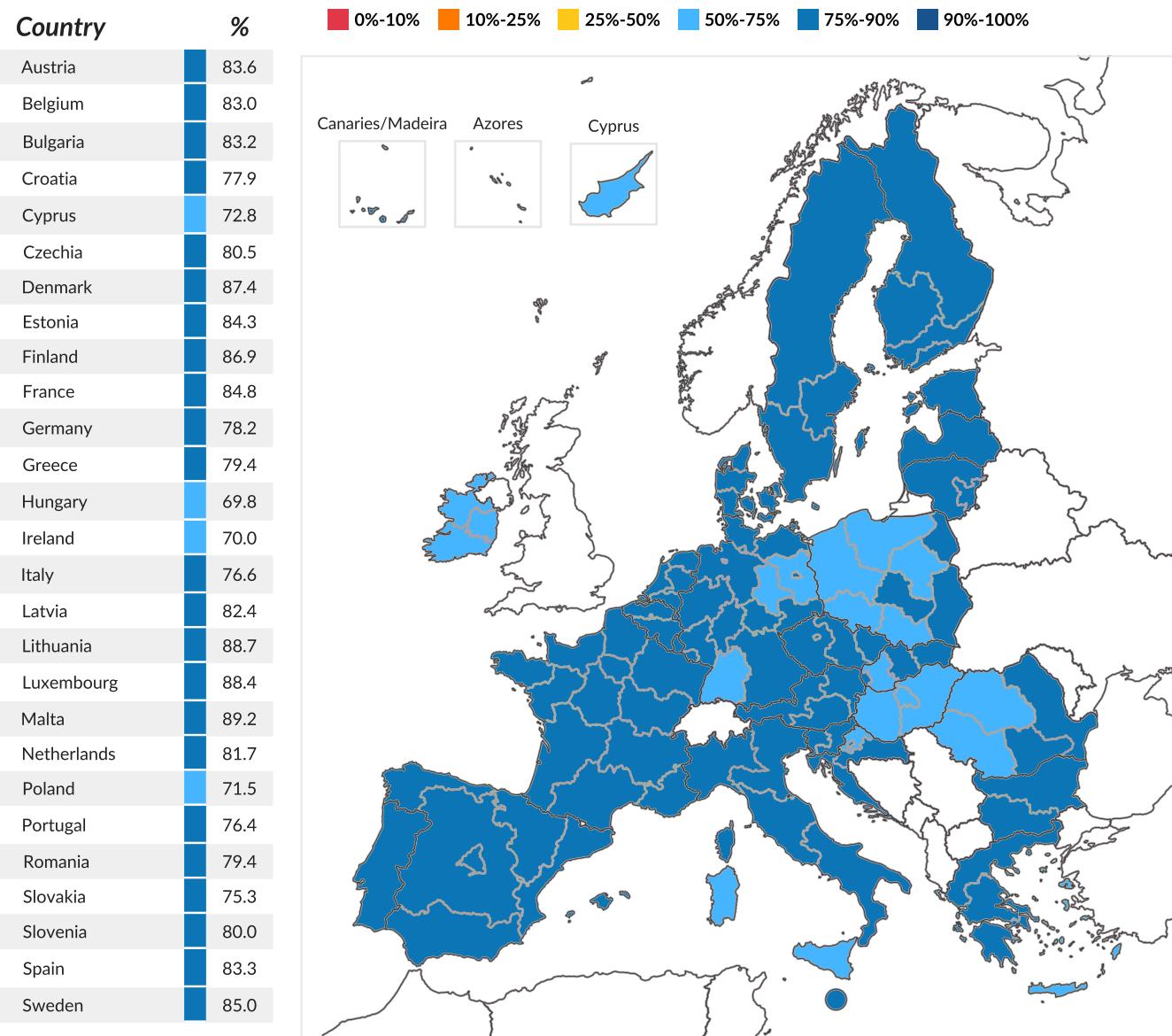


Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 35 Freedom to join political organizations

Percentage of respondents who agree that people can freely join any unforbidden political organization they want.



PEOPLE'S VOICES

Figure 36 Freedom to present concerns to Parliament/Congress or local government officials

Percentage of respondents who agree that people in their neighborhood can get together with others and present their concerns to members of Parliament/Congress or local government officials.

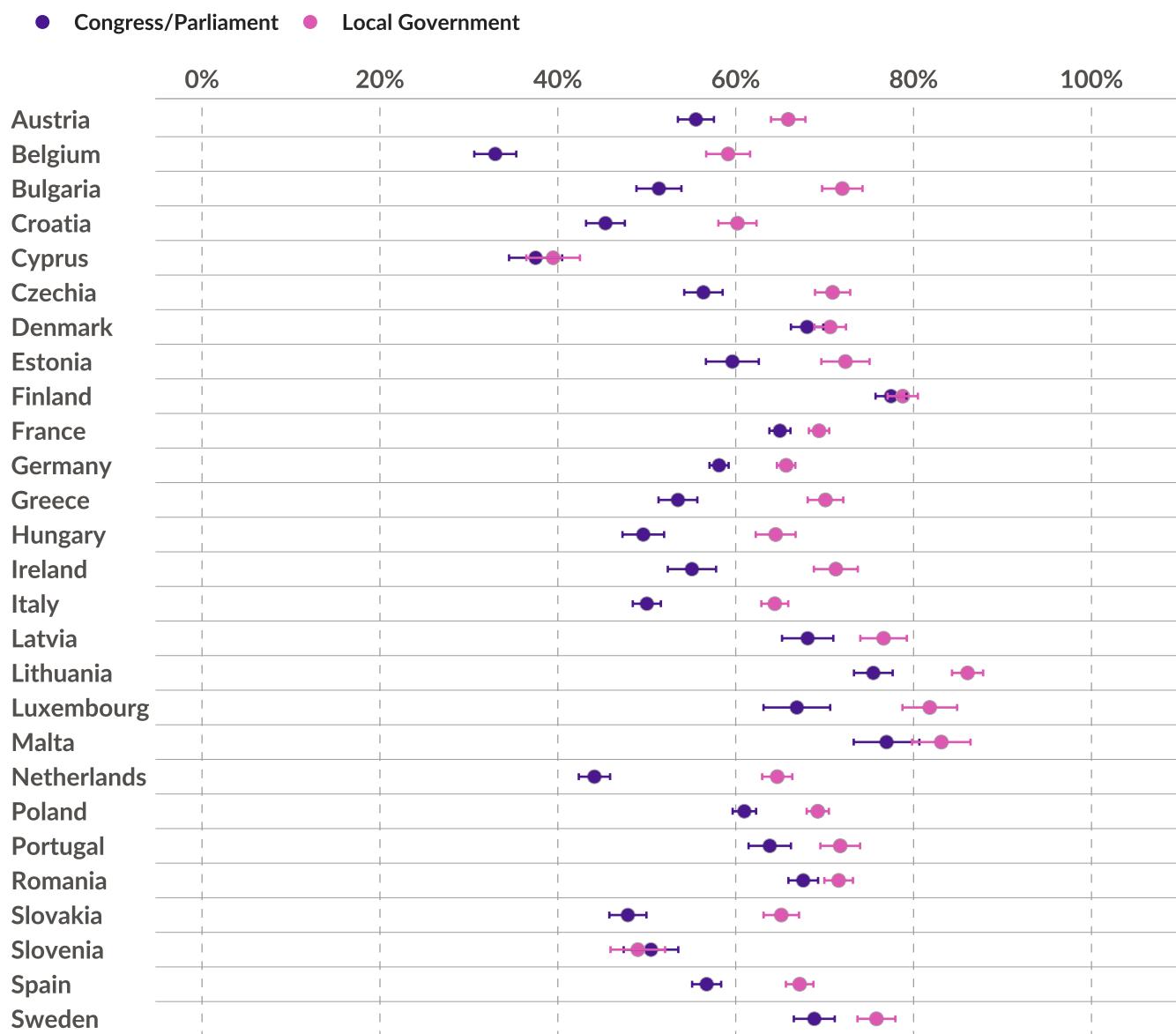
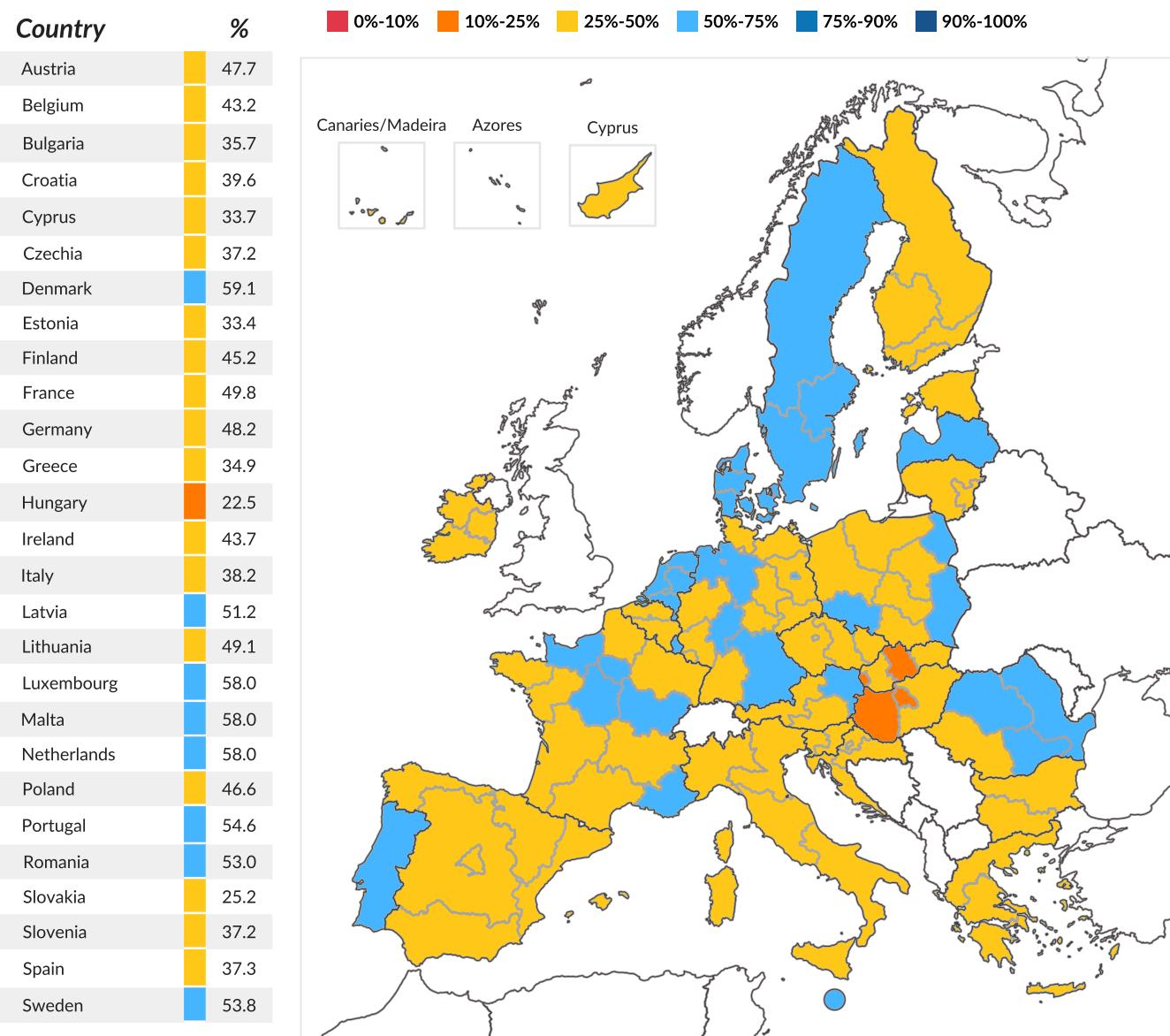


Figure 37 Government collaboration with civil society

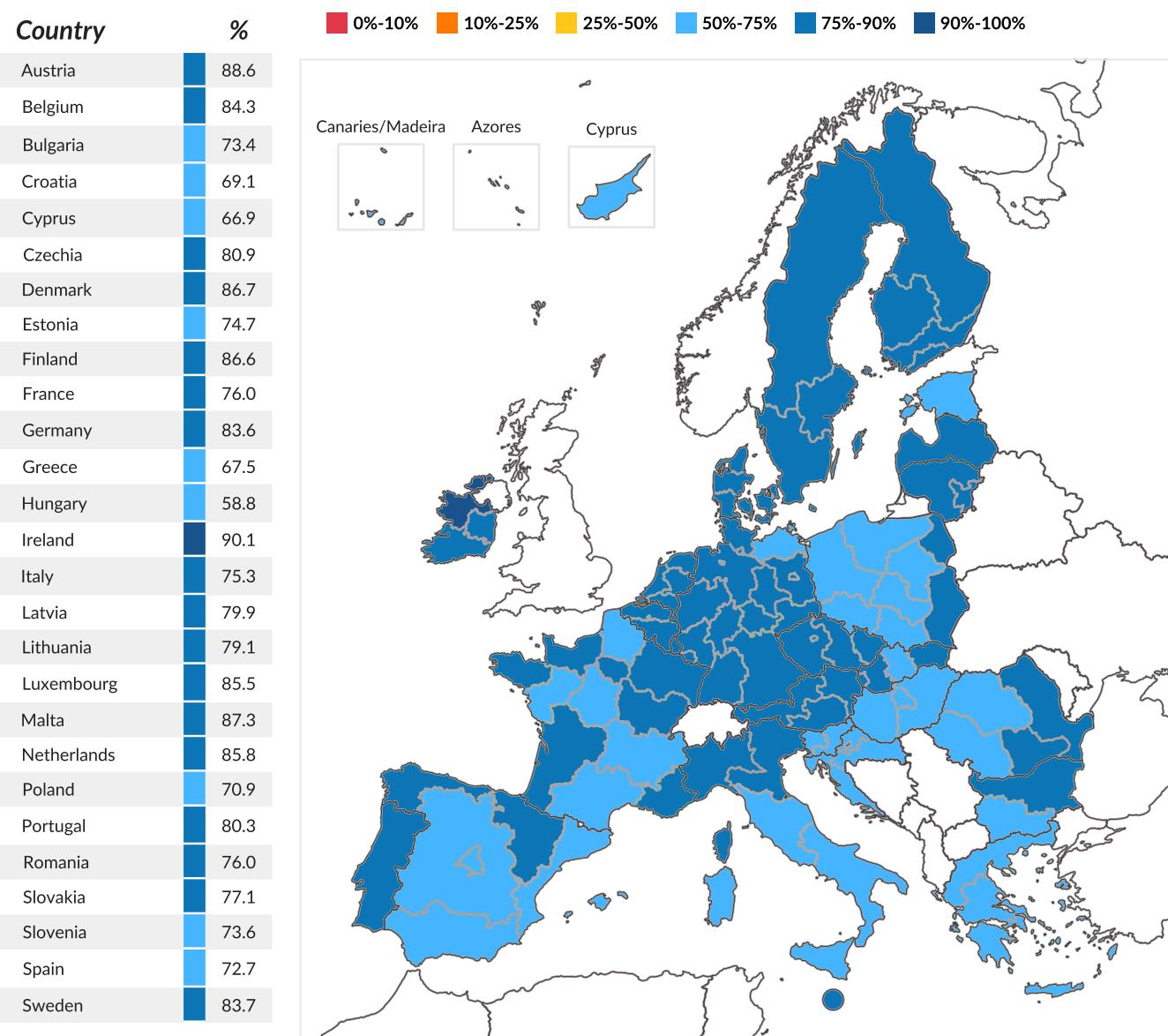
Percentage of respondents who agree that the government collaborates with civil society organizations in designing public policy.



PEOPLE'S VOICES

Figure 38 Freedom to assemble and draw attention to an issue

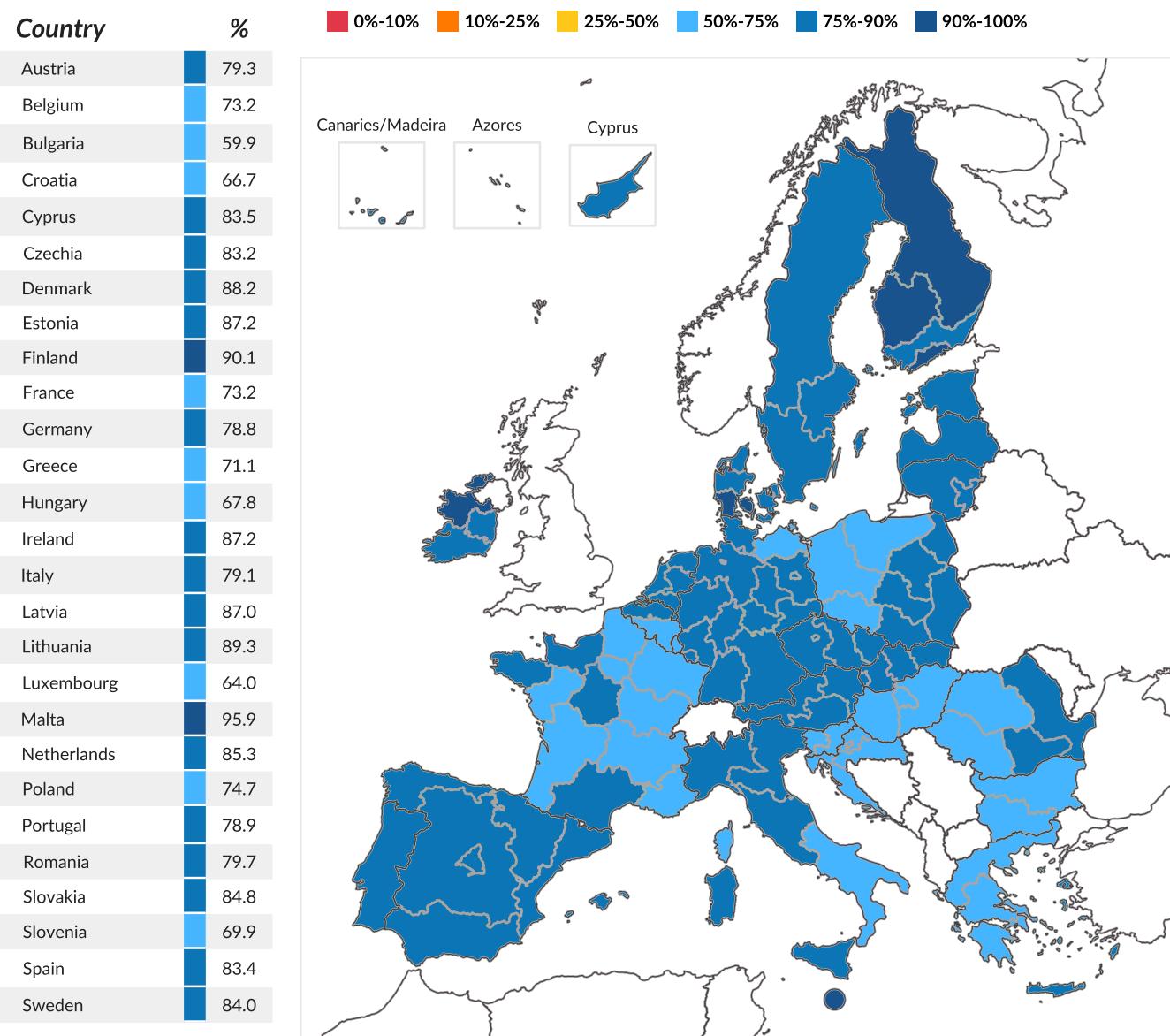
Percentage of respondents who agree that people can freely join together with others to draw attention to an issue or sign a petition.



PEOPLE'S VOICES

Figure 39 Freedom to attend community meetings

Percentage of respondents who agree that people can freely attend community meetings.



PEOPLE'S VOICES

Figure 40 Inclusion of general public views in local government decisions

Percentage of respondents who agree that the local government considers the views of people like them when making decisions.

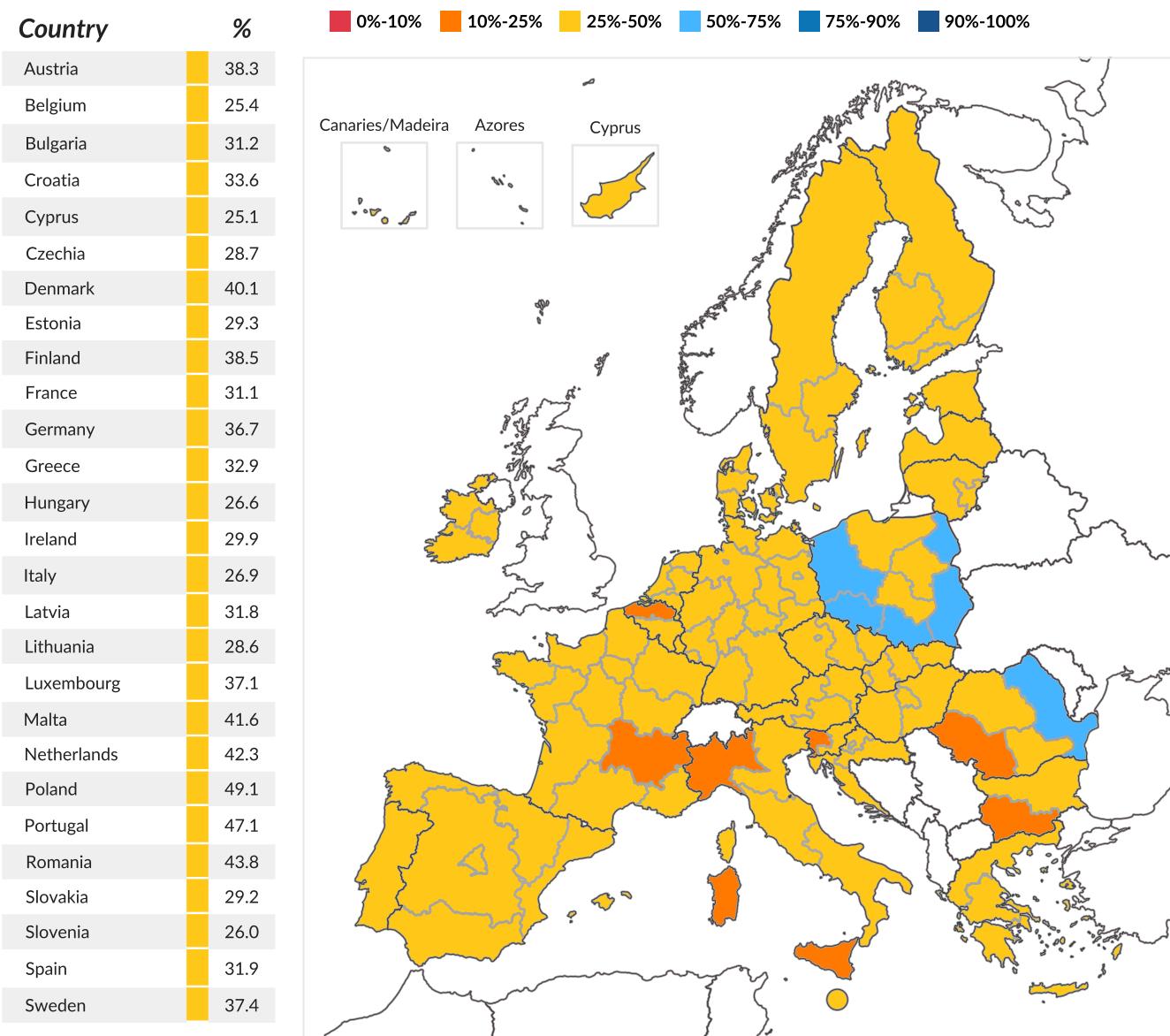
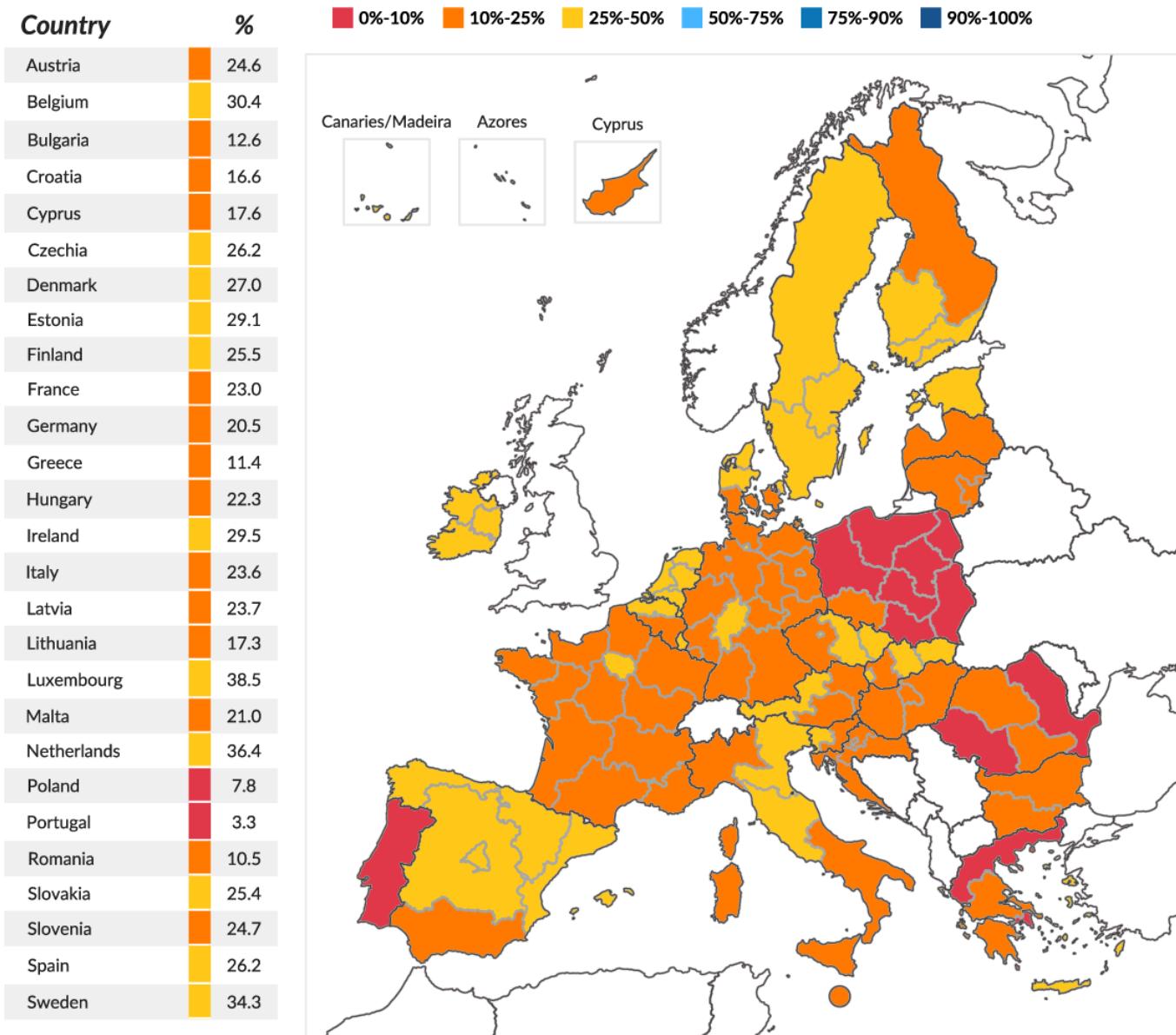
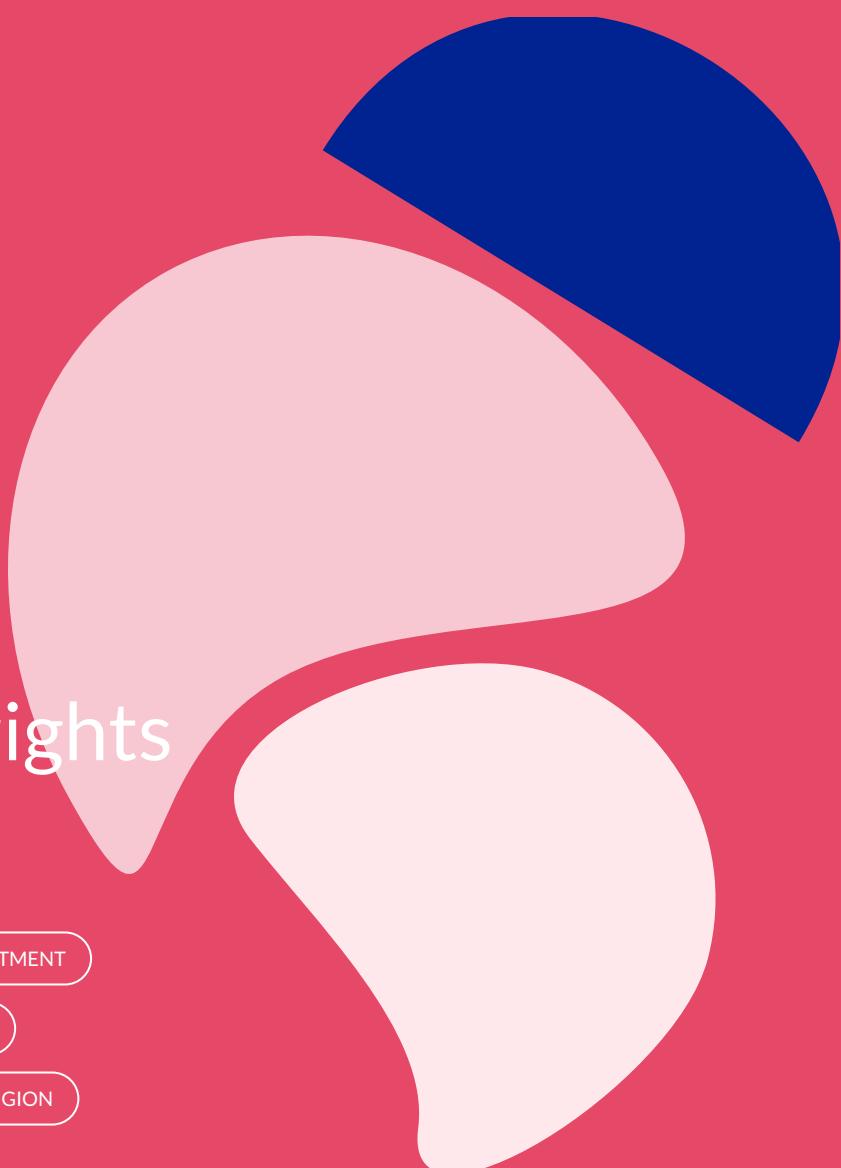


Figure 41 Engagement with civil society organizations

Percentage of respondents who have engaged with civil society organizations by volunteering, engaging with them online or on social networks, or donating money during the past 12 months.





CHAPTER 4

Fundamental rights

Explore topics

1. PROHIBITION OF TORTURE AND INHUMAN TREATMENT
2. PROHIBITION OF SLAVERY AND FORCED LABOR
3. FREEDOM OF THOUGHT, CONSCIENCE, AND RELIGION
4. FREEDOM OF ASSEMBLY AND ASSOCIATION
5. FREEDOM OF OPINION AND EXPRESSION
6. RIGHT TO PROPERTY
7. RIGHT TO ASYLUM
8. EQUALITY BEFORE THE LAW
9. WORKERS' RIGHTS
10. RIGHT TO VOTE AND TO STAND AS A CANDIDATE AT ELECTIONS
11. RIGHT OF ACCESS TO DOCUMENTS
12. RIGHT TO PETITION
13. RIGHT OF MOVEMENT AND OF RESIDENCE
14. DUE PROCESS OF LAW

Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- According to experts, freedom of assembly and association and freedom of expression are generally strong in the EU, with the exception of Hungary. Hungary is the only EU country where most people feel they cannot express opinions against government policies.
- At least one in five people experienced some form of discrimination or harassment over the last year in 22 EU countries.
- Working conditions vary widely across the EU. In Denmark, more than three out of four people believe working conditions are good, compared to roughly one out of four in Hungary. Expert scores also vary, with Sweden scoring 0.85 and Greece scoring 0.50.
- Refugees and asylum seekers face the greatest hurdles in Hungary, followed by Greece, according to expert scores.
- In only six Member States do the majority of respondents agree that equality between women and men is effectively guaranteed in all areas of public and private life, including employment, work, and pay.

Prohibition of torture and inhuman treatment

- The average score for the expert indicator of **prohibition of torture and inhuman treatment** among the 27 EU Member States is 0.82. Country-level scores range from 0.97 in Finland and Denmark to 0.63 in Bulgaria.

Prohibition of slavery and forced labor

- The average score for the expert indicator of **prohibition of slavery and forced labor** among the 27 EU Member States is 0.74. While Austria (0.92) and Denmark (0.90) have the highest scores, all 27 EU Member States have country-level scores above 0.50.

Freedom of thought, conscience, and religion

- The average score for the expert indicator of **freedom of thought, conscience, and religion** among the 27 EU Member States is 0.80. Country-level scores range from 0.91 in Austria and Estonia to 0.67 in Greece and Cyprus.

Freedom of assembly and association

- The average score for the expert indicator of **freedom of peaceful assembly and association** among the 27 EU Member States is 0.75. Country-level scores range from 0.90 in Denmark to 0.58 in Hungary.
- In 26 Member States, the majority of respondents agree that people can **freely participate in peaceful protests and demonstrations without fear of reprisal**, with the exception of Hungary (45.7%).

Freedom of opinion and expression

- The average score for the expert indicator of **freedom of opinion and expression** among the 27 EU Member States is 0.70. Country-level scores range from 0.90 in Finland to 0.41 in Hungary.
- In 19 Member States, the majority of respondents agree the **media can freely express opinions against government officials, policies, and actions without fear of retaliation**. While in 13 Member

States, the majority of respondents agree the **media is able to expose cases of corruption by high-ranking government officers without fear of retaliation**. Perceptions of media freedoms are highest in Denmark, Finland, and Portugal, and lowest in Greece and Hungary.

- In 26 Member States (the exception being Hungary), the majority of respondents agree that **people can express opinions against the government** and that **political parties can express opinions against government policies and actions**. In 21 Member States, the majority of respondents agree that **civil society organizations can express opinions against government policies and actions**. Perceptions in Hungary were significantly below the EU average regarding individuals', political parties', and CSOs' ability to freely express opinions against the government.

Right to property

- The average score for the expert indicator of **right to property** among the 27 EU Member States is 0.66. Country-level scores range from 0.82 in Sweden to 0.53 in Bulgaria.

Right to asylum

- The average score for the expert indicator of **right to asylum** among the 27 EU Member States is 0.69. Country-level scores range from 0.80 in Czechia to 0.50 in Hungary.

Equality before the law

- The average score for the expert indicator of **equality before the law** across the 27 EU Member States is 0.71. Country-level scores range from 0.88 in Estonia to 0.59 in Poland, Croatia, and Hungary.
- In 22 Member States, over 20% of respondents reported **experiencing some form of discrimination or harassment in the last 12 months**. The primary grounds for experiencing discrimination were age and political opinion, while the primary situations for experiencing discrimination were public transport or public place, social media, and work related.
- In only six Member States do the majority of respondents agree that **equality between women and men is effectively guaranteed in all areas of public and private life, including employment, work, and pay**.

Workers' rights

- The average score for the expert indicator of **workers' rights** among the 27 EU Member States is 0.67. Country-level scores range from 0.85 in Sweden to 0.50 in Greece.
- In 26 Member States, the majority of respondents agree that **workers can freely form labor unions and bargain for their rights with their employers**, compared to only 36.6% of respondents in Hungary.
- In 14 Member States, the majority of respondents agree that **consumer rights are effectively protected**, including protection from fraudulent practices and defective or dangerous products, and the right to redress if something goes wrong.
- In 14 Member States, the majority of respondents agree that **working conditions are good, including working time, work organization, health and safety at work, employee representation, and relations with the employer**, with figures ranging from 78.0% in Denmark to 26.5% in Hungary.

Right to vote and to stand as a candidate at elections

- The average score for the expert indicator of **right to vote and to stand as a candidate at elections** among the 27 EU Member States is 0.79. Country-level scores range from 0.91 in Finland, Czechia, and Denmark to 0.54 in Hungary.
- In 25 Member States, over two-thirds of respondents agree that **people can vote freely without feeling harassed or pressured**. The highest perceptions are found in Luxembourg (91.8%), while

Hungary (47.4%) and Cyprus (55.4%) have a comparatively low perception of the freedom to vote without harassment or pressure.

Right of access to documents

- The average score for the expert indicator of **right of access to documents** among the 27 EU Member States is 0.67. Country-level scores range from 0.83 in Sweden to 0.52 in Romania.
- In 14 Member States, the majority of respondents agree that **local authorities provide people with information about their rights**, while in nine EU countries, most respondents believe that **local authorities provide information in a simple, easy-to-read way**.
- In 21 Member States, the majority of respondents agree that **local authorities make information easy to find online**, yet only in one Member State, Poland, do the majority of people agree that this **information is easy to find without using the internet, such as using leaflets or posters**.
- Fewer than half of respondents in every country surveyed (data was not collected in Ireland for these questions) believe it is likely that **government agencies would grant information requests related to copies of government contracts or to detailed budget figures of government agencies**. In most Member States, people tend to agree it is easier to access budget figures than government contracts.

Right to petition

- The average score for the expert indicator of **right to petition** across the 27 EU Member States is 0.80. Country-level scores range from 0.94 in Finland to 0.62 in Hungary.
- In 25 Member States, the majority of respondents agree that **people in their neighborhood can join others and present their concerns to local government officials**. Perceptions that people can present their concerns to local government officials are comparatively low in Cyprus (39.5%) and Slovenia (49.0%).
- In 21 Member States, at least half of respondents agree that **people can get together with others to present their concerns to members of Parliament/Congress**, with figures ranging from 77.5% in Finland to 33.0% in Belgium.
- In every Member State except Slovenia, more people agree that they can present their concerns to local government officials rather than to members of Parliament/Congress.

Right of movement and of residence

- The average score for the expert indicator of **right to movement and of residence** among the 27 EU Member States is 0.85. All 27 EU Member States have country-level scores above 0.70. Country-level scores range from 0.95 in Finland to 0.74 in Bulgaria.

Due process of law

- The average score for the expert indicator of **respect for the due process of law** among the 27 EU Member States is 0.63. Country-level scores range from 0.75 in Finland to 0.52 in Bulgaria.
- In 26 Member States (Slovakia is the exception, with 49.5%), the majority of respondents agree that **the basic rights of suspects are respected by the police**, and in 20 Member States, the majority of respondents agree that **members of the police do not use excessive or unnecessary force**.
- In 13 Member States, the majority of respondents agree that **public defenders do everything they can to defend poor people that are accused of committing a crime**, figures range from 61.9% in Spain to 28.9% in Slovenia.
- In 15 Member States, the majority of respondents are confident that **the criminal justice system allows equal access to a fair trial**, and in 17 Member States, the majority of respondents are confident that **the criminal justice system treats those accused of crime as 'innocent until proven guilty'**.

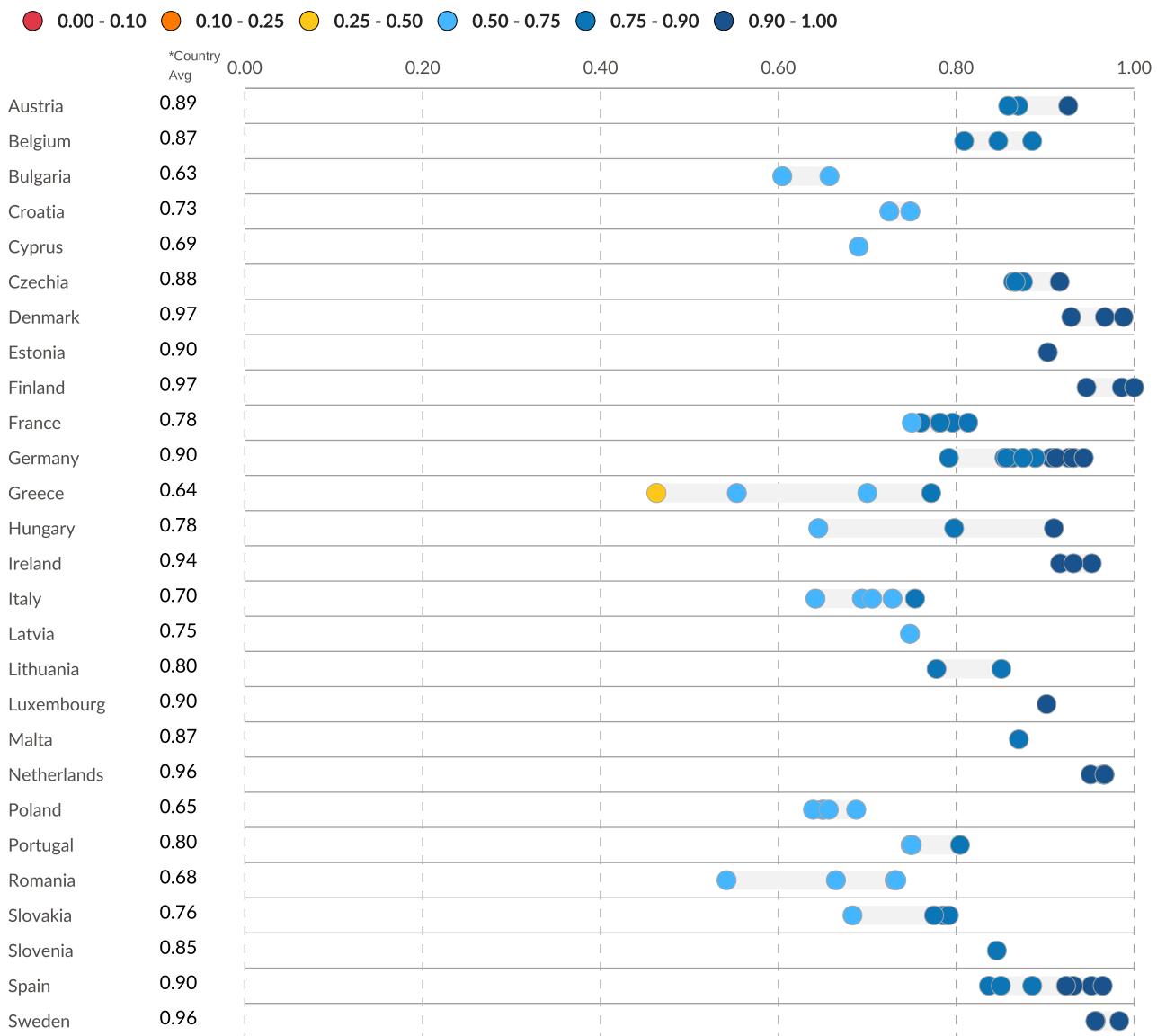
Perceptions in Slovakia were comparatively low regarding equal access to a fair trial (26.7%) and respect for the presumption of innocence (28.0%).

Prohibition of torture and inhuman treatment

EXPERT'S SCORECARD

Figure 42 Prohibition of torture and inhuman treatment

This indicator measures whether people are free from torture, cruel, and unusual punishment, or any other degrading treatment. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



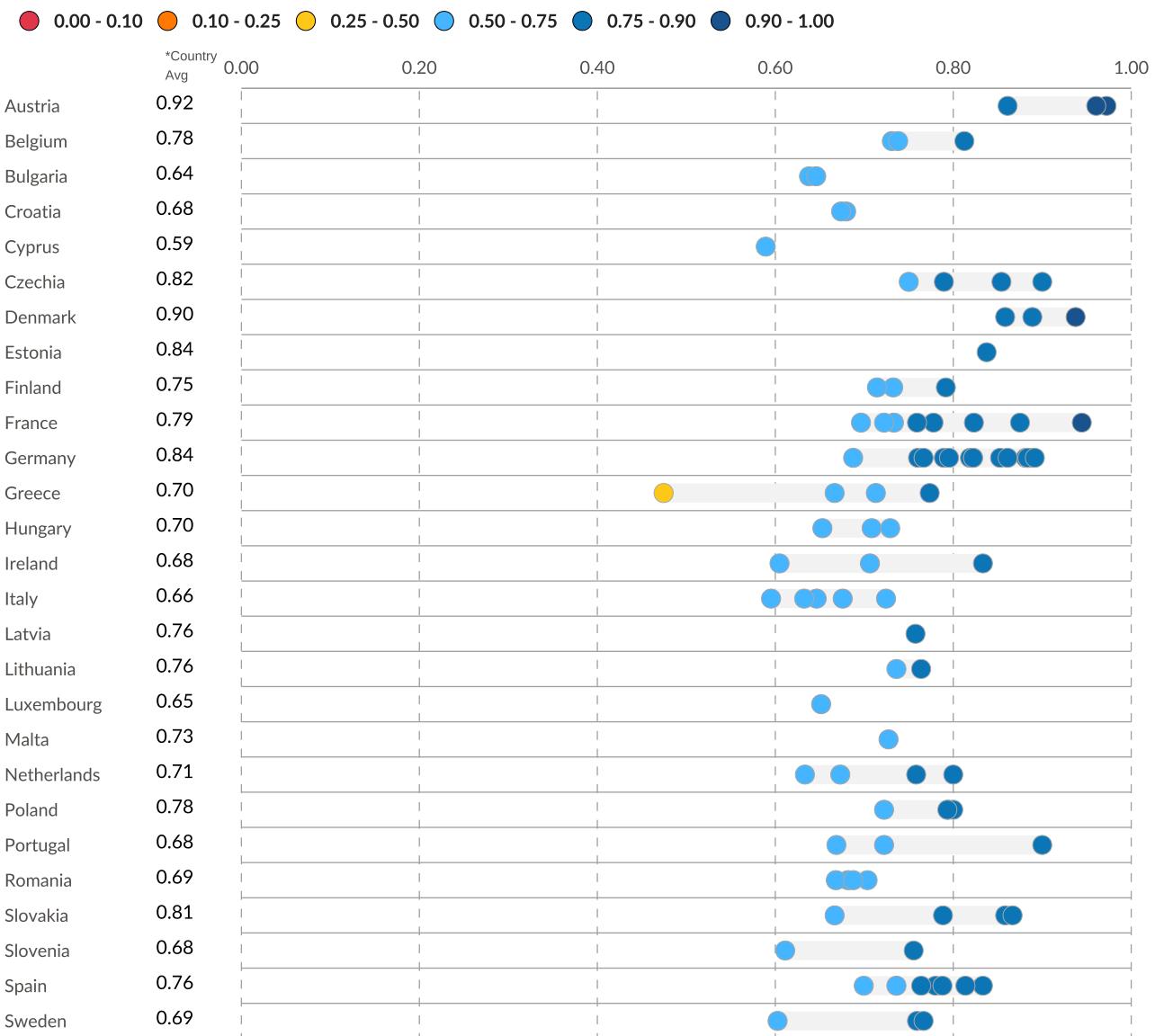
Data is not available for some regions due to a low number of expert responses.

Prohibition of slavery and forced labor

EXPERT'S SCORECARD

Figure 43 Prohibition of slavery and forced labor

This indicator assesses whether all people are free from any form of slavery, servitude, or forced labor. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



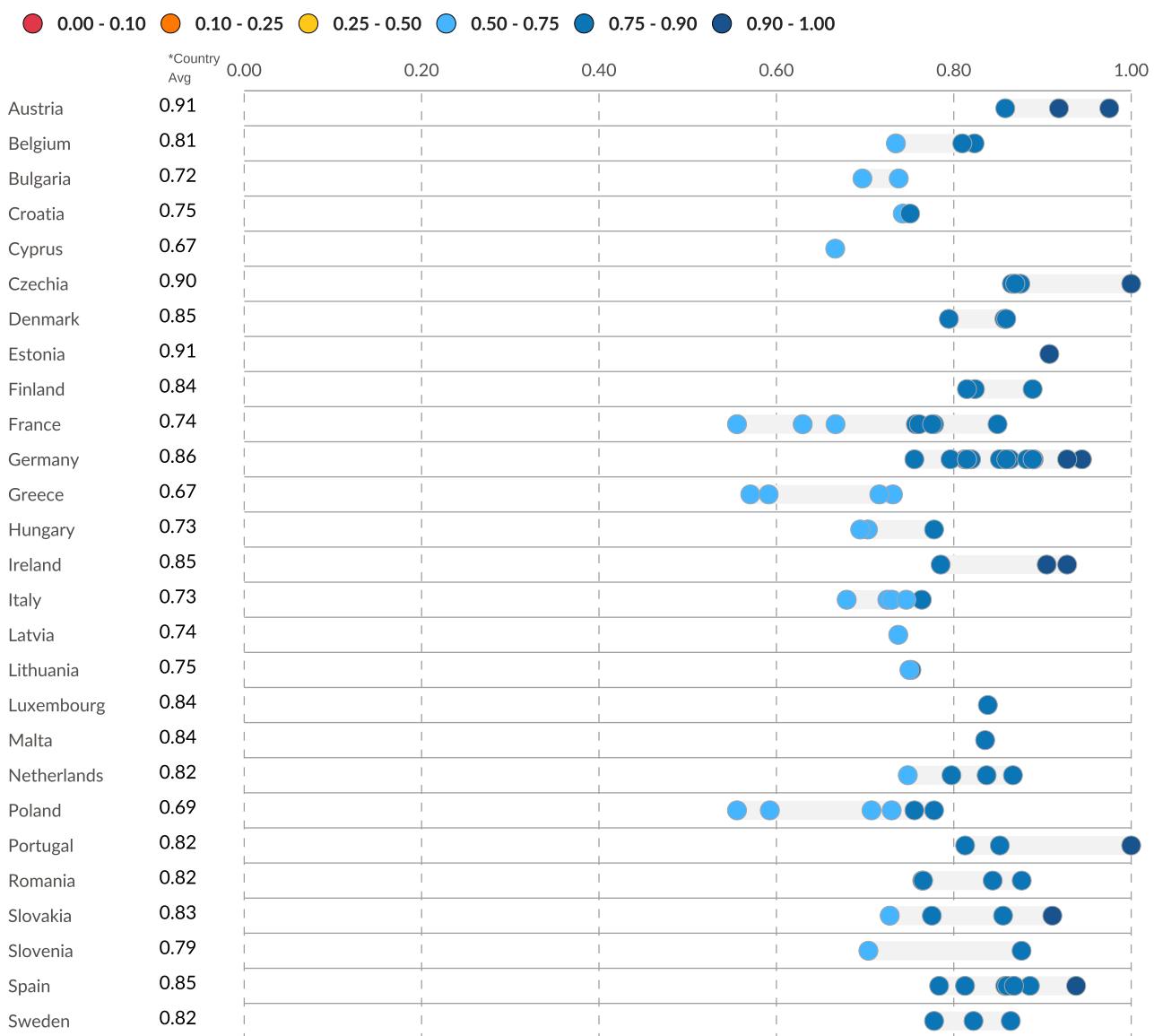
Data is not available for some regions due to a low number of expert responses.

Freedom of thought, conscience, and religion

EXPERT'S SCORECARD

Figure 44 Freedom of thought, conscience, and religion

This indicator captures the right of people to hold, adopt, and change their religious beliefs and practice their religion freely. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



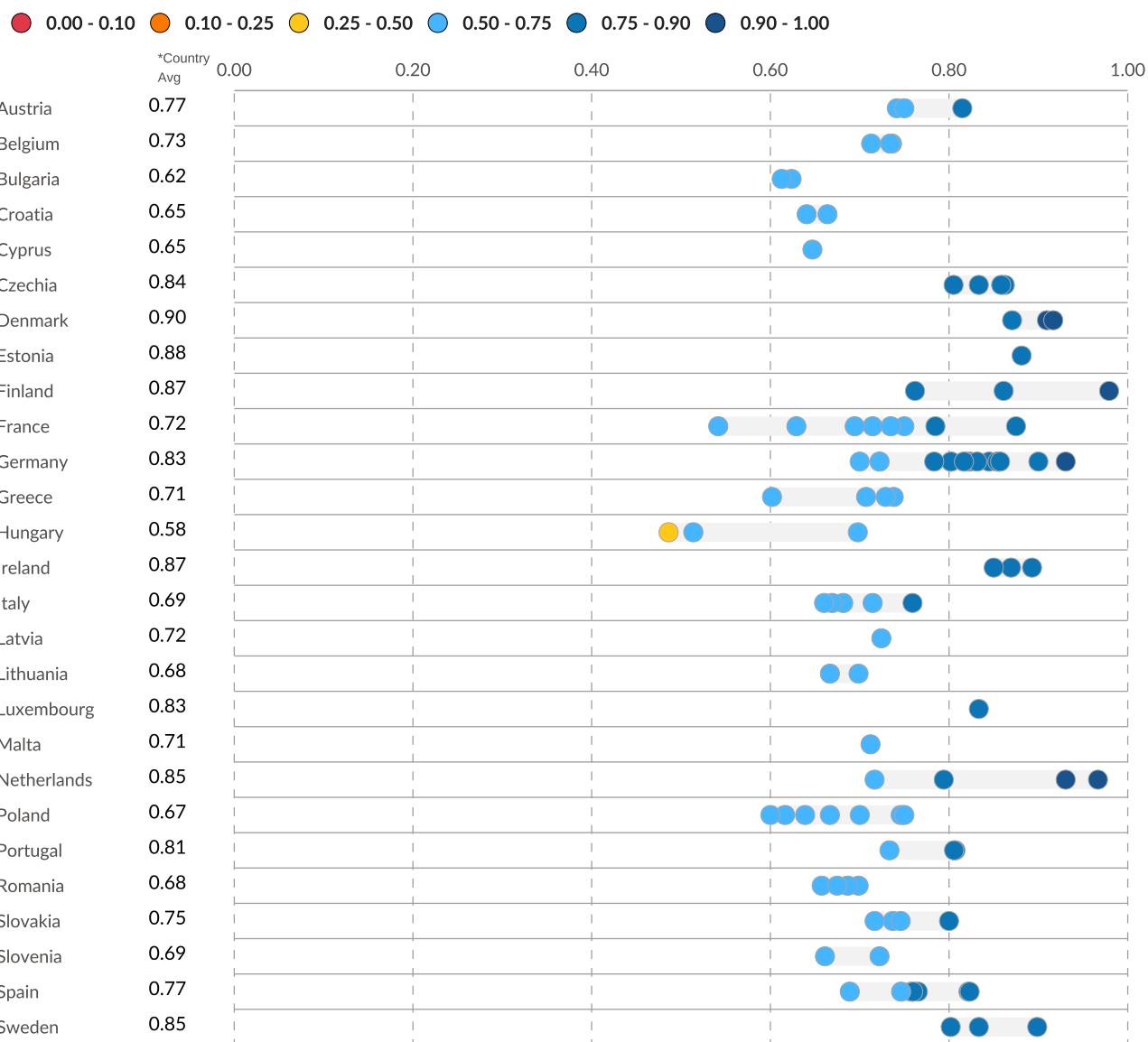
Data is not available for some regions due to a low number of expert responses.

Freedom of assembly and association

EXPERT'S SCORECARD

Figure 45 Freedom of assembly and association

This indicator examines the right of all people to organize, debate, and demonstrate collectively, as well as the right to assemble and form associations without unjustified governmental obstacles or arbitrary interference by security forces or other powers. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

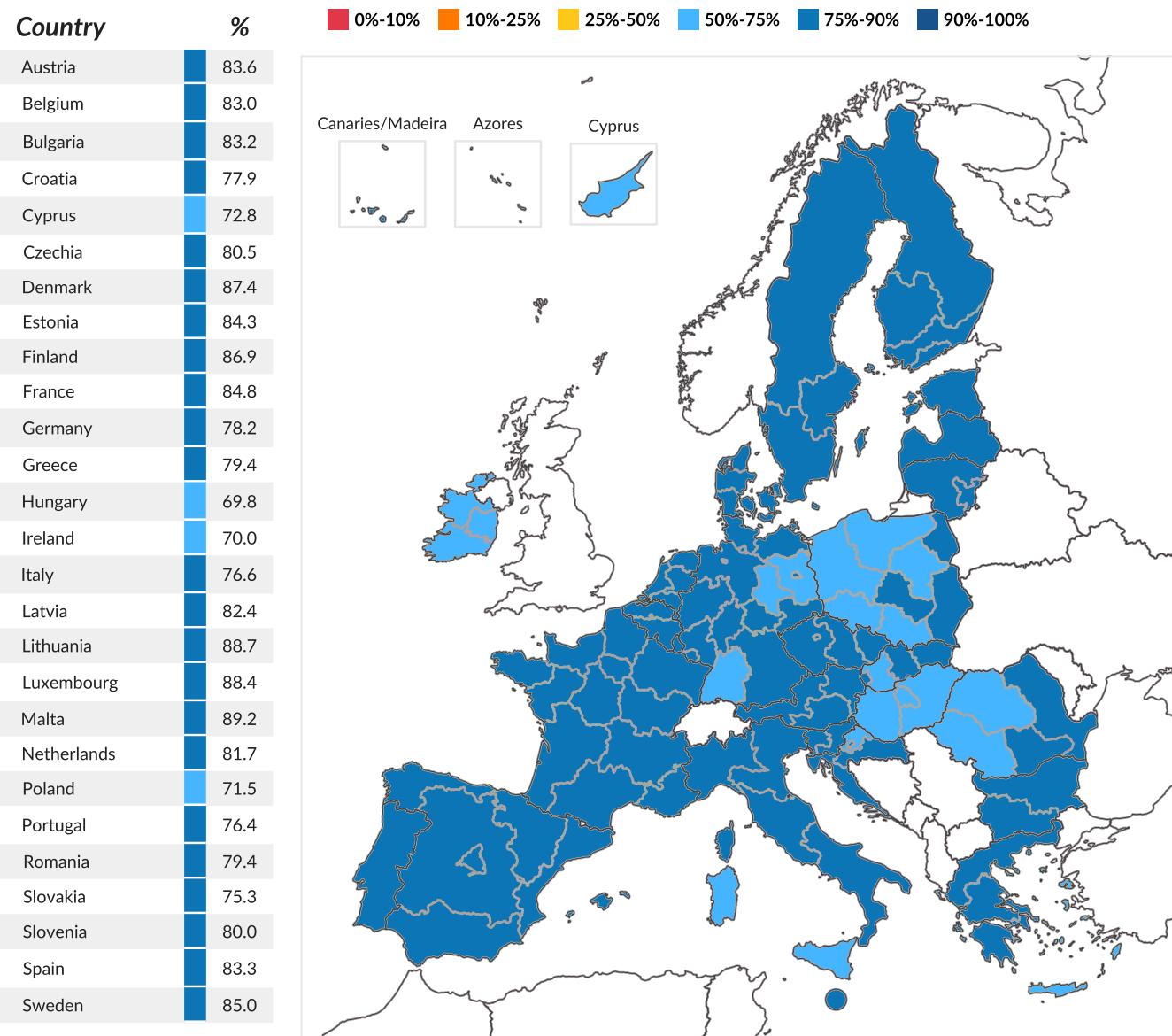


Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 46 Freedom to join political organizations

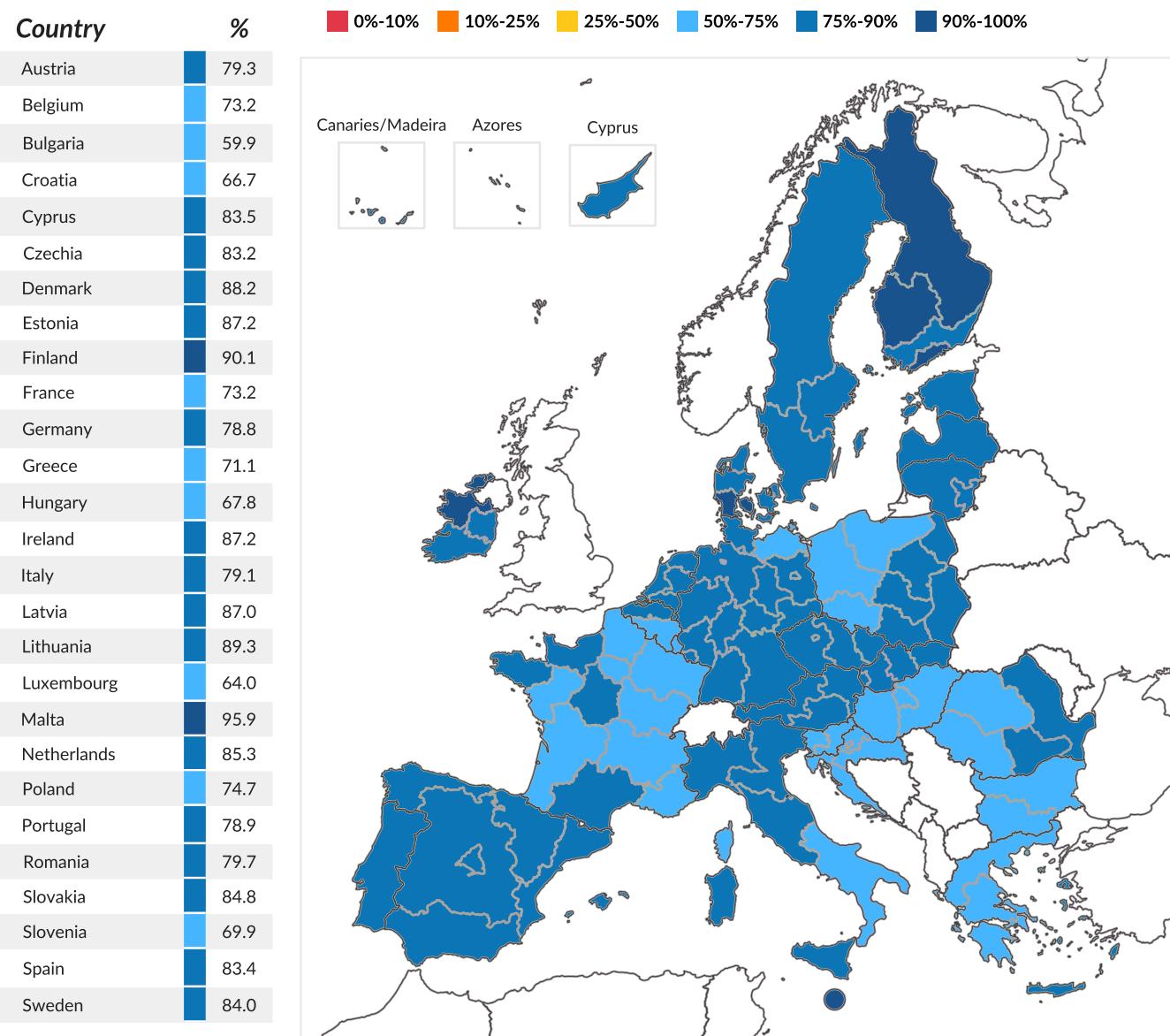
Percentage of respondents who agree that people can freely join any unforbidden political organization they want.



PEOPLE'S VOICES

Figure 47 Freedom to attend community meetings

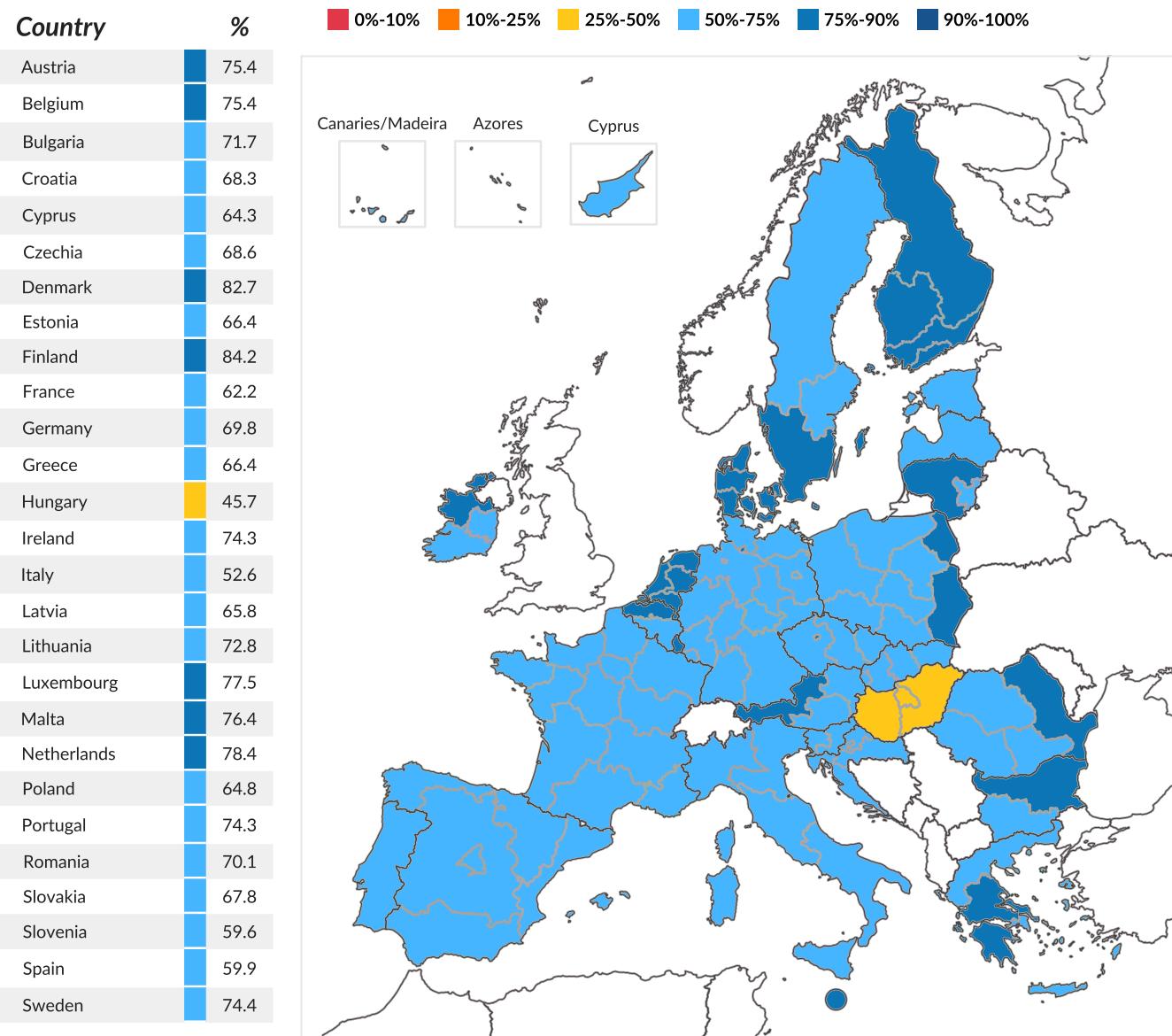
Percentage of respondents who agree that people can freely attend community meetings.



PEOPLE'S VOICES

Figure 48 Freedom to participate in peaceful protests

Percentage of respondents who agree that people can freely participate in peaceful protests and demonstrations without fear of reprisal.

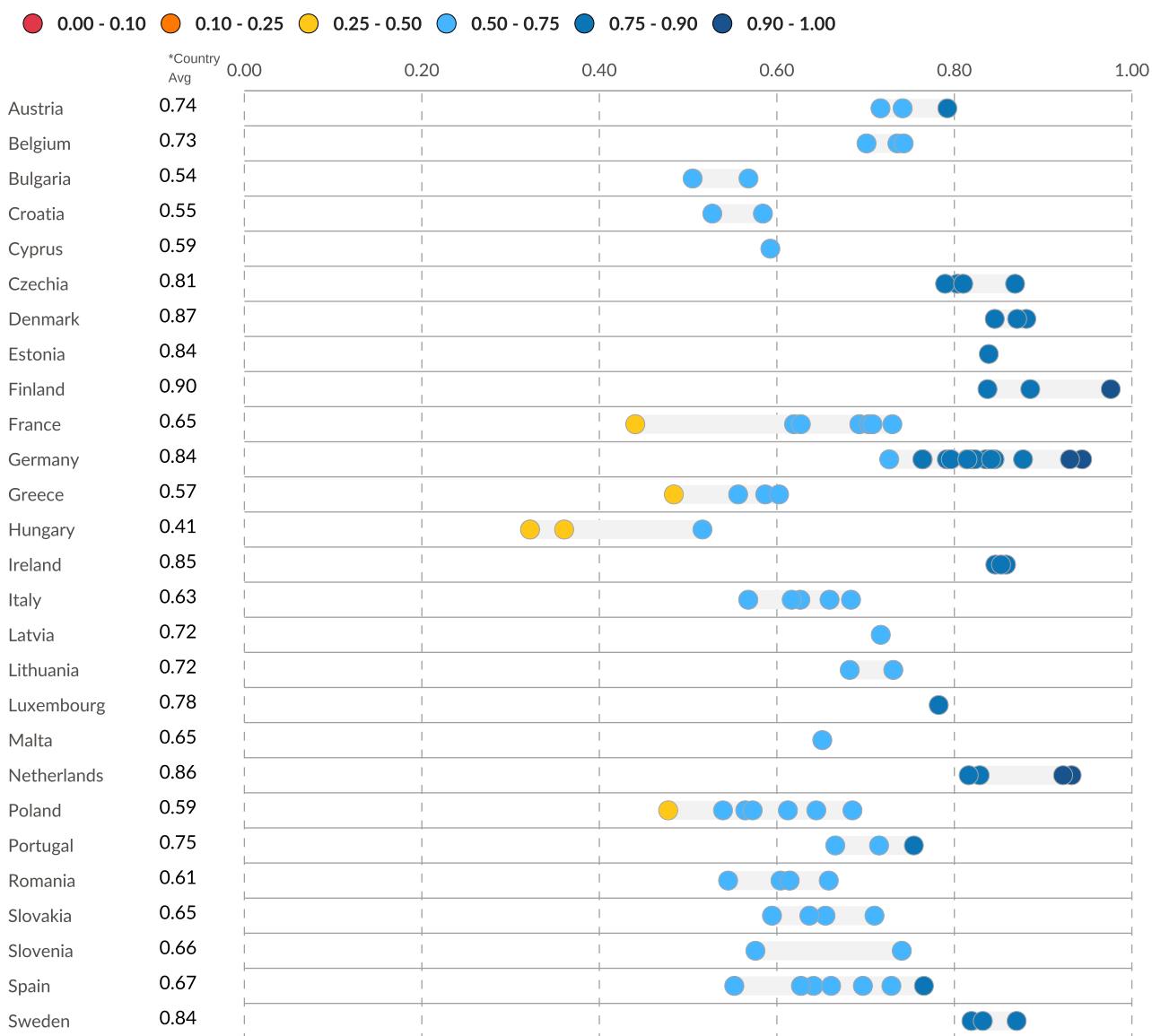


Freedom of opinion and expression

EXPERT'S SCORECARD

Figure 49 Freedom of opinion and expression

This indicator evaluates the right of all people to express their opinions without censorship, including the media, civil society organizations, and political opposition. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

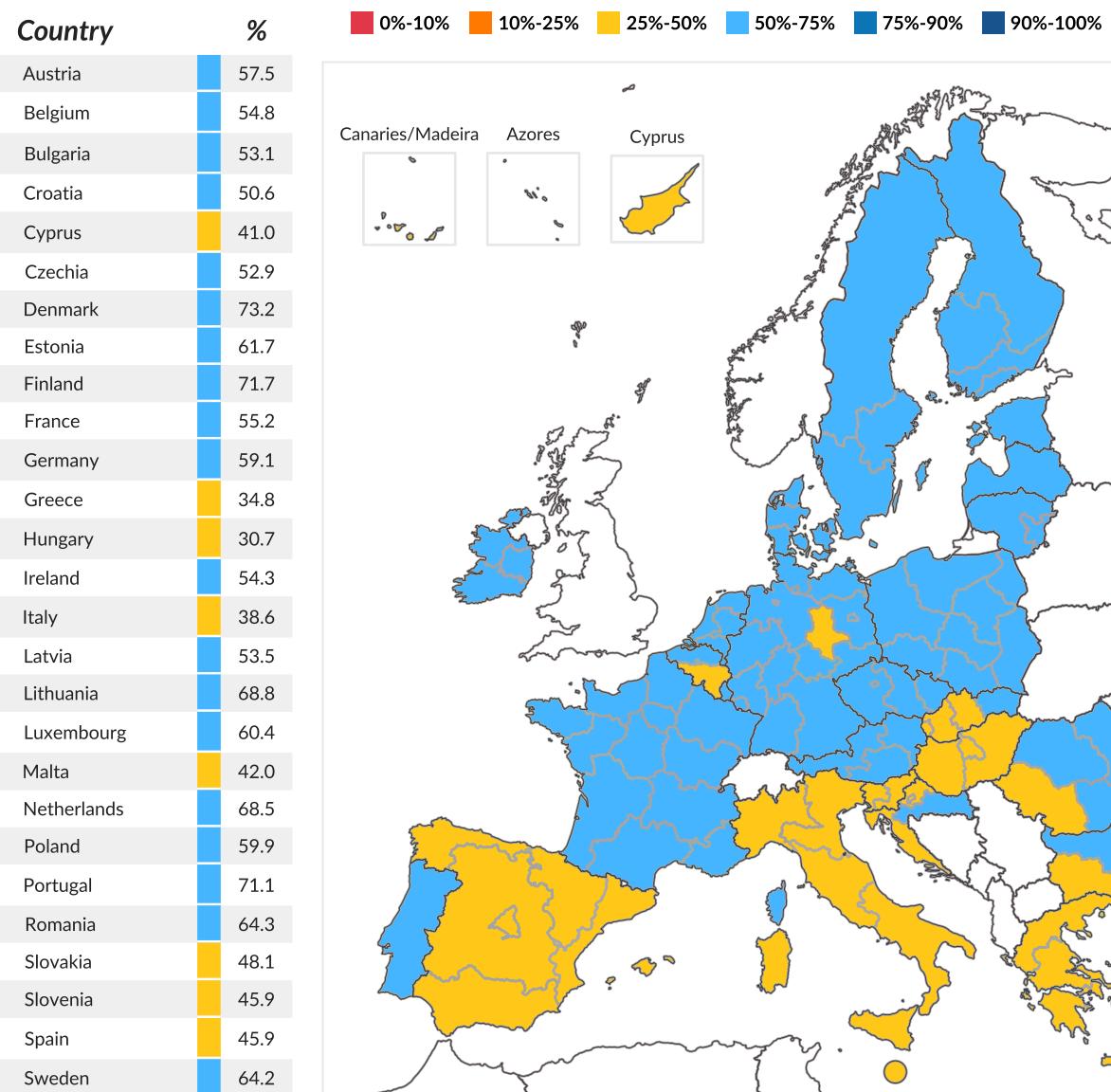


Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 50 Freedom of the media to criticize government policies

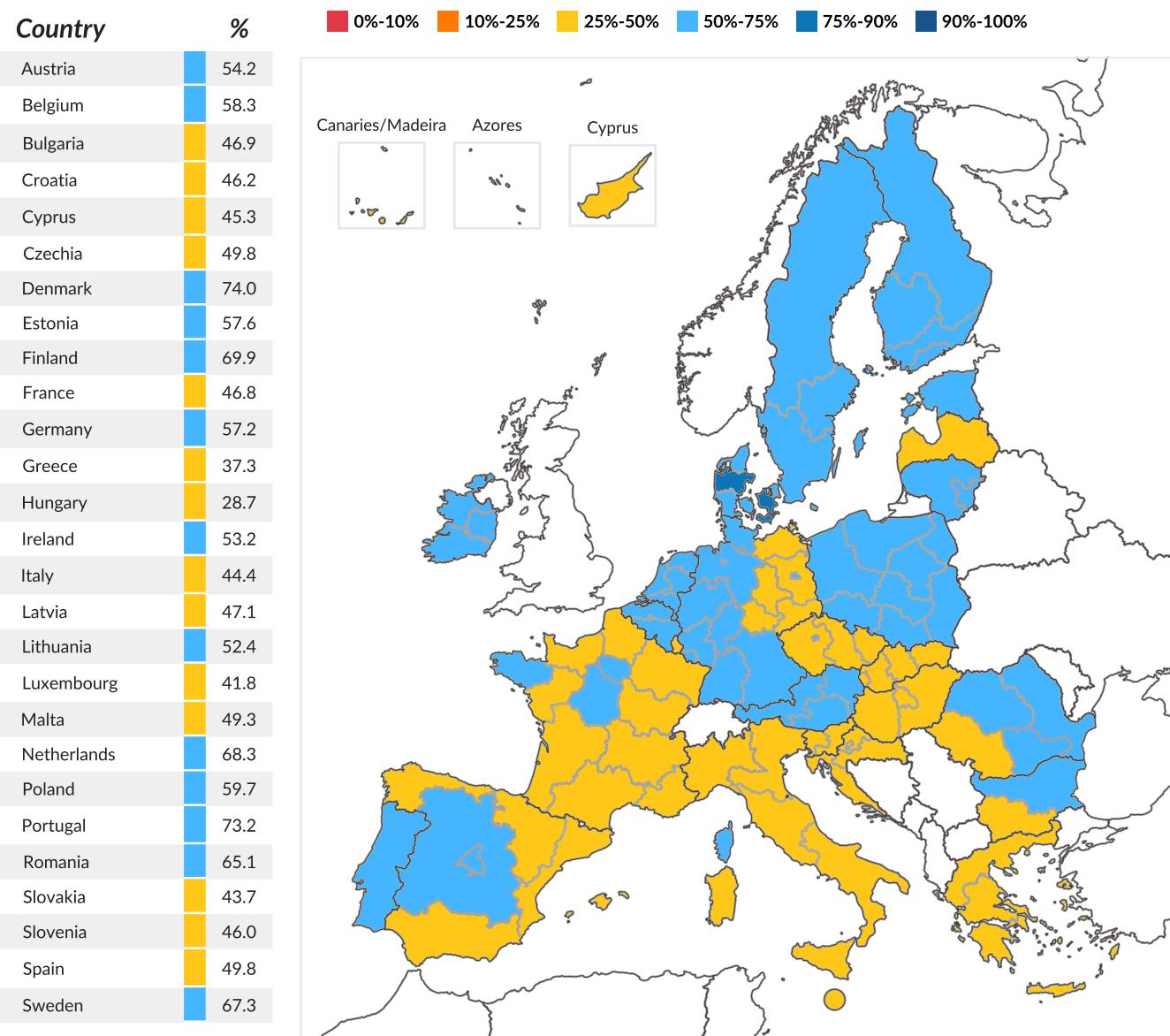
Percentage of respondents who agree that the media can freely express opinions against government officials, policies, and actions without fear of retaliation.



PEOPLE'S VOICES

Figure 51 Freedom of media to expose cases of corruption

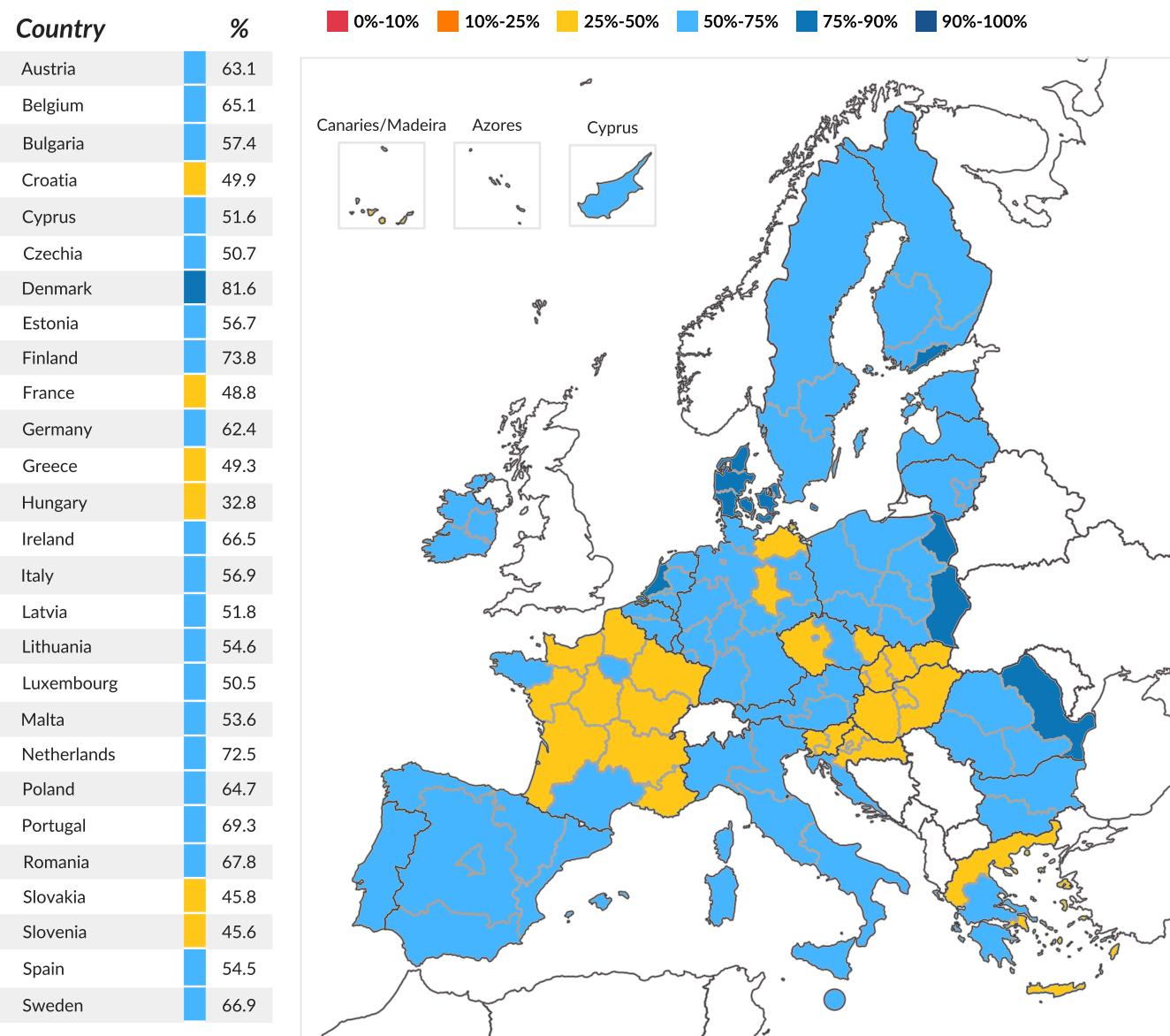
Percentage of respondents who agree that the media can freely expose cases of corruption by high-ranking government officers without fear of retaliation.



PEOPLE'S VOICES

Figure 52 Freedom of civil society organizations to criticize government policies

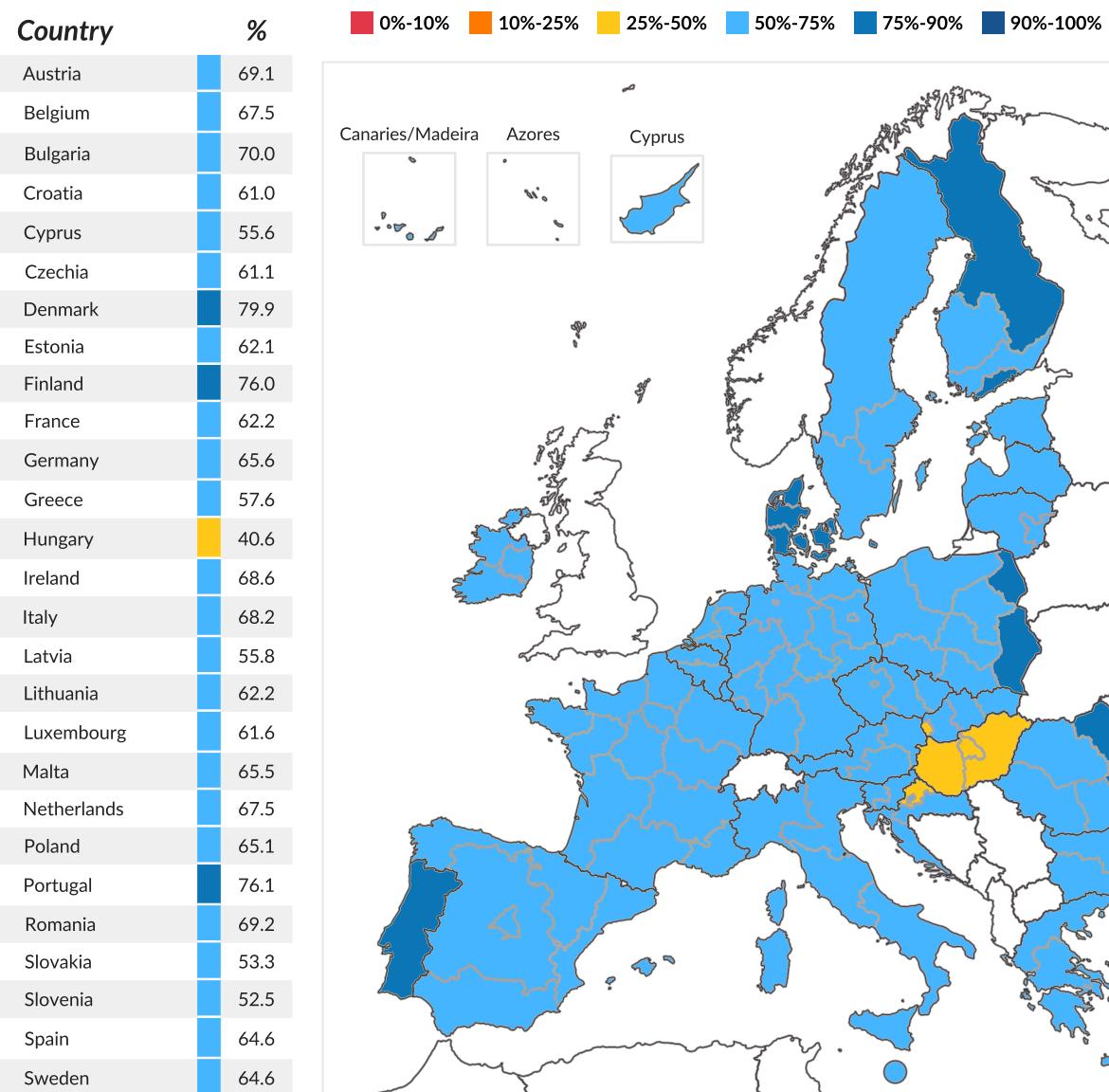
Percentage of respondents who agree that civil society organizations can freely express opinions against government policies and actions without fear of retaliation.



PEOPLE'S VOICES

Figure 53 Political parties' freedom to express opposition to government policies

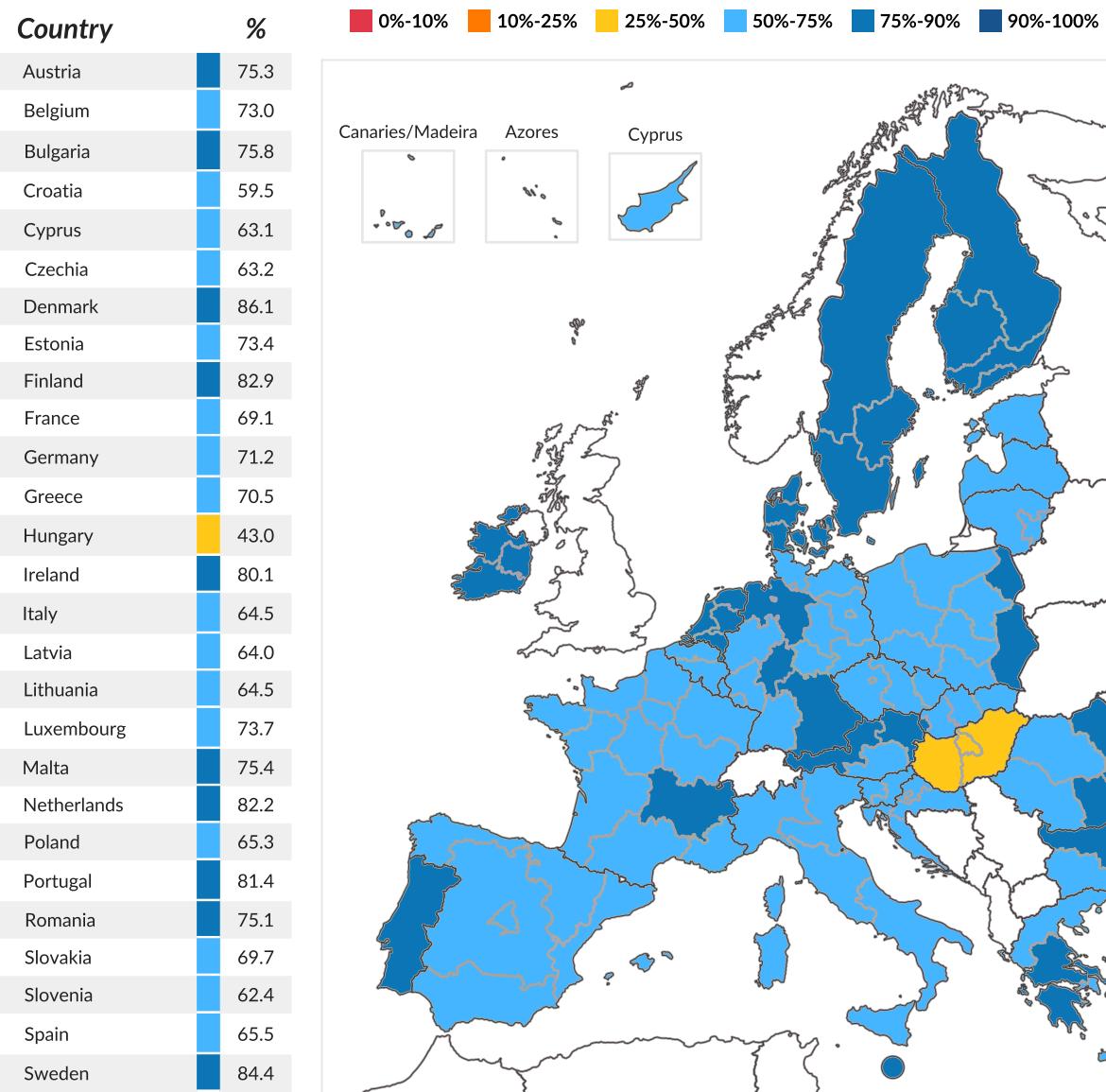
Percentage of respondents who agree that political parties can freely express opinions against government policies and actions without fear of retaliation.



PEOPLE'S VOICES

Figure 54 Freedom to express opinions against the government

Percentage of respondents who agree that people can freely express opinions against the government.

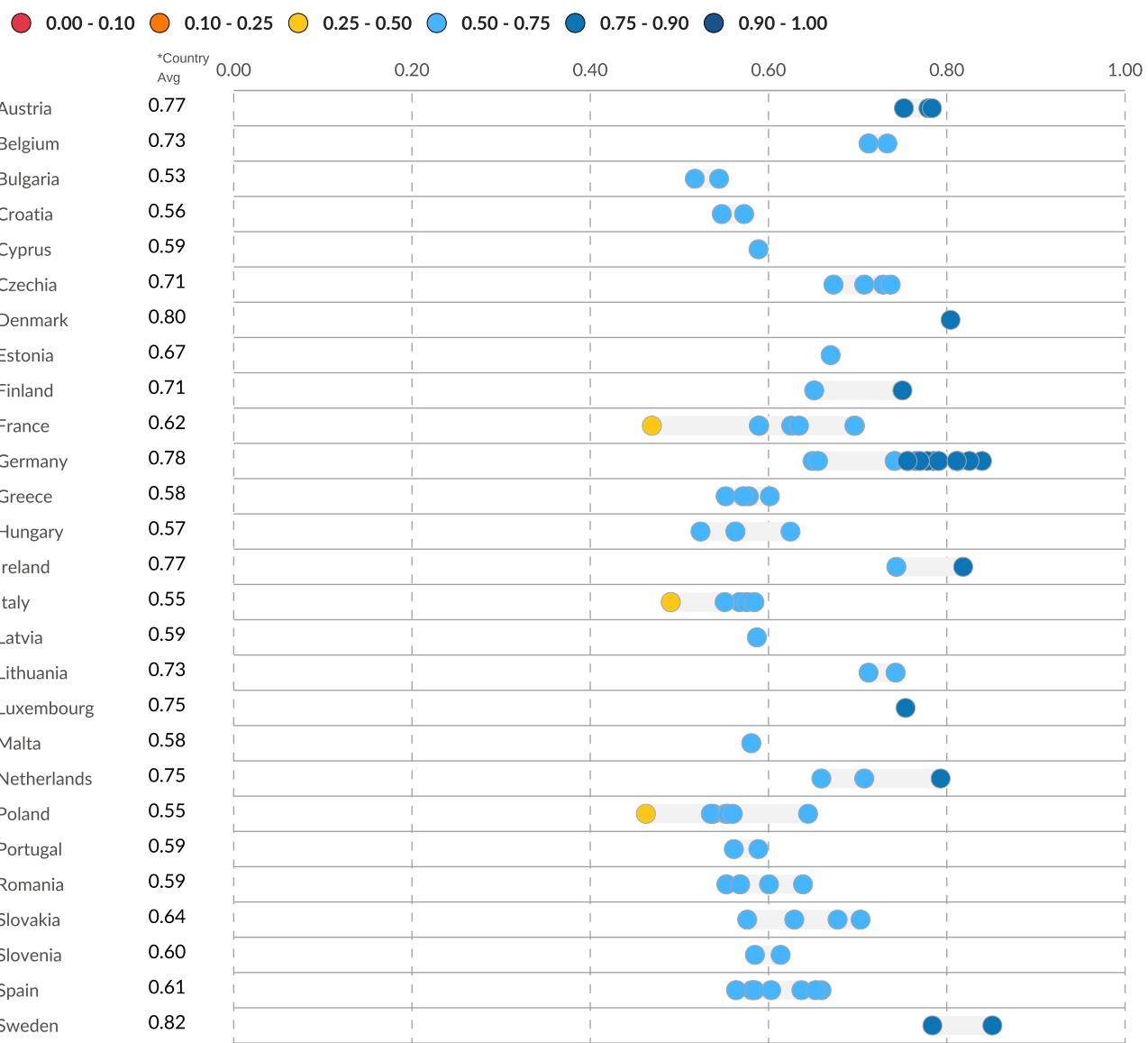


Right to property

EXPERT'S SCORECARD

Figure 55 Right to property

This indicator evaluates whether all people have the right to acquire, own, and dispose of property to the extent permitted by law and in alignment with other fundamental rights. It also examines whether expropriation and other proceedings with similar results are conducted legally and solely for public benefit. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



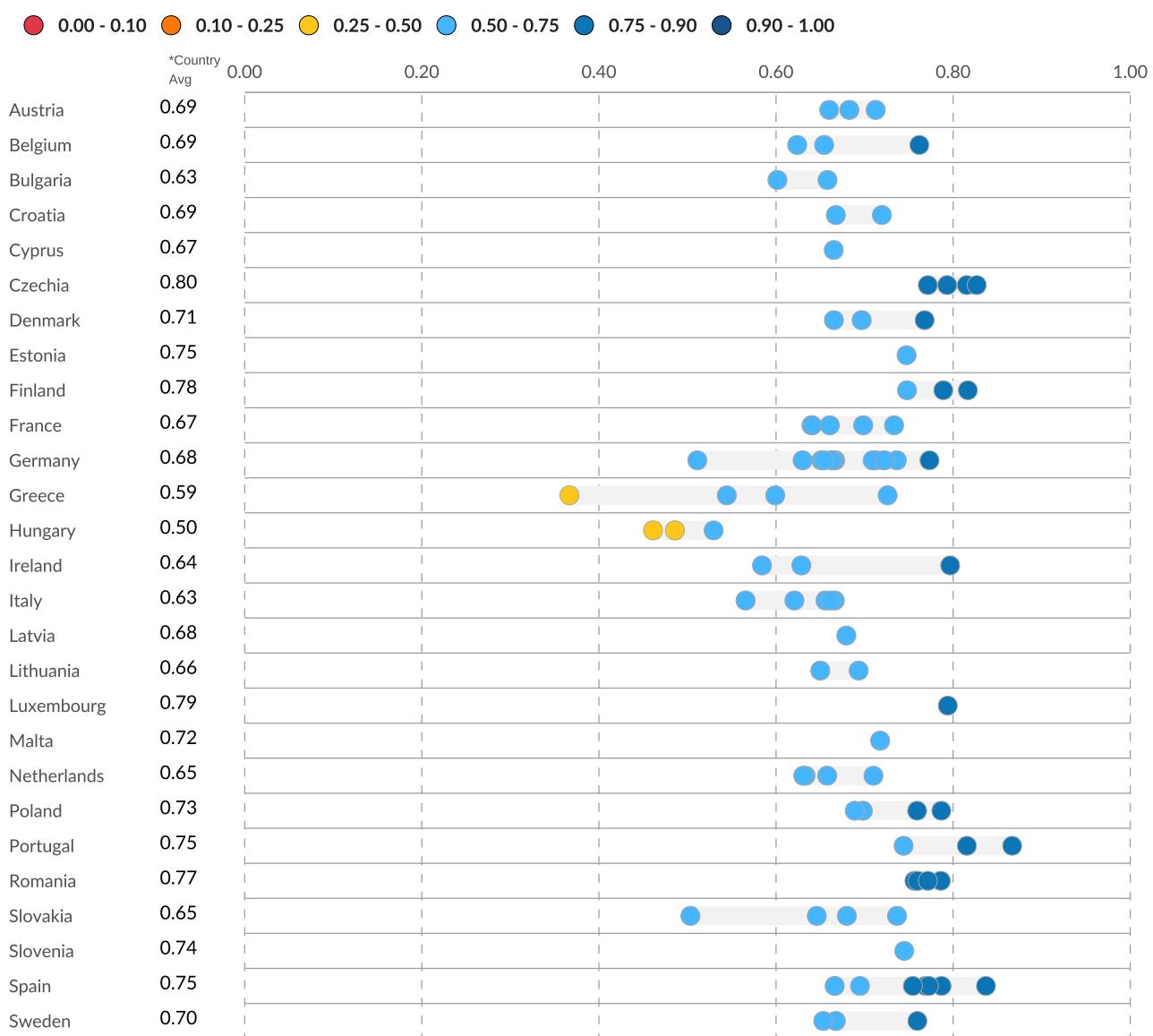
Data is not available for some regions due to a low number of expert responses.

Right to asylum

EXPERT'S SCORECARD

Figure 56 Right to asylum

This indicator assesses whether refugees seeking asylum have access to public services and equitable economic opportunities. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



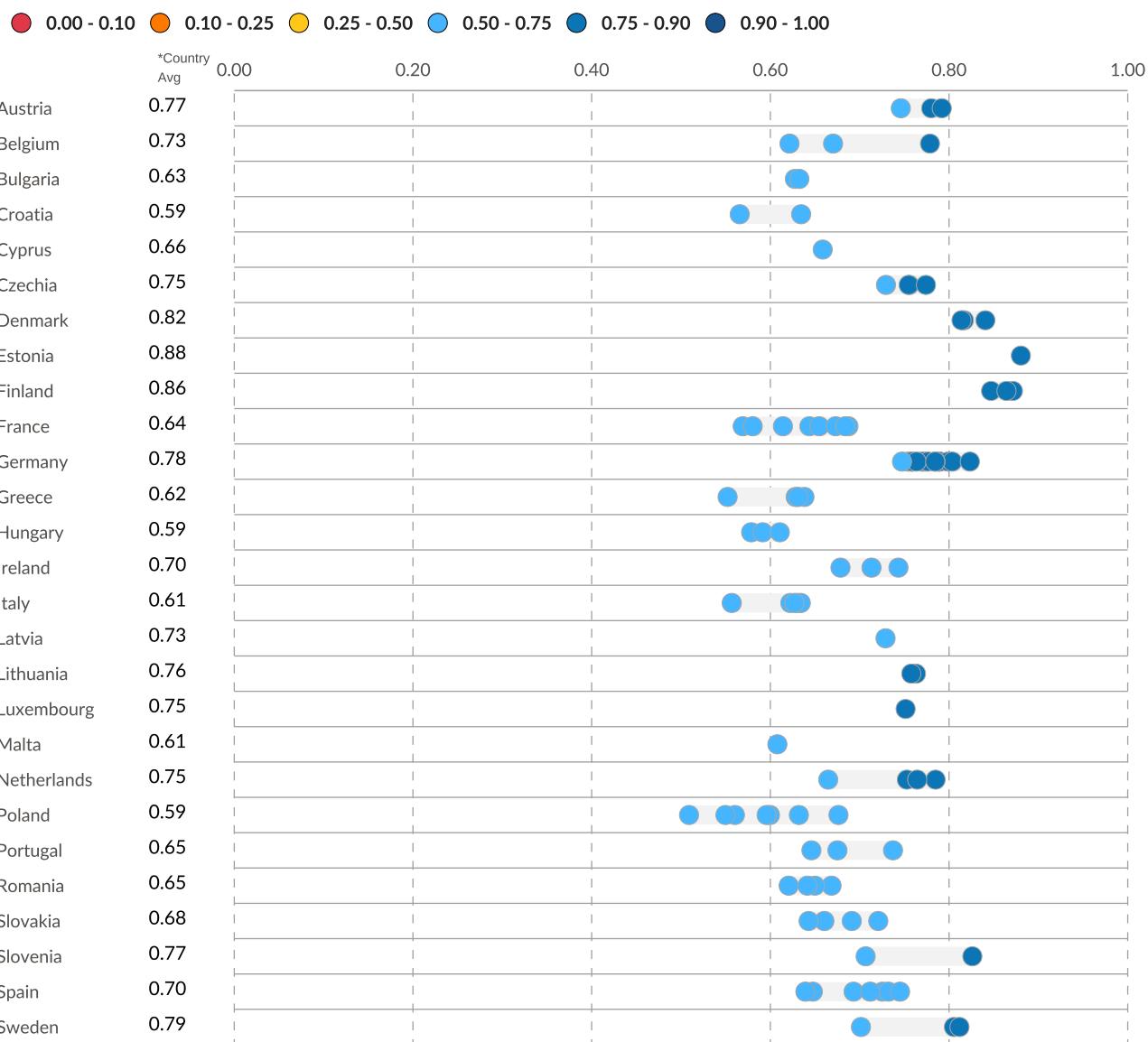
Data is not available for some regions due to a low number of expert responses.

Equality before the law

EXPERT'S SCORECARD

Figure 57 Equality before the law

This indicator captures whether all people enjoy the same legal and political rights and access to public services. Additionally, it includes information on equality between women and men in both public and private life. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

Figure 58 Experiences of discrimination

Percentage of respondents who reported experiencing discrimination or harassment during the past 12 months.

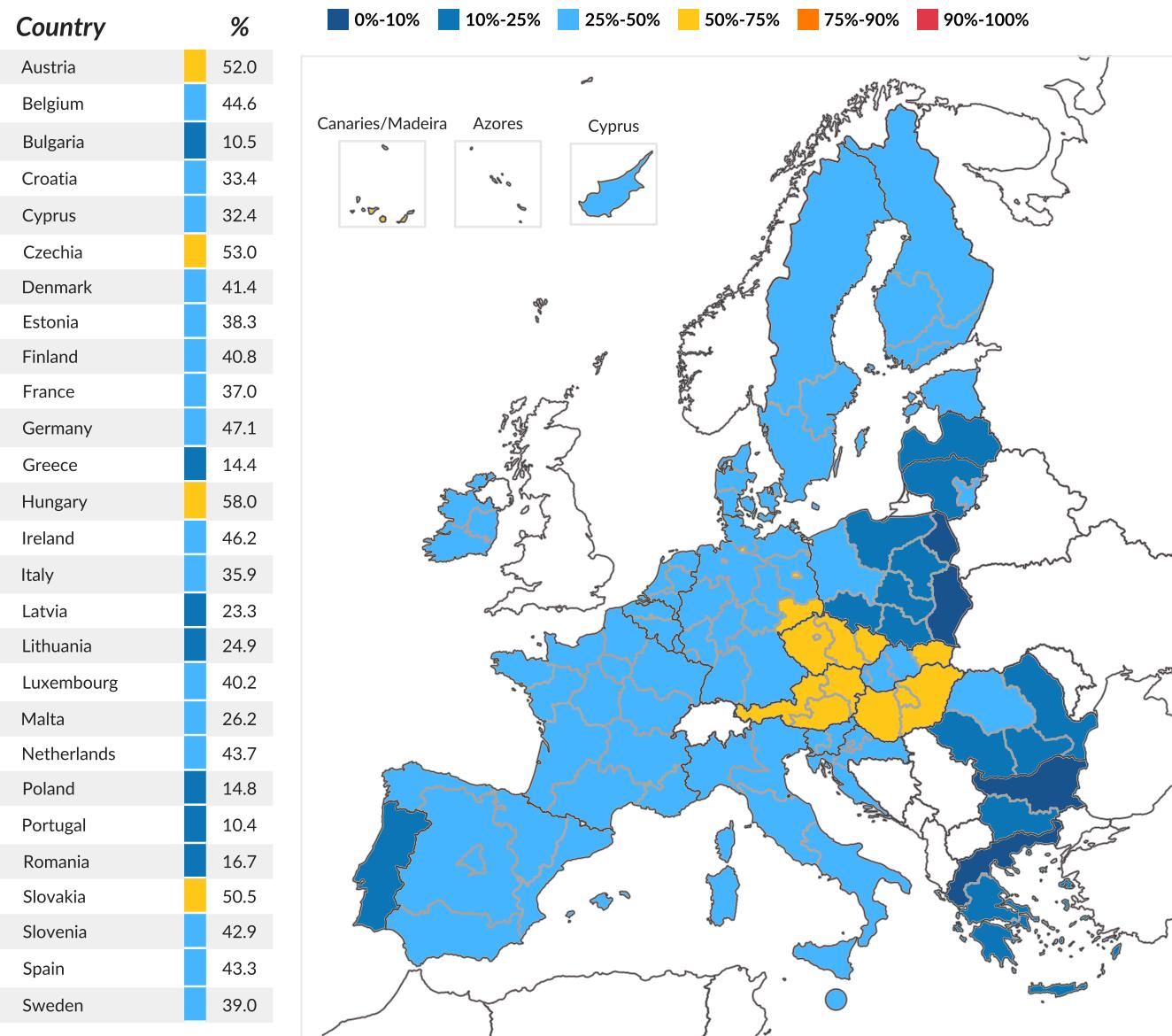


Figure 59 Primary reasons for experiencing discrimination

Main reason reported by respondents for which they have felt discriminated.

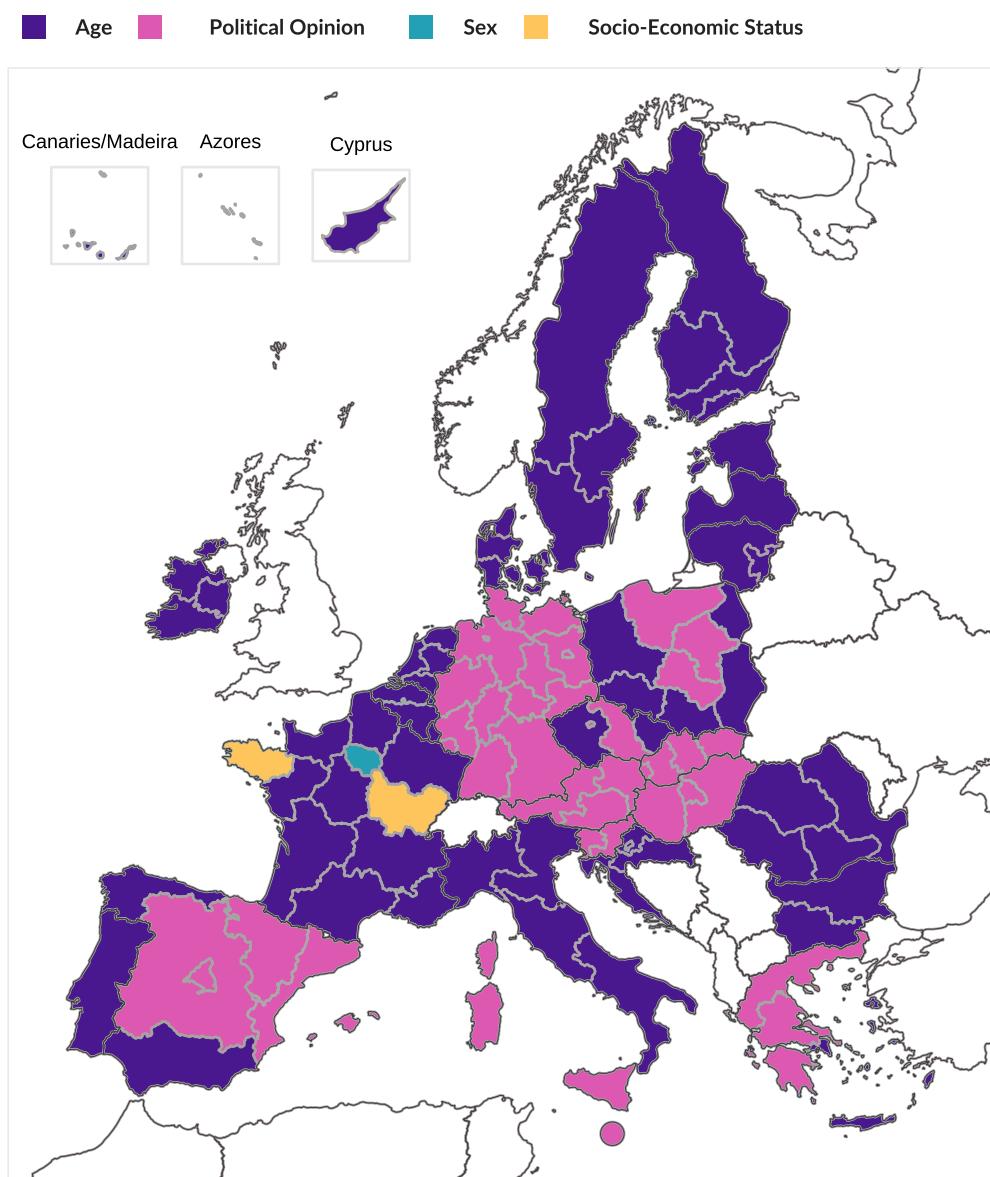


Figure 60 Primary situations for experiencing discrimination

Main situation in which respondents experienced discrimination.

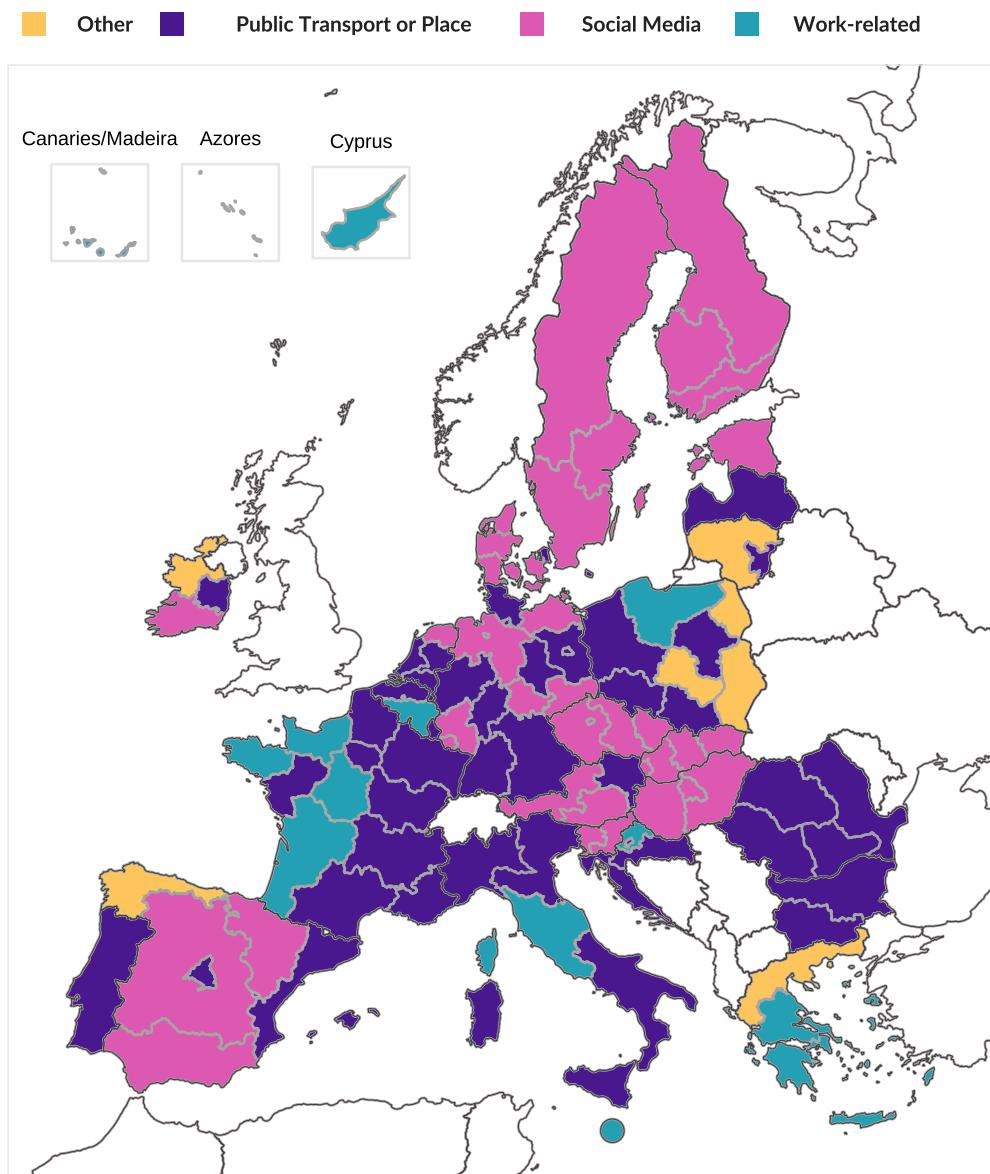


Figure 61 Equality between women and men

Percentage of respondents who agree that equality between women and men is effectively guaranteed in all areas of public and private life, including employment, work, and pay.

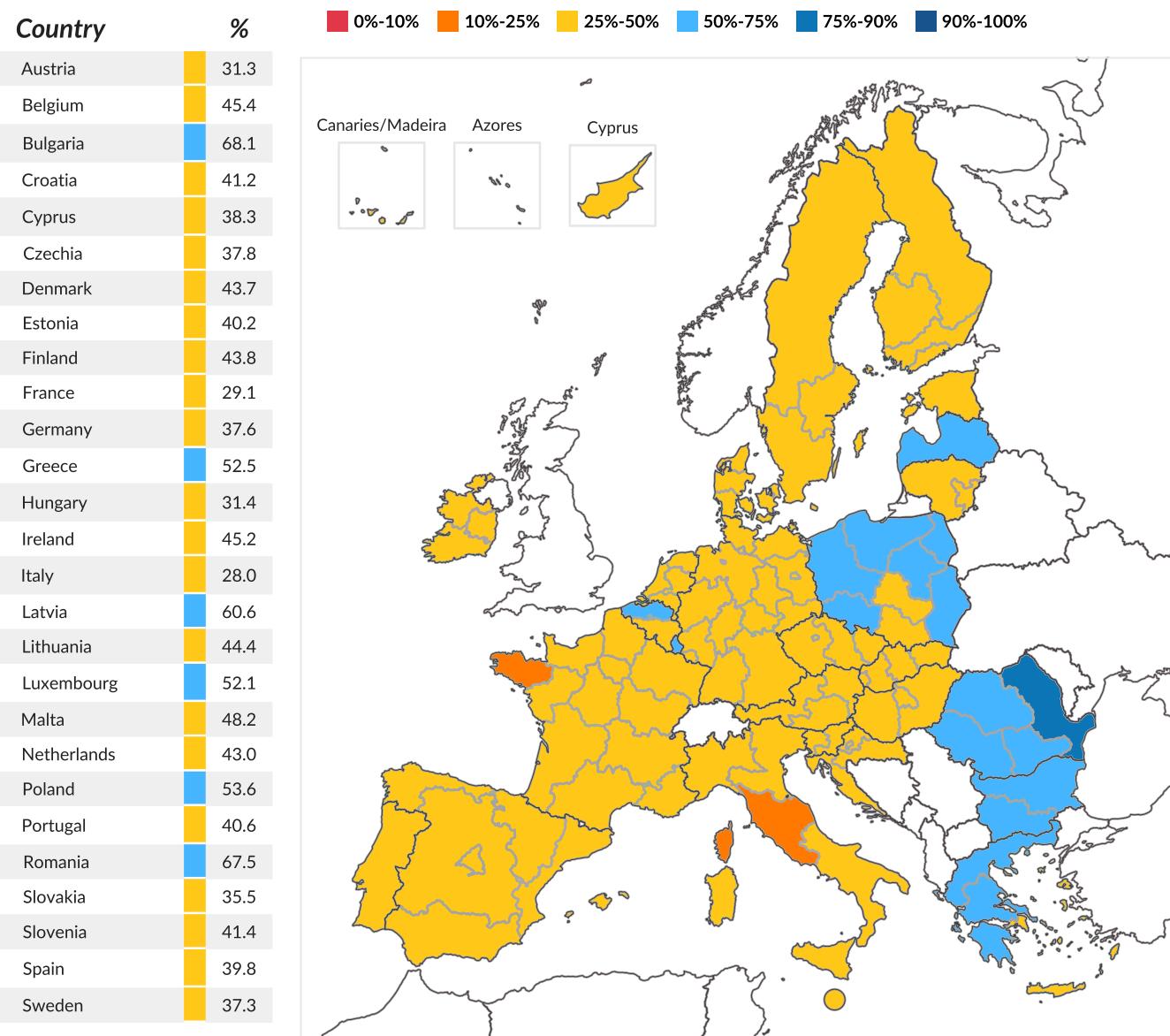


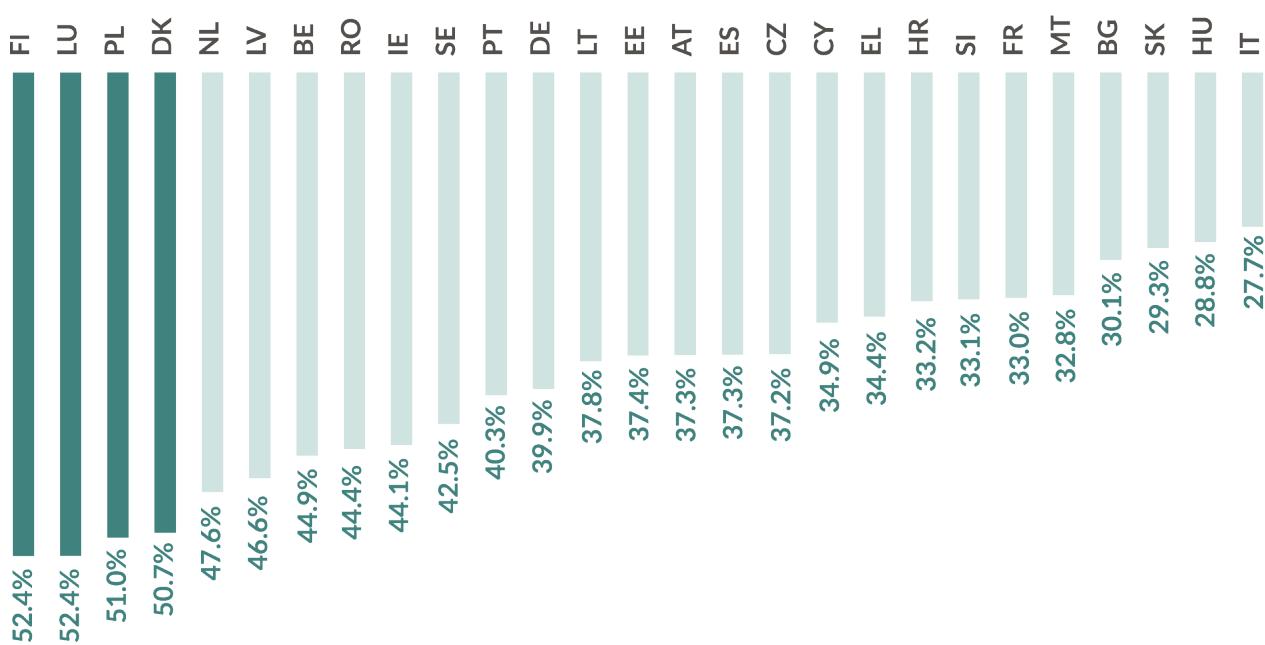
Figure 62 Environmental protection

Percentage of respondents who agree that the government carries out effective actions to protect the environment and prevent and respond to climate change and displacement.



In most EU Member States, there is widespread skepticism about the government's effectiveness in protecting the environment and addressing climate change. Only in four countries ([Finland](#), [Luxembourg](#), [Poland](#), and [Denmark](#)), more than half of respondents believe their governments are taking effective actions.

Percentage of respondents who agree that the government carries out effective actions to protect the environment and prevent and respond to climate change and displacement

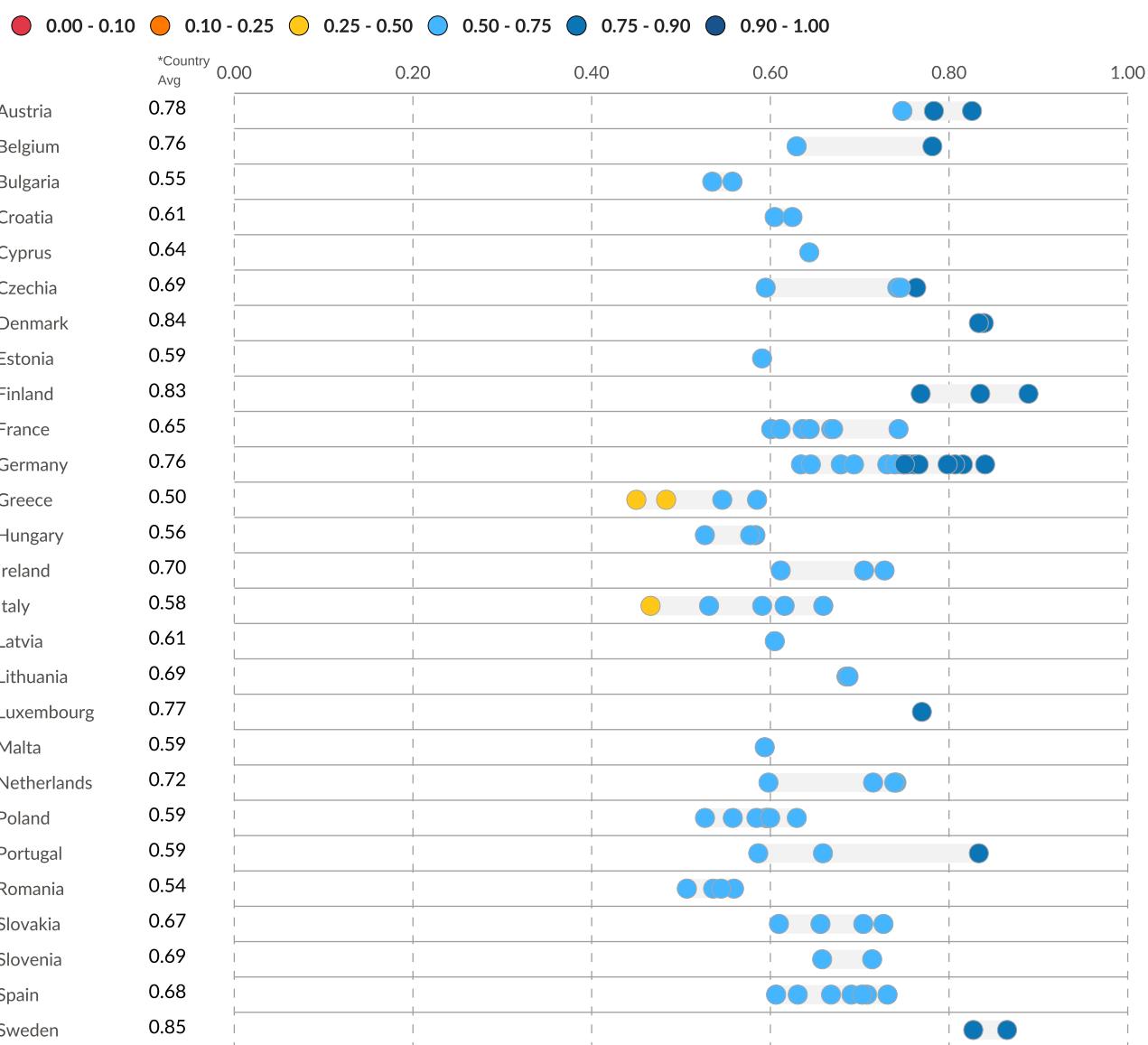


Workers' rights

EXPERT'S SCORECARD

Figure 63 Workers' rights

This indicator examines the right of workers to information and consultation within the undertaking, the right to collective bargaining and action, access to job placement services and protection in the event of unjustified dismissal, and the prohibition of child labor. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

Figure 64 Workers' freedom to form unions

Percentage of respondents who agree that workers can freely form labor unions and bargain for their rights with their employers.

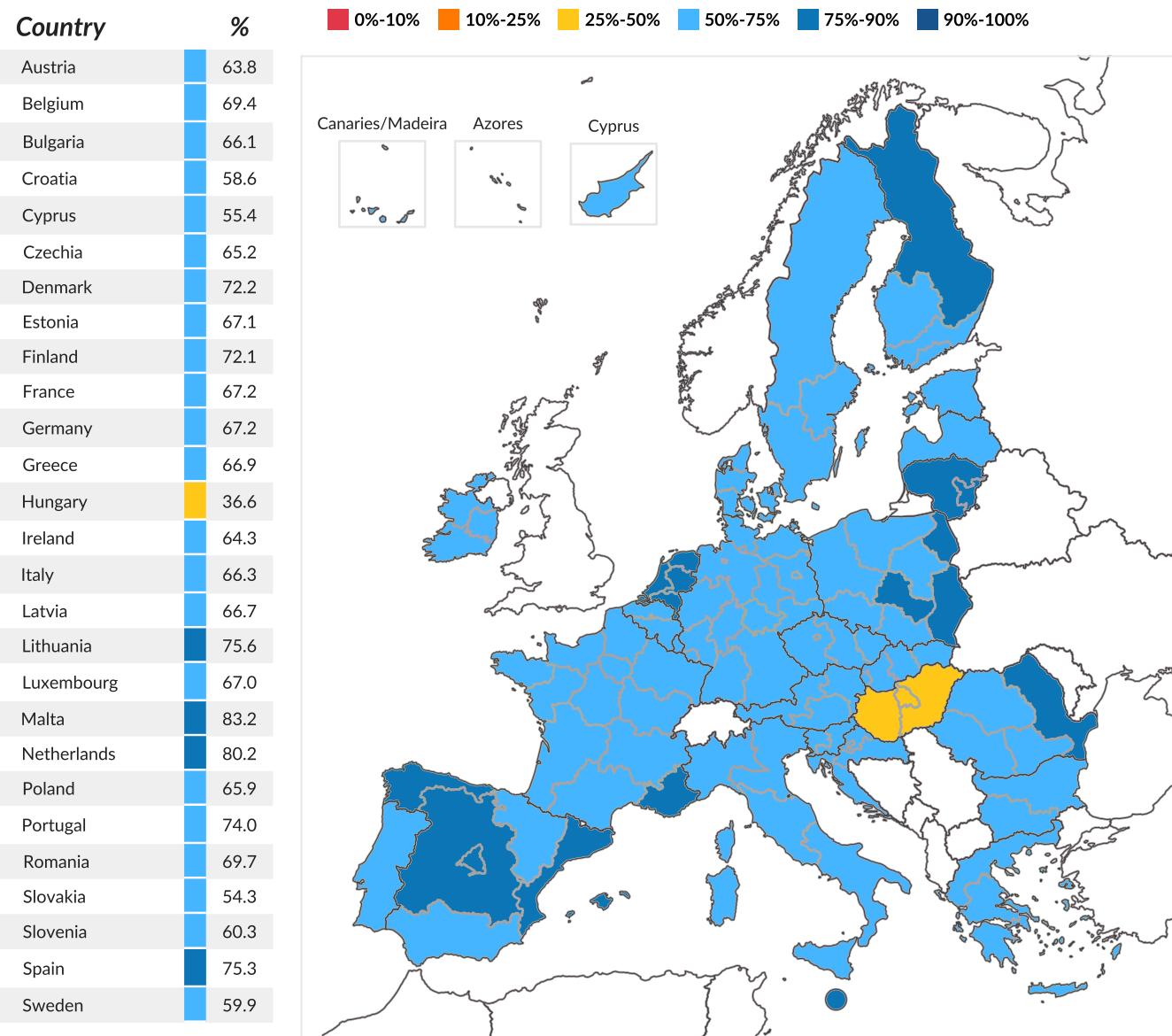


Figure 65 Consumer rights

Percentage of respondents who agree that consumer rights are effectively protected, including protection from fraudulent practices and defective or dangerous products, and the right to redress.

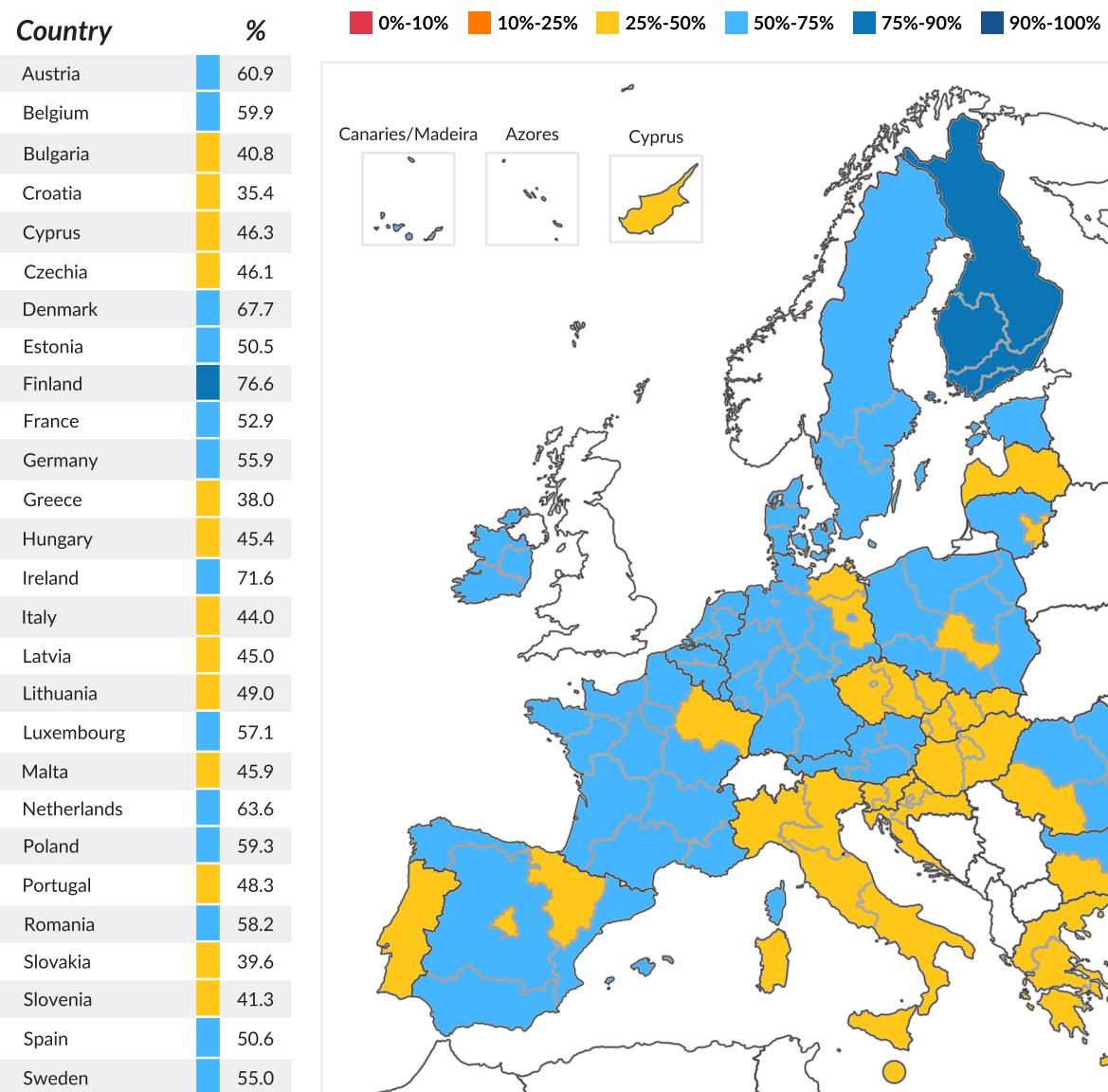
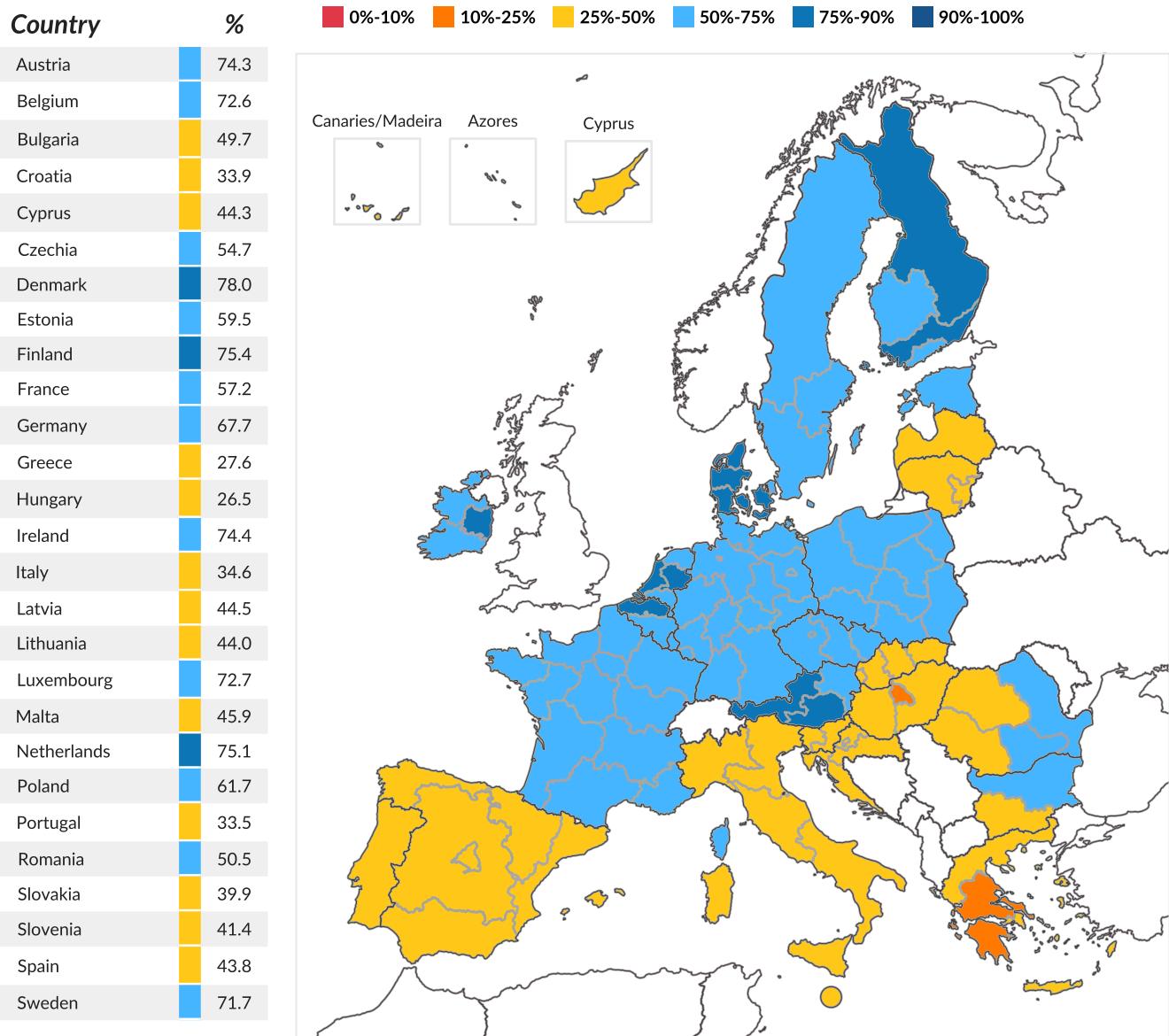


Figure 66 Working conditions

Percentage of respondents who agree that working conditions are good, including working time, work organization, health and safety at work, employee representation, and relation with the employer.

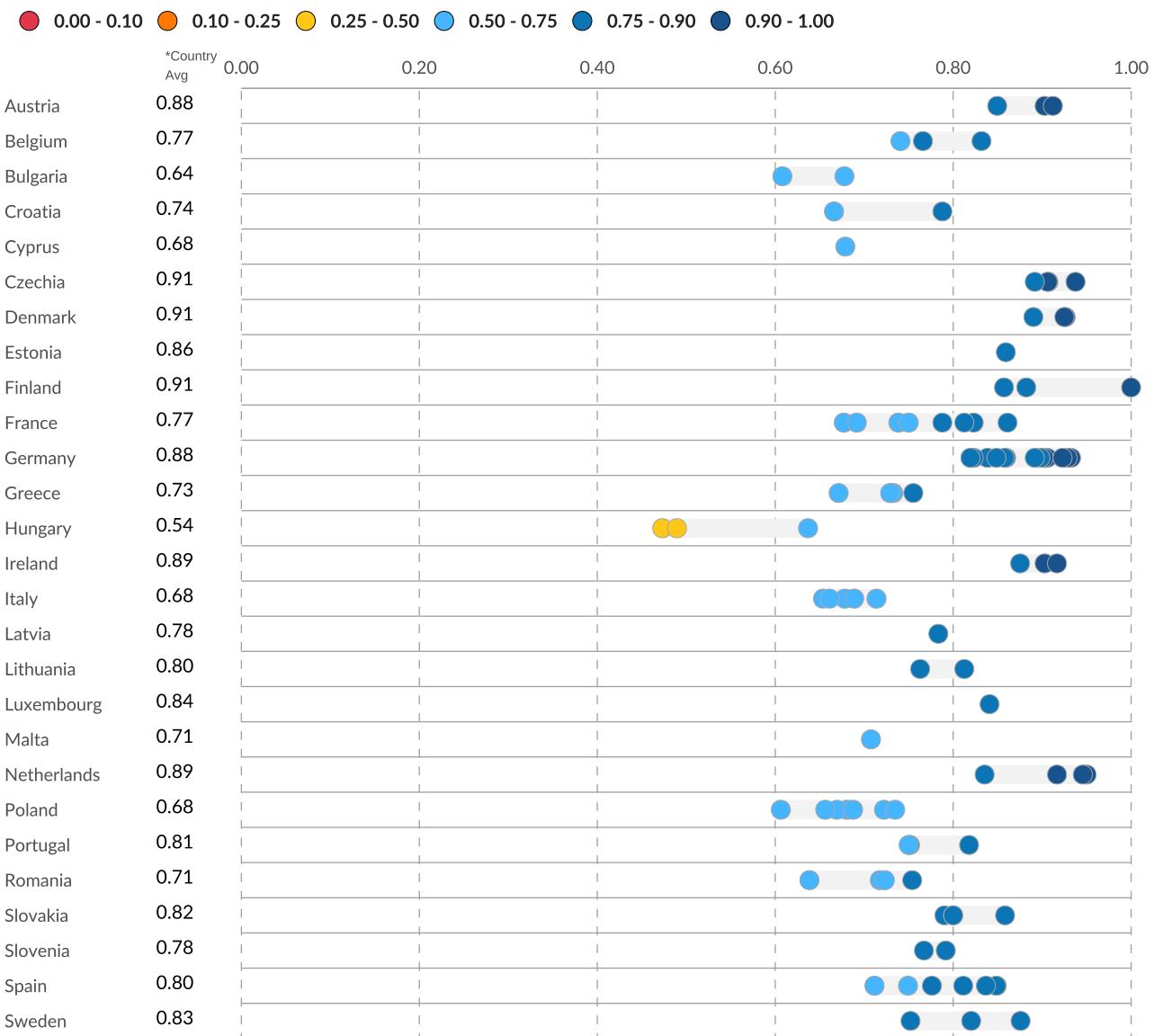


Right to vote and to stand as a candidate at elections

EXPERT'S SCORECARD

Figure 67 Right to vote and to stand as a candidate at elections

This indicator assesses whether all citizens have the right to participate in free and fair elections, as both voters and candidates. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

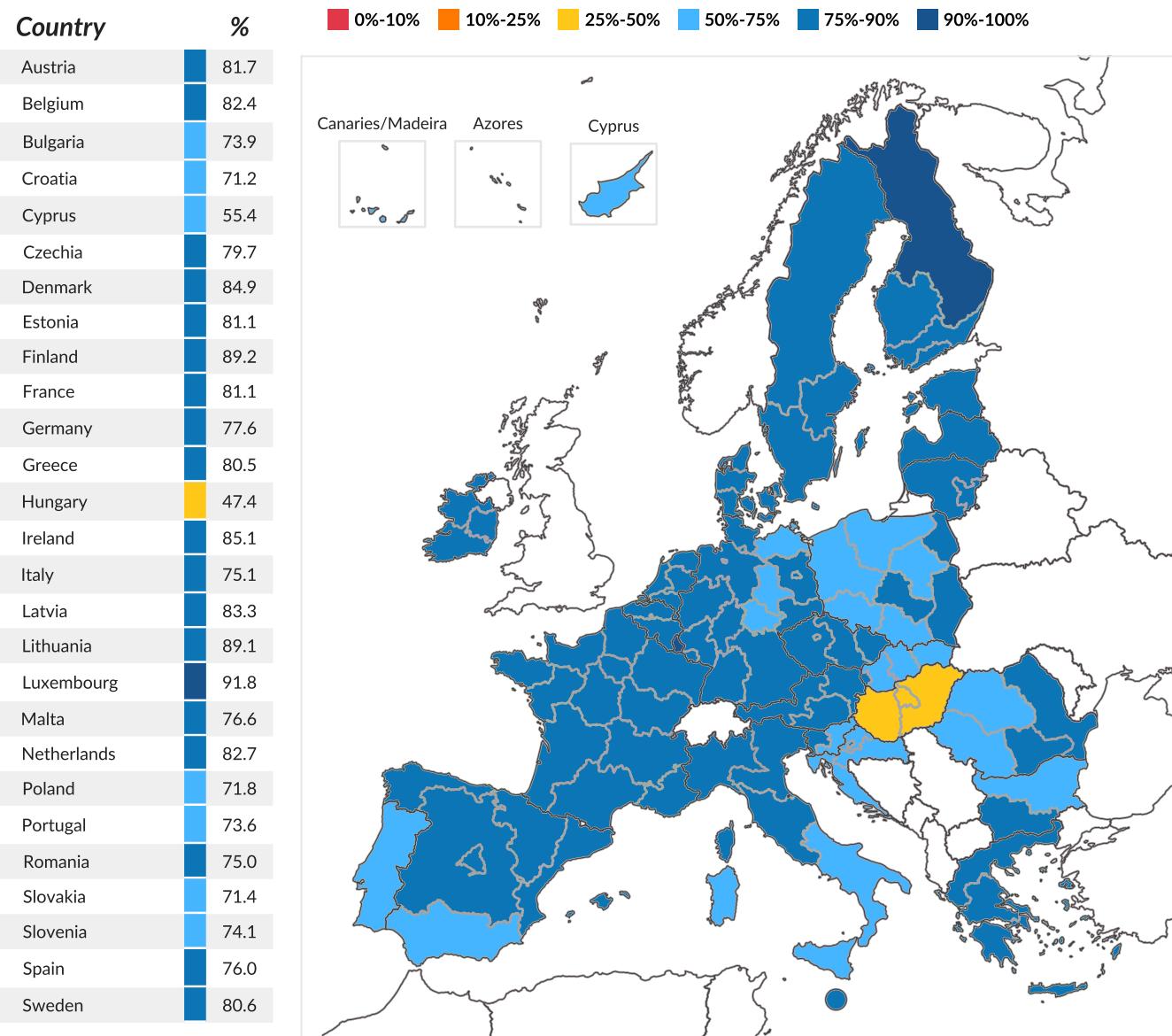


Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 68 Freedom to vote without harassment or pressure

Percentage of respondents who agree that people can vote freely without feeling harassed or pressured.

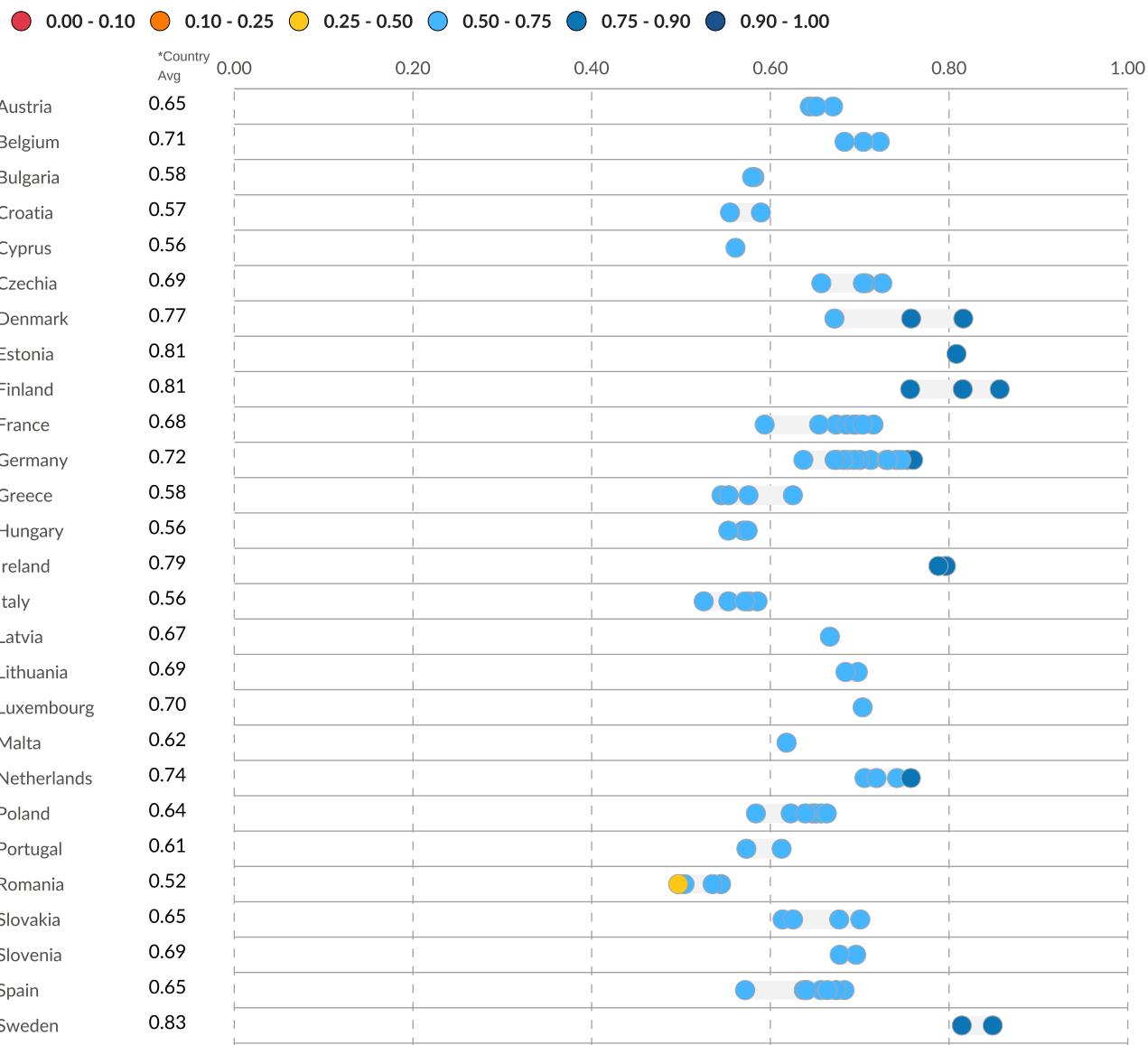


Right of access to documents

EXPERT'S SCORECARD

Figure 69 Right of access to documents

This indicator evaluates public institutions' proactive transparency measures and the accessibility of different types of public information. In addition, it includes information on the publicity of laws, and whether the right to request information is effectively guaranteed. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 70 Access to information on people's rights

Percentage of respondents who agree that local authorities provide people with information about their rights.

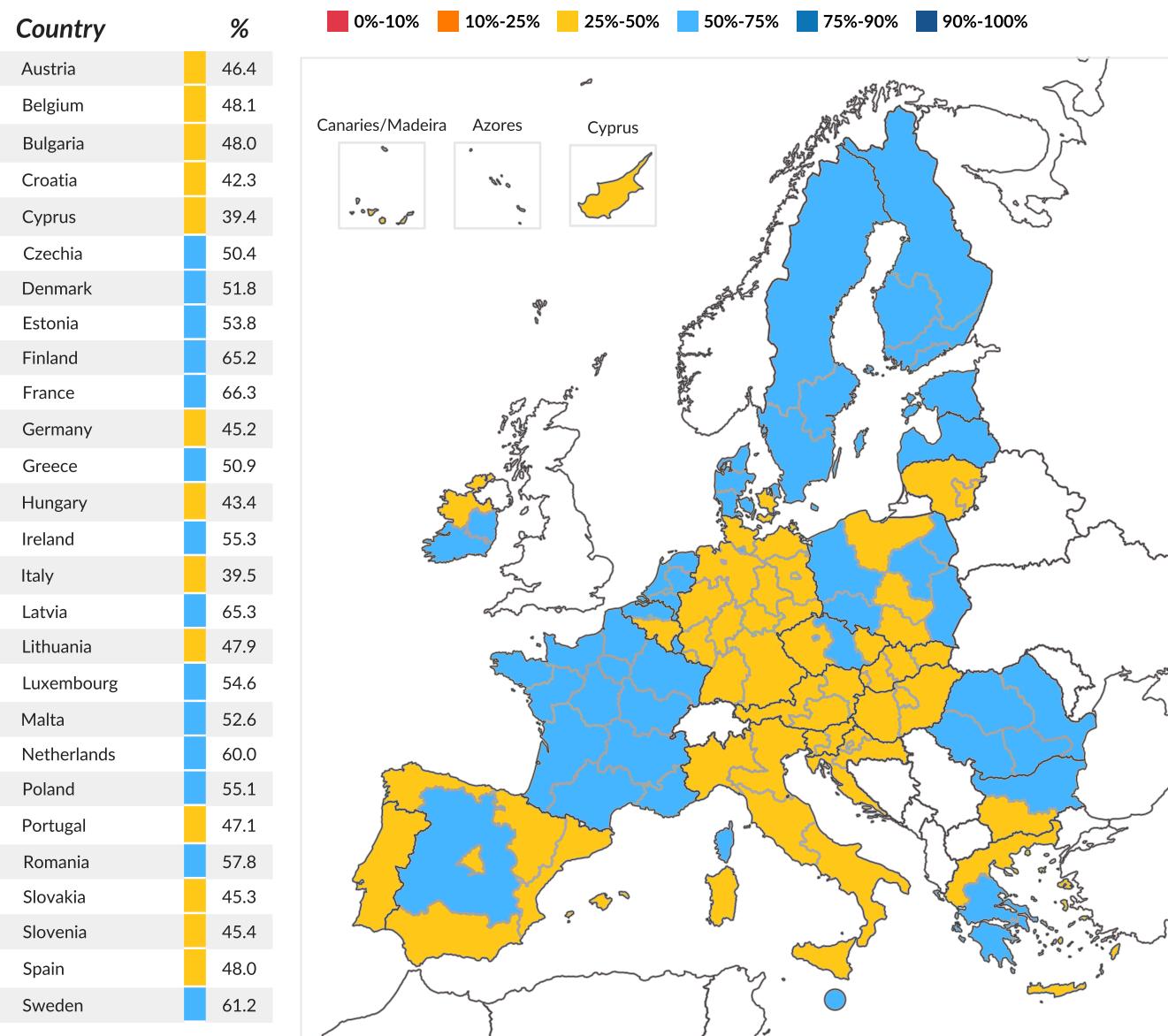


Figure 71 Access to information in simple formats

Percentage of respondents who agree that local authorities provide information for people in a simple, easy-to-read way.

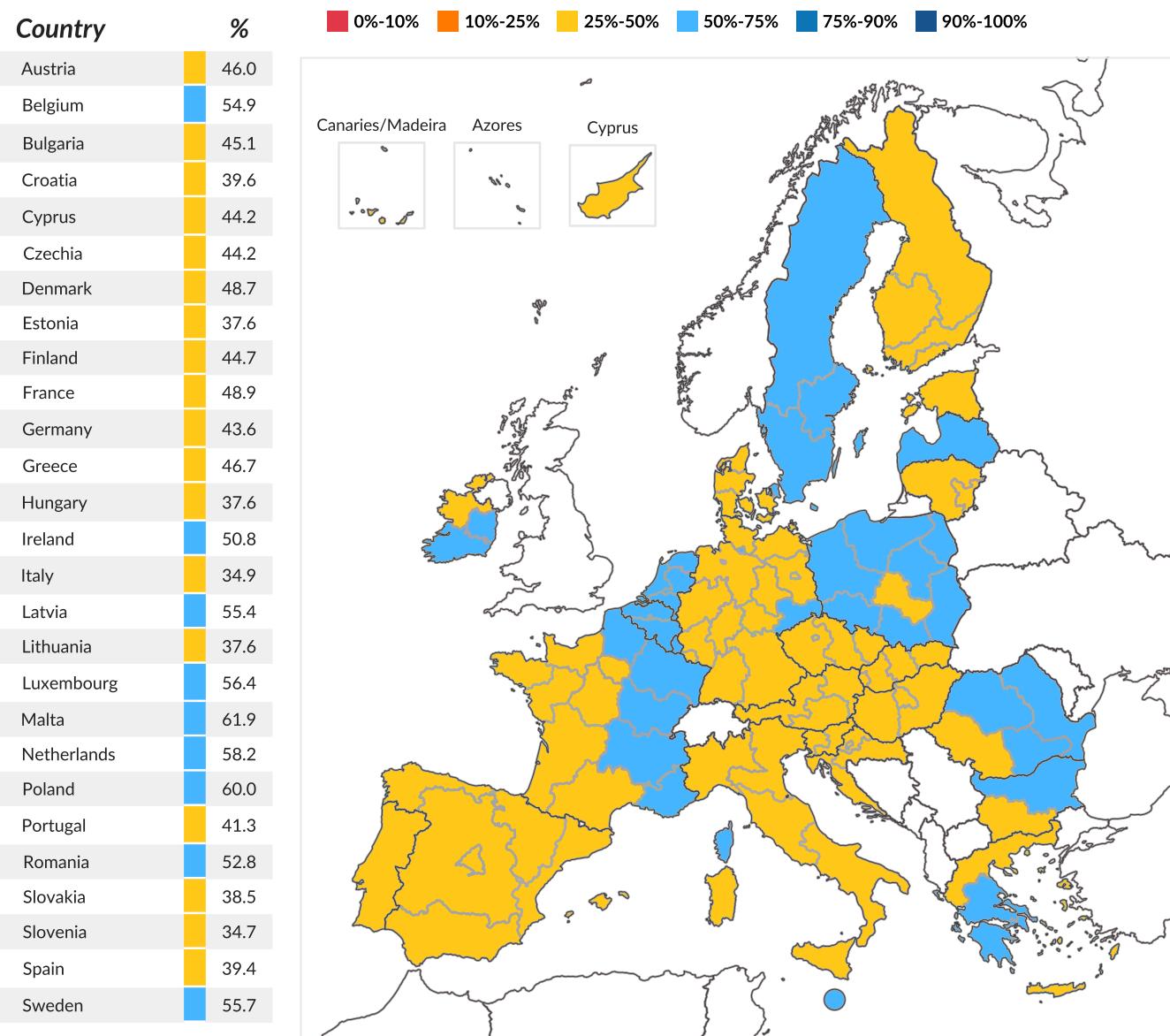


Figure 72 Access to information through various formats

Percentage of respondents who agree that local authorities make information easy to find online or without using the internet, such as using leaflets or posters.

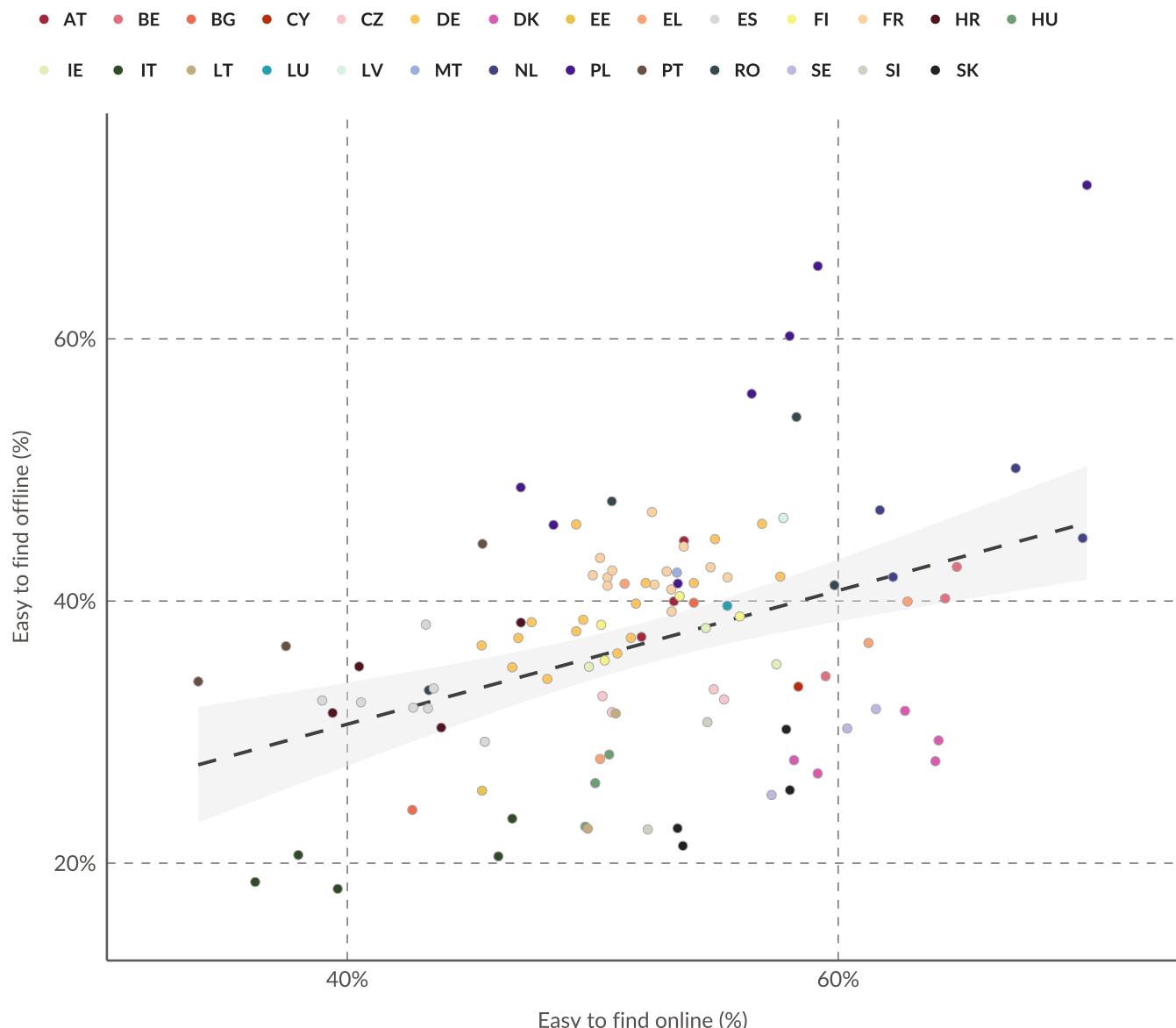


Figure 73 Access to public information through requests

Percentage of respondents who believe it is likely or very likely that government agencies would grant information requests related to detailed budget figures of government agencies and copies of government contracts.

● Budget Figures ● Government Contracts

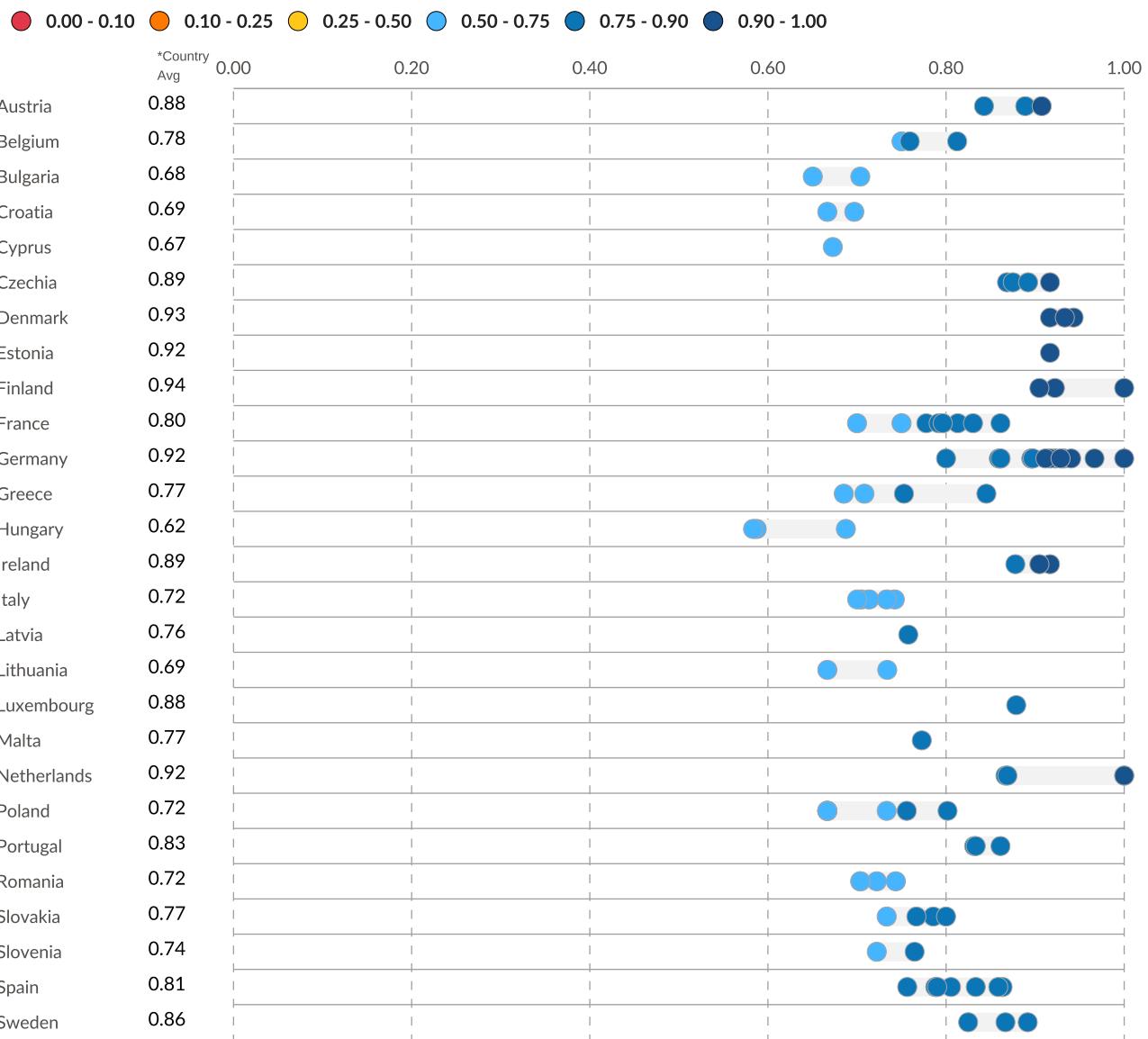


Right to petition

EXPERT'S SCORECARD

Figure 74 Right to petition

This indicator measures the right of any person to petition public authorities, specifically members of Parliament/Congress and local authorities, to express their needs, concerns, and demands. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 75 Freedom to present concerns to Parliament/Congress or local government officials

Percentage of respondents who agree that people in their neighborhood can get together with others and present their concerns to members of Parliament/Congress or local government officials.

● Congress/Parliament ● Local Government

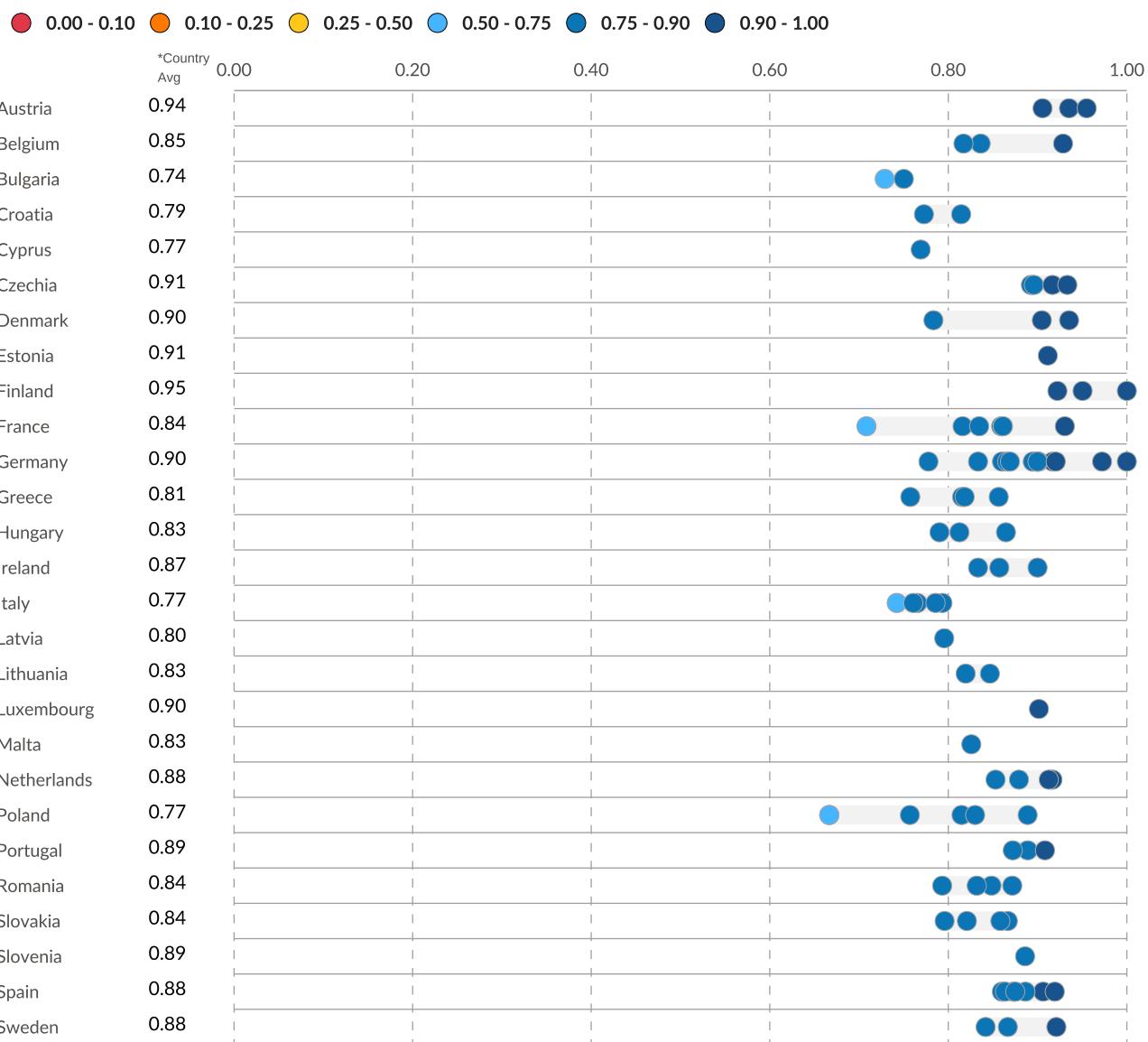


Right of movement and of residence

EXPERT'S SCORECARD

Figure 76 Right of movement and of residence

This indicator explores the ability of legal residents to move freely within a country's territory, the right of citizens to travel outside their country, and the duration and proportionality of travel bans. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



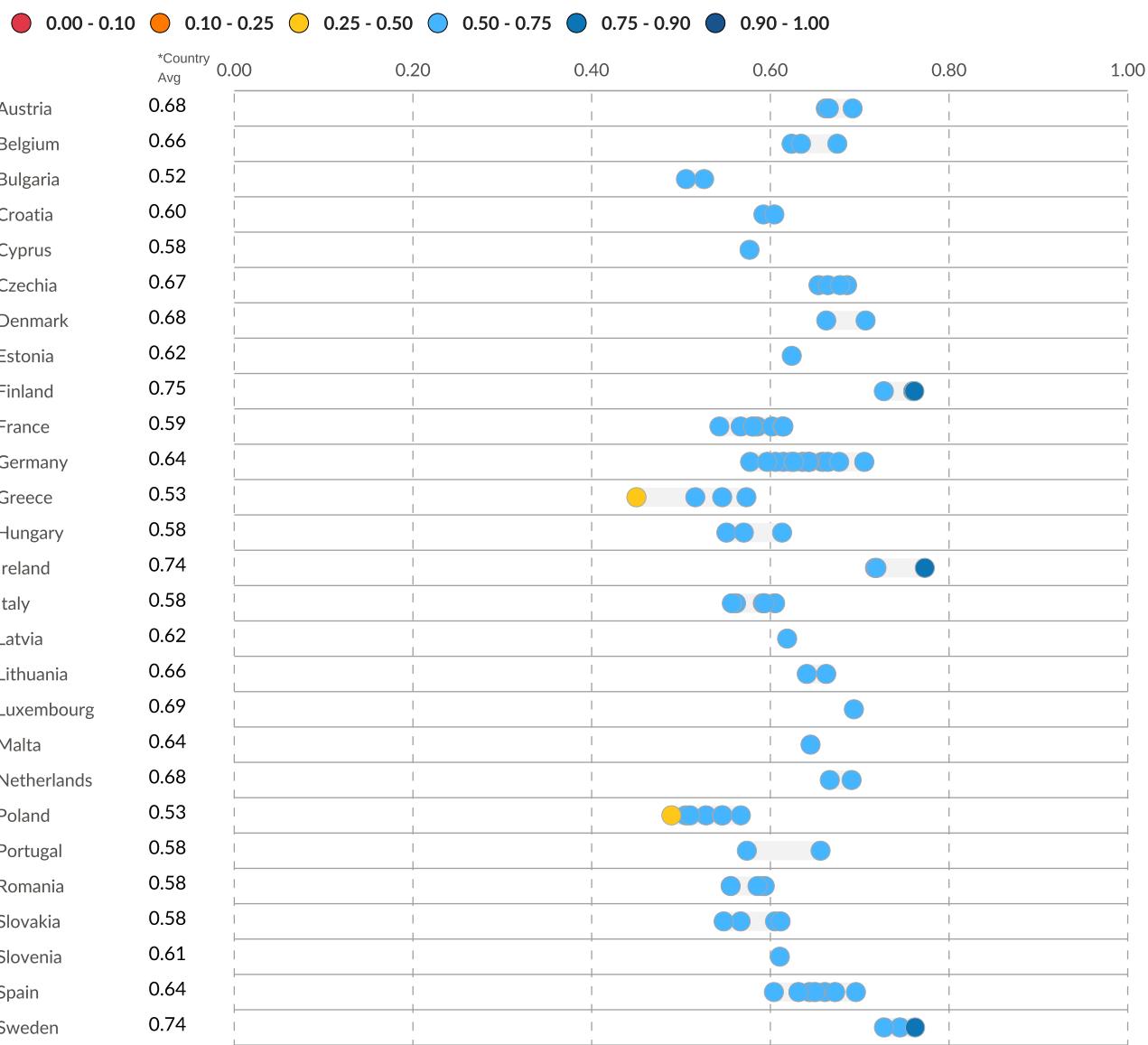
Data is not available for some regions due to a low number of expert responses.

Due process of law

EXPERT'S SCORECARD

Figure 77 Due process of law

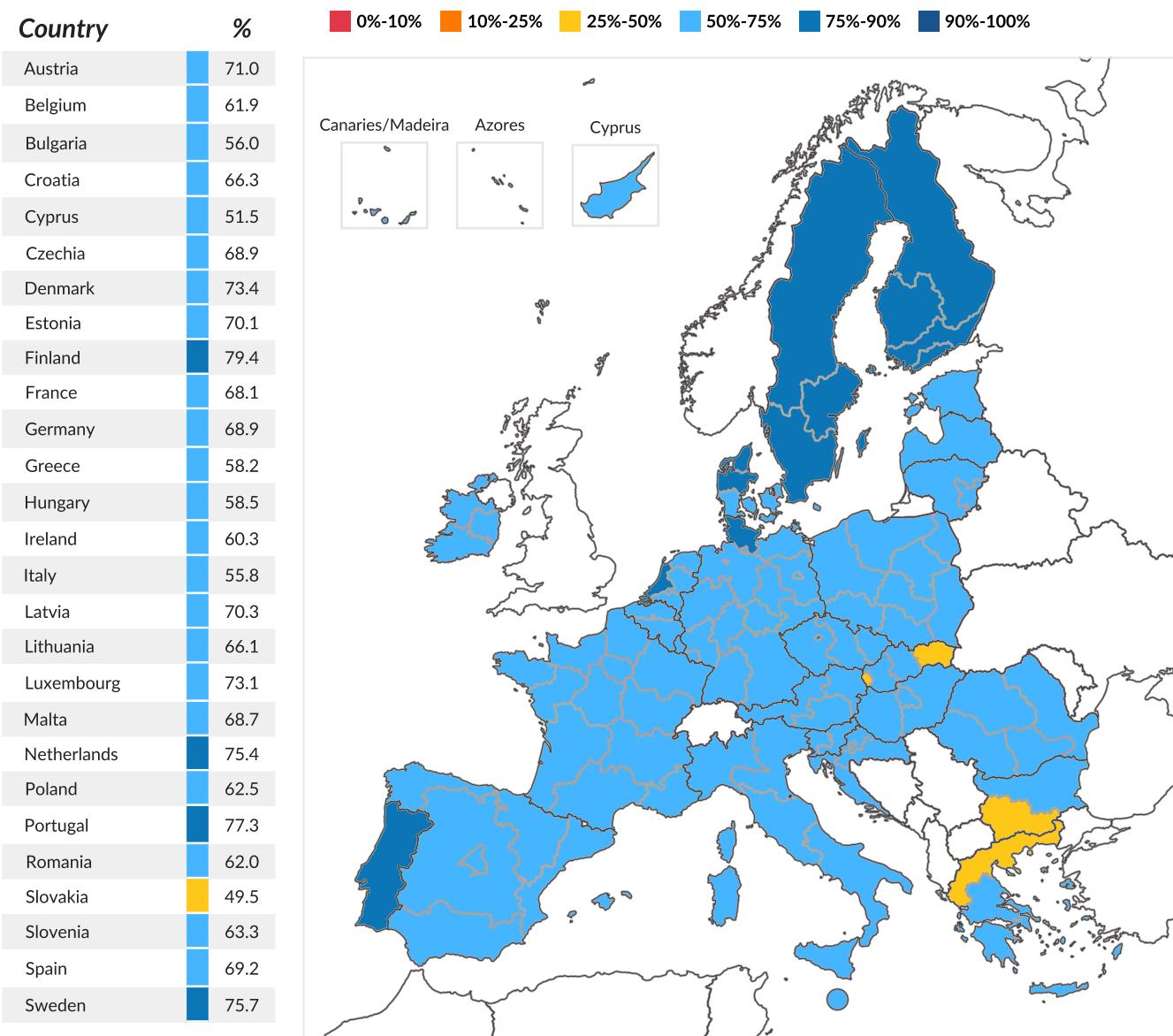
This indicator measures adherence to due process in criminal matters, including presumption of innocence, impartiality and non-discrimination, and respect for the rights of the accused, including legal assistance, the right of defense, and the right to an effective remedy and a fair trial. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

Figure 78 Respect for suspects' basic rights

Percentage of respondents who agree that the basic rights of suspects are respected by the police.



PEOPLE'S VOICES

Figure 79 Absence of excessive use of force by the police

Percentage of respondents who agree that members of the police do not use excessive or unnecessary force.

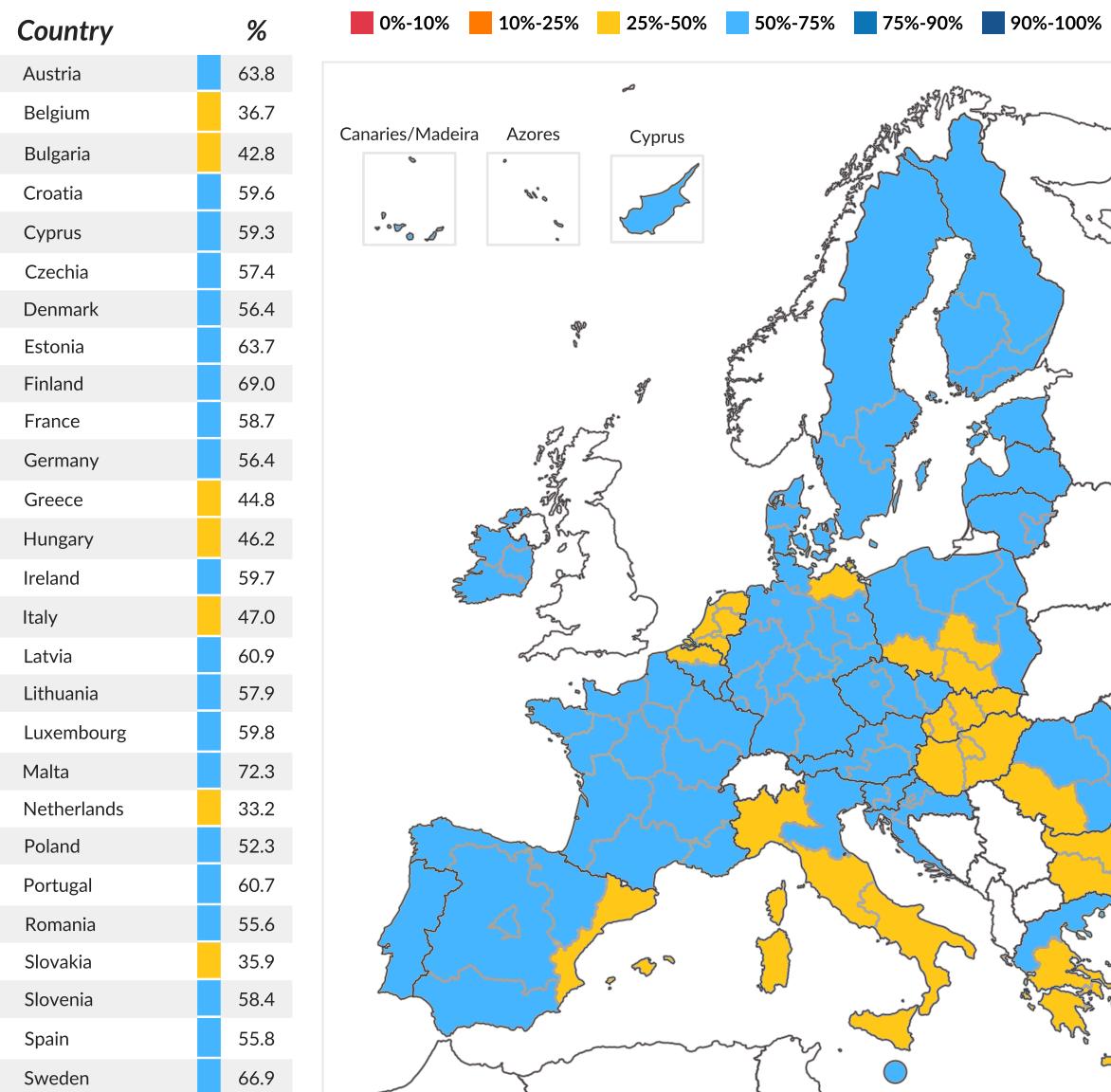


Figure 80 Public defense for poor people

Percentage of respondents who agree that public defenders do everything they can to defend poor people who are accused of committing a crime.

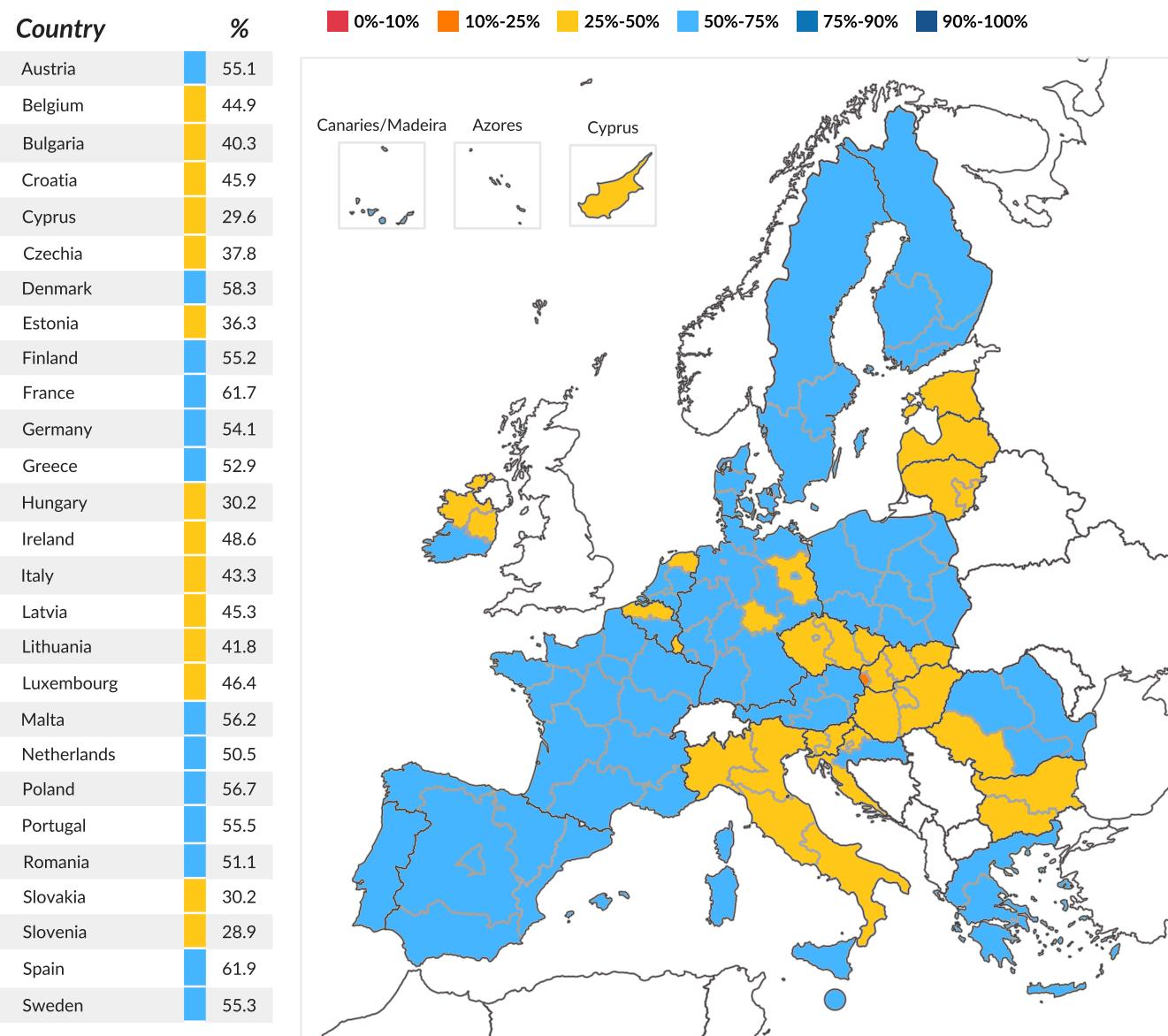


Figure 81 Equal access to fair trial

Percentage of respondents who agree that the criminal justice system allows all those accused of crimes to get a fair trial regardless of who they are.

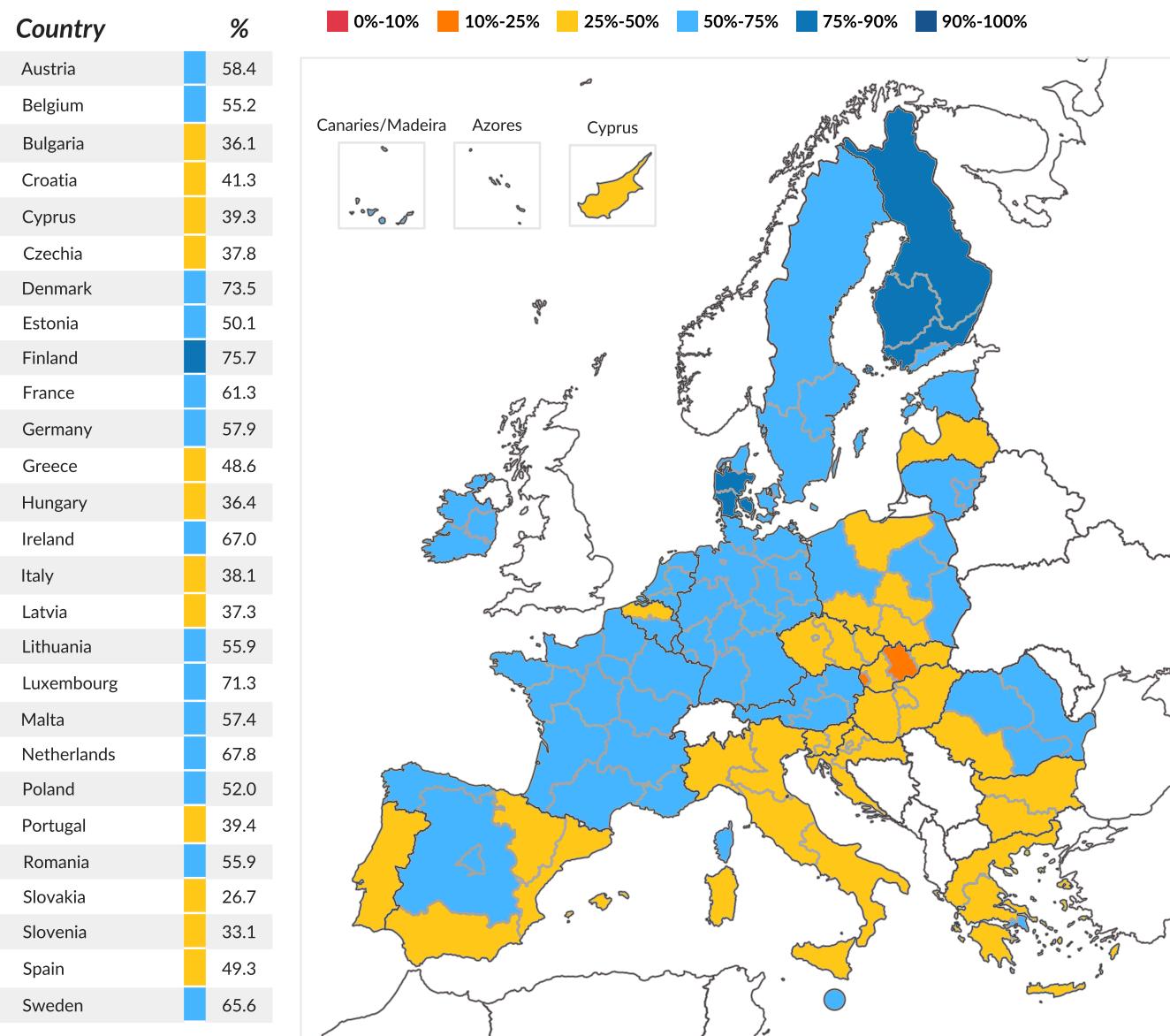
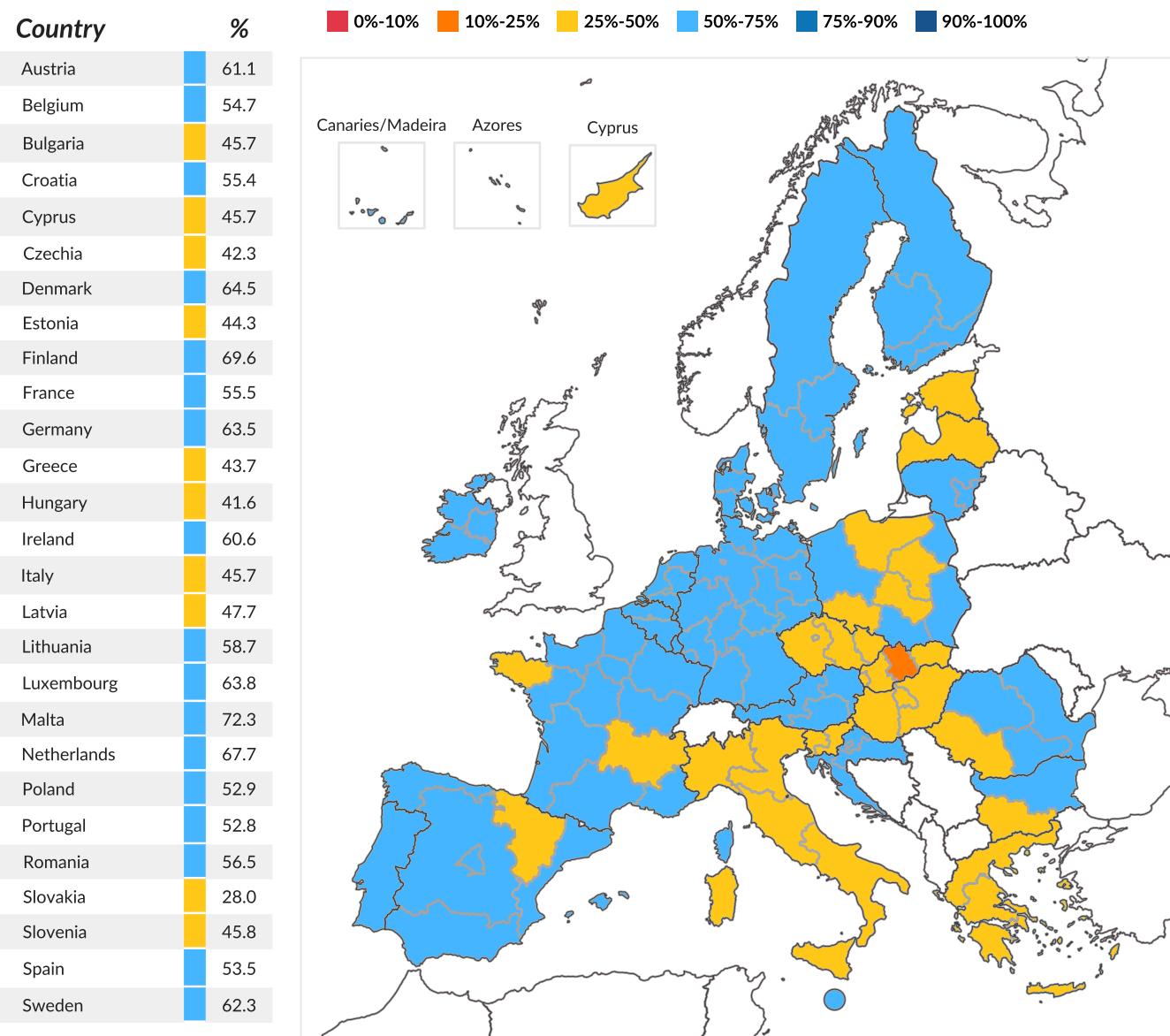


Figure 82 Presumption of innocence

Percentage of respondents who agree that the criminal justice system treats those accused of crime as 'innocent until proven guilty'.



Appendix

List of Country and Region Abbreviations

Label	Country	Label	Region
AT	Austria	AT3	West Austria
BE	Belgium	BE1	Brussels Region
BG	Bulgaria	BE2	Flemish Region
CY	Cyprus	BE3	Walloon Region
CZ	Czechia	BG3	North and South-East
DE	Germany	BG4	South-West and South-Central
DK	Denmark	CY0	Cyprus
EE	Estonia	CZ01	Prague
EL	Greece	CZ020304	Western and Central Bohemia
ES	Spain	CZ0506	North-East and South-East
FI	Finland	CZ0708	Central Moravia and Silesia
FR	France	DE1	Baden-Württemberg
HR	Croatia	DE2	Bavaria
HU	Hungary	DE3	Berlin
IE	Ireland	DE4	Brandenburg
IT	Italy	DE5	Bremen
LT	Lithuania	DE6	Hamburg
LU	Luxembourg	DE7	Hessen
LV	Latvia	DE8	Mecklenburg-Vorpommern
MT	Malta	DE9	Lower Saxony
NL	Netherlands	DEA	North Rhine-Westphalia
PL	Poland	DEB	Rhineland-Palatinate
PT	Portugal	DEC	Saarland
RO	Romania	DED	Saxony
SE	Sweden	DEE	Saxony-Anhalt
SI	Slovenia	DEF	Schleswig-Holstein
SK	Slovakia	DEG	Thuringia
Label		Region	
AT1	East Austria	DK01	Capital (region)
AT2	South Austria	DK02	Zealand
		DK03	South Denmark
		DK04	Central Jutland

Label	Region	Label	Region
DK05	North Jutland	HU2	Transdanubia
EE0	Estonia	HU3	Great Plain and North
EL3	Attica	IE04	Northern and Western
EL4	Aegean Islands, Crete	IE05	Southern
EL5	North Greece	IE06	Eastern and Midland
EL6	Central Greece	ITC	North-West
ES1	North-West	ITF	South
ES2	North-East	ITG	Islands
ES3	Madrid	ITH	North-East
ES4	Centre	ITI	Centre
ES5	East	LT01	Capital Region
ES6	South	LT02	Central/Western Region
ES7	Canary Islands	LU00	Luxembourg
FI19	West Finland	LV00	Latvia
FI1B	Helsinki-Uusimaa	MT00	Malta
FI1C20	South Finland and Åland	NL1	North Netherlands
FI1D	North and East Finland	NL2	East Netherlands
FR1	Île-de-France	NL3	West Netherlands
FRB	Centre-Val de Loire	NL4	South Netherlands
FRC	Burgundy-Franche-Comté	PL2	Southern
FRD	Normandy	PL4	North-Western
FRE	Hauts-de-France	PL5	South-Western
FRF	Grand Est	PL6	Northern
FRG	Loire Region	PL7	Central
FRH	Brittany	PL8	Eastern
FRI	New Aquitaine	PL9	Mazowieckie
FRJ	Occitania	PT1	Continental Portugal
FRK	Auvergne-Rhône-Alpes	PT2	Azores
FRL	Provence-Alpes-Côte d'Azur (PACA)	PT3	Madeira
FRM	Corsica	RO1	Macroregion One
HR02	Pannonian Croatia	RO2	Macroregion Two
HR03	Adriatic Croatia	RO3	Macroregion Three
HR05	Zagreb	RO4	Macroregion Four
HR06	Northern Croatia	SE1	Eastern Sweden
HU1	Central Hungary	SE2	Southern Sweden

<i>Label</i>	<i>Region</i>
SE3	Northern Sweden
SI03	East Slovenia
SI04	West Slovenia
SK01	Bratislava

<i>Label</i>	<i>Region</i>
SK02	West Slovakia
SK03	Central Slovakia
SK04	East Slovakia

Methodology

The production of *World Justice Project EUROVOICES* can be summarized in the following stages:

Conceptual Design

To develop a comprehensive methodological framework, WJP first defined the observable outcomes of a society's adherence to the rule of law and the ways the rule of law impacts people's everyday lives. Building upon the proven methodology of the *World Justice Project Rule of Law Index®*, the team focused the conceptual design of *World Justice Project EUROVOICES* on capturing people's perceptions and experiences of justice, governance, and the rule of law in their daily lives.

The team then conducted an extensive literature review and held consultations with experts from various sectors (including academia and international organizations) to adapt the project's methodology to the current reality and challenges faced by the European Union (EU) Member States. The resulting framework defines 51 rule of law indicators organized into ten pillars: 1) checks on government powers; 2) government respect for checks on power; 3) civic participation; 4) fundamental rights; 5) civil justice; 6) criminal justice; 7) safety; 8) control of corruption; 9) transparency and access to information; and 10) administrative proceedings and regulatory enforcement.

Pillars	Indicators
Report 1. Democracy and Fundamental Rights	
1. Checks on government powers	1.1. Legislative oversight 1.2. Judicial independence 1.3. Independent oversight 1.4. Independent prosecution 1.5. Free, fair, and secure elections 1.6. Non-governmental checks
2. Government respect for checks on power	2.1. Government respect for the constitution and political opponents 2.2. Government respect for judicial independence 2.3. Government respect for independent oversight 2.4. Government respect for independent prosecution 2.5. Government respect for the electoral system 2.6. Government respect for civil liberties
3. Civic participation	3.1. Civic participation
4. Fundamental rights	4.1. Prohibition of torture and inhuman treatment 4.2. Prohibition of slavery and forced labor

<i>Pillars</i>	<i>Indicators</i>
	4.3. Freedom of thought, conscience, and religion 4.4. Freedom of assembly and association 4.5. Freedom of opinion and expression 4.6. Right to property 4.7. Right to asylum 4.8. Equality before the law 4.9. Workers' rights 4.10. Right to vote and to stand as a candidate at elections 4.11. Right of access to documents 4.12. Right to petition 4.13. Right of movement and of residence 4.14. Due process of law
Report 2. Justice and Safety	
5. Civil justice	5.1. Legal capability 5.2. Access to legal aid and representation in cases of civil disputes 5.3. Accessible, appropriate, and timely dispute resolution 5.4. Impartial and independent dispute resolution 5.5. Effective and outcome-oriented dispute resolution 5.6. Alternative dispute resolution mechanisms
6. Criminal justice	6.1. Effective and impartial criminal investigation 6.2. Effective and impartial prosecution and pre-trial proceedings 6.3. Effective and impartial criminal adjudication 6.4. Alternative criminal justice mechanisms 6.5. Victims' rights 6.6. Due process of law 6.7. Rights of persons deprived of liberty
7. Safety	7.1. Perceptions of safety 7.2. Control of violence
Report 3. Transparency and Corruption	
8. Control of corruption	8.1. Absence of bribery 8.2. Absence of corrupt procurement practices 8.3. Absence of embezzlement 8.4. Absence of favoritism 8.5. Absence of corrupt electoral practices
9. Transparency and access to information	9.1. Transparency and access to information

<i>Pillars</i>	<i>Indicators</i>
10. Administrative proceedings, regulatory enforcement, and right to property	10.1. Simple, predictable, and timely administrative proceedings 10.2. Right to property 10.3. Regulatory enforcement

After establishing these pillars and indicators, WJP drafted survey questions to measure different aspects of each conceptual category included in the framework. This process resulted in a selection of 610 expert survey questions and 330 general population survey questions. To maintain reasonable survey length and improve response rates, the expert questions were organized into four separate questionnaires (one on criminal justice, two on civil and commercial justice, and one on governance).

Data Collection

World Justice Project EUROVOICES presents original survey data from two sources: expert surveys and household surveys.

Expert Surveys

Expert survey data collection for *World Justice Project EUROVOICES* project was conducted by the WJP's research team. The surveys were administered online between October 2023 and April 2024 using Alchemer, a user-friendly and highly secure survey administration platform. The expert surveys were administered in twelve languages: Bulgarian, Czech, English, French, German, Greek, Hungarian, Italian, Polish, Portuguese, Romanian, and Spanish.

The expert survey respondents, representing the 110 subnational regions across all 27 EU Member States, included independent legal practitioners and academics selected from directories of law firms, universities and colleges, research organizations, and non-governmental organizations (NGOs), as well as through referrals from the WJP's global network of practitioners. All expert respondents were vetted by WJP staff to ensure their qualifications.

Over the course of the expert survey data collection, WJP's research team regularly sent survey invitations and reminder emails to potential respondents using publicly available online contact information, collected through a systematic review of the websites of law firms, bar associations, universities, and other organizations. To expand WJP's network of expert respondents in the EU, the research team collaborated with local organizations, bar associations, universities, and law firms to identify and invite potential participants. As a result of this exercise, WJP's team generated a database with contact information for thousands of experts. In total, the WJP team obtained 8,042 expert survey responses.

Household Surveys

Household survey data collection was conducted by leading local polling companies: ACT (Croatia, Latvia, Lithuania, Poland, and Romania), Alpha Research Ltd. (Bulgaria), Bilendi & Respondi (Austria, Belgium, Denmark, Germany, Italy, and the Netherlands), D3 Systems, Inc. (Greece), ILRES (Luxembourg), Intercampus (Portugal), Ipsos (Czechia, Estonia, Finland, France, Slovenia, Spain, and Sweden), Misco International (Malta), Pulse Market Research (Cyprus), RED C Research (Ireland), and Talk Online (Hungary and Slovakia).

The survey was translated into over 20 local languages, adapted to common local expressions, and administered in pilot tests in each country. After conducting, reviewing, and validating the pilot tests, the survey was administered to respondents in 110 regions of the 27 EU Member States, using both face-to-face (in 10 countries) and online (in 17 countries) polling methodologies. Survey respondents in each country were selected through a probability sampling method that ensures representativeness based on age, sex, income level, and degree of urbanization. During the full-fieldwork stage of data collection, which took place between December 2023 and April 2024, a total of 64,089 EU residents were surveyed.

Selecting Territorial Units

For the purposes of *World Justice Project EUROVOICES*, WJP selected territorial units based on the EU's Nomenclature of Territorial Units for Statistics (NUTS) system, resulting in 110 regions for analysis. These regions are a combination of NUTS level 1 and NUTS level 2 regions, with some adjustments for Czechia (merging 8 regions into 4), Finland (combining 5 regions into 4), and France (dropping the overseas territories). The complete list of regions is presented in the Appendix.

Data Analysis

The expert survey data was calculated into scores using the following steps: first, the survey responses were normalized and codified into numeric values on a scale of 0 to 1, where 1 indicates the highest possible score; second, the data was mapped into the pillars and indicators, as defined in the conceptual framework; and third, the normalized data was aggregated at the NUTS and country levels using simple averages. The complete variable map detailing which questions from the expert surveys were aggregated into each score can be downloaded from the website.

Household survey responses were processed into a database that displays question-level results by collapsing the two most positive options on a four-level Likert scale in each case (e.g., strongly agree and agree, very likely and likely, among others, depending on the response scale of the question and the options that represent the most positive outcome). This data can be disaggregated by age group, sex, income, and degree of urbanization.

For both the household and the expert surveys, the respondent-level data was edited to exclude partially completed surveys, suspicious data, and outliers (which were detected using the Z-score method).

A series of quantitative and qualitative tests were conducted to identify biases and errors. The first process was a quantitative cross-check in which results were systematically compared to selected indicators from trusted third-party sources, including other organizations' measurement projects, such as the V-Dem Dataset by the V-Dem Institute, and the Quality of Government database by the University of Gothenburg; and official indicator systems, such as Eurobarometer surveys and the EU Justice Scoreboard. In addition, three qualitative information tools were developed to test the data across all EU Member States: a compendium of news stories collected from diverse sources across the EU; syntheses of information from national and international reports published by peer organizations; and semi-structured interviews with over 30 EU experts. These tools allowed WJP to enrich the survey data with trends, issues, improvements, and regional differences in a variety of rule of law topics and contextualize the survey results. As a result of this work, *World Justice Project EUROVOICES* presents a library of people-centered indicators with new data on justice, governance, and the

rule of law in the EU, at both the regional and national level. Data from the expert surveys is presented at the indicator level, while household survey data is presented at the question level, with options to disaggregate by different socioeconomic and demographic variables. This data is presented in different formats, including thematic reports with maps and graphs, interactive dashboards, and databases available for download. This information allows region-to-region comparisons, detecting relative strengths and weaknesses, and identifying best practices and policies that can become reference points.

Additional Considerations

Comparisons with the WJP Rule of Law Index

The results of *World Justice Project EUROVOICES* cannot be directly compared to the *WJP Rule of Law Index*[®] for several reasons. First, the Index scores are calculated by aggregating three sources of information: expert surveys, household surveys, and third-party data. In contrast, *WJP EUROVOICES* presents findings in two separate categories: the Expert Scorecards, comprised of aggregated expert data, and People's Voices, which displays question-level data from the household surveys.

Second, although the *WJP Rule of Law Index* and *WJP EUROVOICES* both use the Min-Max method to normalize expert data (so that all values are presented on a scale of 0 to 1), the Index's longitudinal analysis requires an extra normalization (with a base year of 2015) to ensure scores are comparable across previous editions of the report.

Lastly, while *WJP EUROVOICES* builds upon the Index's methodology, the two projects have distinct conceptual frameworks. Key differences include the internal organization of the pillars, the inclusion of new questions to assess independent checks on government powers, a new category on the executive's behavior towards constraints on its power, the expansion of the chapter on fundamental rights based on the EU Charter of Fundamental Rights, and the separation of the transparency and civic participation pillars.

Methodological Strengths and Weaknesses

All information tools have advantages and limitations that need to be considered when using them, and *World Justice Project EUROVOICES* is no exception. This project organizes its findings into clearly defined indicators that allow for the easy and efficient interpretation of a multi-dimensional rule of law definition. Moreover, WJP's output-oriented approach facilitates comparisons between countries and regions.

However, this accessibility does require WJP to consolidate the unique and complicated realities different individuals experience into coherent findings at the national and regional levels. As such, interpretation of the data presented in this report requires a familiarity with the project's basic conceptual framework, including WJP's definitions for each indicator and explanations regarding which topics are and are not included in our findings.

Likewise, these indicators do not establish causality or contextualize the findings. Thus, it will be necessary to use the *WJP EUROVOICES* reports in combination with other analytical tools to provide a full picture of causes and potential solutions.

The data presented in *WJP EUROVOICES* captures the perceptions and experiences of people living in the EU at the time the data was collected. In addition, the WJP team confirmed the validity of this data using quantitative and qualitative checks. However, the results may be sensitive to contextual factors, including expectations, as well as cultural and social influences, which may affect people's responses. In addition, this information may be sensitive to specific events that took place during the data collection period or may be subject to measurement errors due in part to the limited number of experts interviewed in some regions.

More Information

For more information on the conceptual and measurement framework of this project, including more technical details on the data collection process, please refer to the complete methodological summary available on the *World Justice Project EUROVOICES* website.

About the World Justice Project

The World Justice Project (WJP) is an independent, multidisciplinary organization working to create knowledge, build awareness, and stimulate action to advance the rule of law worldwide. Effective rule of law is the foundation for communities of justice, opportunity, and peace—underpinning development, accountable government, and respect for fundamental rights.

The WJP builds and supports a global, multidisciplinary movement for the rule of law through three lines of work: collecting, organizing, and analyzing original, independent rule of law data, including the *World Justice Project Rule of Law Index*; supporting research, scholarship, and teaching about the importance of the rule of law, its relationship to development, and effective strategies to strengthen it; and connecting and building an engaged global network of policymakers and advocates to advance the rule of law through strategic partnerships, convenings, coordinated advocacy, and support for locally led initiatives.

Learn more at: worldjusticeproject.org.

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